



United States Department of State

Washington, D.C. 20520

DATE: May 1, 2001

TO: HR/CSP/ERPM - Delores Everett

THROUGH: EAP/EX - M. Bart ~~Flaherty~~

FROM: EAP/AS - James A. Kelly, *JAK* Assistant Secretary

SUBJECT: Request to Nominate Allen Stayman as Director,
Office of Compact Negotiations.

The Bureau of East Asia and the Pacific is reorganizing with respect to its ongoing Compact negotiations with the Federated States of Micronesia (FSM) and the Republic of the Marshall Islands (RMI). The Bureau has terminated the Limited Term SES position of "Special Negotiator" for Compact Negotiations, and has classified a successor position of "Director", Office of Compact Negotiations (See OF-8 attached). The responsibilities of the new position are expanded from those of the previous position. In addition to responsibility for coordinating and managing the Compact negotiations, the new position will also be responsible for coordinating and managing the process of Congressional consideration and enactment of the legislation needed to implement the new agreements.

These negotiations are mandated by Section 231 of the Compact of Free Association Act, Public Law 99-239, which provides that if "negotiations are not concluded by ... (October/November 2001), the period of negotiations shall extend for not more than two additional years." We expect that the negotiations and congressional enactment of implementing legislation will not be completed much before the anticipated effective date of the new agreement with the FSM, which is November 4, 2003.

The Special Negotiator appointment was held by Mr. Allen Stayman. He is now in the midst of negotiations. Four formal sessions have been held and further sessions are scheduled for May and July. Given the state of negotiations, and Mr. Stayman's experience as the point person for the Bureau, we nominate him for appointment as Director to serve until at least November 4, 2003 (see resume attached).

If you have any questions, please contact Assistant Secretary Kelly, at [REDACTED] or Deputy Assistant Secretary Boyce at [REDACTED].

Allen Stayman

Special Negotiator, Office of Compact Negotiations, U.S. State Department, 6/99 - present. I represent the United States Government in two sets of international negotiations, with the Federated States of Micronesia and the Republic of the Marshall Islands. These negotiations involve over \$150 million in financial and program assistance, security and defense rights, and immigration privileges. I am responsible for formulating, coordinating (through the Interagency Group on Freely Associated States), and implementing U.S. positions and strategy for the negotiations and I supervise an interagency office with representatives of the Departments of State, Defense, the Interior, Justice and the Army. I am also responsible for coordinating the activities and policies of the negotiating office with external interests such as state and local governments, international financial institutions and the media. My accomplishments include the establishment of the Office, development of the U.S. position through the Interagency Group and White House authorization processes; conducting several rounds of negotiations; and testifying before Congress.

Deputy Assistant Secretary, U.S. Department of the Interior 4/93- 6/99. I was the DAS for the Office of Territorial and International Affairs and the Director for its successor agency, the Office of Insular Affairs. This agency has an average budget of \$300 million per year and serves as the focal point for relations between the U.S. and seven affiliated island governments including the U.S. Virgin Islands, Guam, and American Samoa. The agency provides grants for operations, infrastructure and technical assistance, and is responsible for monitoring and responding on behalf of the Administration to issues in Federal-island relations. My duties included: the development and presentation of policies to senior Department officials, island officials, Congress, and the media; implementation of policies and programs; and resolving personnel and administrative problems. Accomplishments include: 1) establishing new programs to protect coral reefs and to respond to labor and immigration problems in the Northern Mariana Islands (NMI); 2) developing and implementing recommendations to restructure and downsize the Office of Territorial and International Affairs into the new Office of Insular Affairs; 3) redirecting and revitalizing the U.S. relationship with two Pacific Island nations to emphasize economic performance, and 4) developing and promoting amendments to the Magnuson-Stevens Fisheries Conservation and Management Act to provide a greater role for U.S. Territories in their EEZs. I received a Secretary's Commendation for my work on the NMI Initiative which was covered by ABC's "20/20", NPR's "Talk of the Nation" and other national media.

U.S. Senate Committee on Energy and Natural Resources, Professional Staff, 3/84 - 4/93

I was the principal staff member responsible for energy efficiency, commercialization of new renewable energy and efficiency technologies, and territorial affairs under two consecutive Chairmen of the Committee. I served six Chairmen of the subcommittee which had jurisdiction for energy efficiency, supply, and related issues. My accomplishments include major contributions to all Federal laws affecting energy efficiency and insular affairs from 1984 to 1993 including: (1) the Residential Conservation Service Reform Act, (2) the National Appliance Energy Conservation Act of 1987, (3) the National Appliance Energy Conservation Amendments of 1988, (4) the Federal Energy Management Improvement Act of 1988, and (5) the Energy Policy Act of 1992. In the area of territorial affairs, I made major contributions to the Compact of Free Association Act, amendments to the Covenant with the Commonwealth of the Northern Mariana Islands, amendments to the Organic Act of Guam, and several Omnibus Territories Acts.

Education:

B.A. (1975) University of Washington (Phi Beta Kappa), Seattle, Washington.

M.S. (1981), University of Washington, (Sea Grant Fellowship), Seattle, Washington.

S.M.G. (1997), Senior Managers in Government, Harvard University, Boston, Massachusetts.

Other Qualifications: Top Secret security clearance.

PART D - Remarks by Requesting Office

(Note to Supervisors: Do you know of additional or conflicting reasons for the employee's resignation/retirement? YES NO
If "YES", please state these facts on a separate sheet and attach to SF52).

Conv to SES Noncareer Appt

PART E - Employee Resignation/Retirement

Privacy Act Statement

You are requested to furnish a specific reason for your resignation or retirement and a forwarding address. Your reason may be considered in any future decision regarding your re-employment in the Federal service and may also be used to determine your eligibility for unemployment compensation benefits. Your forwarding address will be used primarily to mail you copies of any documents you should have or any pay or compensation to which you are entitled.

regulations with regard to employment of individuals in the Federal service and their records, while section 8506 requires agencies to furnish the specific reason for termination of Federal service to the Secretary of Labor or a State agency in connection with administration of unemployment compensation programs.

This information is requested under authority of sections 301, 3301, and 8506 of title 5, U.S. Code. Sections 301 and 3301 authorize OPM and agencies to issue

The furnishing of this information is voluntary; however, failure to provide it may result in your not receiving: (1) your copies of those documents you should have; (2) pay or other compensation due you; (3) any unemployment compensation benefits to which you may be entitled.

1. Reasons for Resignation/Retirement (NOTE: Your reasons are used in determining possible unemployment benefits. Please be specific and avoid generalizations. Your resignation/retirement is effective at the end of the day - midnight - unless you specify otherwise.)

2. Effective Date

3. Your Signature

4. Date Signed

5. Forwarding Address (Number, Street, City, State, ZIP Code)

PART F - Remarks for SF 50

- APPROVED BY ERB ON 6/26/01 APPROVED BY OPM ON 6/29/01
- FROZEN SERVICE: NONE.
- CREDITABLE MILITARY SERVICE: NONE.
- PREVIOUS RETIREMENT COVERAGE: PREVIOUSLY COVERED.
- EMPLOYEE IS AUTOMATICALLY COVERED UNDER FERS.
- TENURE AS USED FOR 5 U.S.C. 3502 IS NOT APPLICABLE TO THE SENIOR EXECUTIVE SERVICE.