

TESTIMONY

OF

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Office of the Under Secretary of Defense for Personnel Readiness

Defense Human Resources Activity

Department of Defense

BEFORE THE UNITED STATES HOUSE OF

REPRESENTATIVES

HOUSE COMMITTEE FOR OVERSIGHT AND GOVERNMENT

REFORM, SUBCOMMITTEE ON SUBCOMMITTEE ON

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INTERGOVERNMENTAL RELATIONS AND PROCUREMENT

REFORM

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Chairman Lankford, Ranking Member Connolly, and members of the Subcommittee, thank you for the opportunity to appear before you today to discuss our efforts to combat trafficking in persons.

As the Program Manager for Combating Trafficking in Persons (CTIP) my top priority is to develop initiatives to enforce DoD's zero tolerance policy. We work closely with the State Department's Office to Monitor and Combat Trafficking in Persons in developing and implementing actions required by the Trafficking Victims Protection Act of 2000 and subsequent Reauthorizations. We also participate and coordinate our initiatives with the Trafficking in Persons Senior Policy Operating Group and the President's Interagency Task Force. We provide input to the annual Department of State and the Attorney General's Trafficking in Persons Reports. DoD participates in the State Department's Foreign Exchange Program providing international visitors information on the DoD CTIP training and program initiatives. Additionally we receive and share actions to combat trafficking in persons with nongovernmental organizations who are at the forefront of this fight.

The First DoD Trafficking in Persons (TIP) policy was distributed in January and September 2004. The policy was subsequently revised in February 2007 and again in September 2010. The DoD Trafficking in Persons program was designed to ensure that the Services, Combatant Commands and Defense Agencies have the necessary tools to prevent trafficking. Trafficking in Persons training is mandatory for all members of DoD (military and civilian) and is mandated by DoD Instruction 2200.01 Combating Trafficking in Persons (CTIP) September 2010. The policy recognizes DoD's opposition to trafficking in persons, prostitution and any related activities that may contribute to the phenomenon of TIP as inherently harmful and dehumanizing. Engaging in TIP is a violation of U.S. law and an abuse of internationally

recognized human rights, and is incompatible with DoD core values. The instruction provides statutory requirements and procedures for implementing the DoD Combating Trafficking in Persons Program. It is directive in nature and states the DoD TIP policy, assigns responsibilities and seeks to reduce demand by increasing awareness and deterring activities by DoD military, civilian and contract personnel that support or facilitate trafficking in persons. To help enforce the policy, heads of DoD Components must designate a Component CTIP office of primary responsibility and a CTIP program officer. The DoD IG is required to conduct periodic evaluations of the DoD CTIP program.

The DoD CTIP training consists of a general awareness (GA) interactive multimedia module and a PowerPoint presentation most recently revised in December 2010. Some objectives of the training include the definition of TIP, identifying common myths about TIP, identifying sex trafficking, identifying labor trafficking, identifying child soldiers that are trafficking victims, identifying victims generally, identifying vulnerable populations, identifying traffickers, identifying where victims are found, identifying victim indicators, taking appropriate actions against TIP, identifying factors of post-conflict and humanitarian vulnerability aide and protection measures for victims of trafficking.

The Awareness Training is given via Military Services' knowledge-on-line systems and Agencies' Learning Management Systems. The training is also available on the Joint Knowledge Development and Distribution Capability website for use either in a formal training setting or on an individual basis. DoD CTIP Awareness Training is a part of the DoD pre-deployment training packages. Mobilization stations have theater-specific information which is required to be added to the training. The general awareness training was recently made available on mobile devices. Troops can download a free app to their cell phones and iPads. The

Advanced Distributed Learning Mobile Team showcased the DoD CTIP training running on iPhone, iPod touch, iPad and Blackberry devices at the Interservice/Industry Training, Simulation and Education Conference in November 2010.

A leadership module was developed in 2008 and revised in June 2011. This module outlines the leader's role and responsibilities for combating TIP. A Law Enforcement module was developed in 2009 and will be revised in 2012. This module assists law enforcement agencies in carrying out their responsibilities in identifying the crime of TIP, actions to take, and scenarios for appropriate responses. Defense contractors are encouraged to take the DoD CTIP training. Each Service, Combatant Command, and Defense Agency has a TIP representative. The TIP representative ensures that the training is available to their personnel. The representatives capture training data and report the information to the CTIP Program Manager every fiscal year.

Trafficking in Persons objectives are included in our National Action Plan on Women, Peace, and Security. In this effort our main objective is to implement national and multinational efforts to combat human trafficking in support of the U.S. commitments to United Nations Security Council Resolution 1325, which reaffirms the importance of women's participation and a gender perspective in peace negotiations, conflict and post-conflict stabilization, governance, and other peacebuilding efforts.

The DoD CTIP website (<http://ctip.defense.gov>) displays information regarding training, events, and links to other agencies' trafficking websites. The website also provides a direct link to the DoD hotline and the National Human Trafficking Hotline.

Public Service Announcements (PSA) regarding combating commercial sex and labor trafficking are broadcast on the American Forces Network (AFN) and the Pentagon Channel.

There were four TV In-House Human Trafficking Spots (two 30-second and two 15-second) that aired on AFN News, AFN Sports, AFN Xtra, and AFN Spectrum from 24 October 2009 through 24 October 2010. They each aired at least three times a week on those four AFN Channels, for an estimated total of 2496 airings of Combating Human Trafficking spots in FY 10 on American Forces Network.

We currently have four TV and four radio Combating Trafficking In Persons spots that were recently produced and released under our contract with Filmhouse. The scripts were reviewed for accuracy by the Office to Monitor and Combat Trafficking in Persons. The spots went into rotation on all AFN Channels in September 2011 and will run for a period of five years. The US Forces Korea Public Affairs Office also conducts a vigorous Public Service Announcement (PSA) campaign via radio, television and print media.

Contractors are paramount to the success of DoD's missions. Our efforts include initiatives for their compliance with DoD's CTIP policy. In October 2006, DoD published an anti-trafficking interim rule clause within the Defense Federal Acquisition Regulation (DFAR) supplement for contracts performed outside the United States. The clause required contractors to establish an awareness program to inform employees regarding TIP. The clause also required contractors to develop policy and procedures that prohibit any activities on the part of contractor employees to establish an awareness program to inform employees regarding TIP. The Federal Acquisition Regulation published a TIP clause in 2009 that required the contractor to notify its employees of the US Government's zero tolerance policy toward TIP and to take appropriate action against employees or subcontractors that violate the policy. It did not require contractors to establish an awareness program for their employees. When the FAR rule was published, the DFAR TIP clause moved to PGI Part 222, Procedures, Guidance, and Information for contractors

regarding DoD's zero tolerance policy and CTIP training program. A DFARS requirement, soon to be published in the Federal Register, adds additional contract administration duties to maintain surveillance over contractor compliance with Trafficking in Persons requirements for all DOD contracts, as specified in the FAR clause 52.222-50 on TIP.

The DoD Instruction for Combating Trafficking in Persons was updated requiring Commanders to provide information on indictments and convictions on all known TIP cases to the Office of the Secretary of Defense. The Defense Incident-Based Reporting System (DIBRS) is DoD's Uniform Crime Reporting (UCR) System for providing criminal incident data to the FBI's National Incident-Based Reporting System (NIBRS), under the Uniform Federal Crime Reporting Act of 1988, as amended. The DIBRS Manual was revised December 7, 2010, incorporating the FBI's new Human Trafficking Offense Codes (50A - Commercial Sex Acts and 50B - Involuntary Servitude). With the TIP offense codes now in the system, we are able to collect data on the number of criminal incidents reported by the Military Services. We have received one offense since the database was updated with the codes. It was a "Prostitution Offense (Purchasing Prostitution)" from the Marine Corps Military Police submitted in May 2011. Several Service Members received non-judicial punishment for prostitution and human trafficking activities. The DoD remains vigilant in our efforts to combat TIP. We have a strong commitment to take the necessary actions required in combating trafficking in persons within the scope of DoD's responsibilities.

Thank you for scheduling this hearing and giving us the opportunity to speak about the DoD's CTIP program. I look forward to your questions.



Linda K Dixon

Program Manager, Law Enforcement Policy and Support Division Under Secretary of Defense for Personnel and Readiness (USD (P&R)) and the Director of Defense Human Resources Activity

Linda K. Dixon retired from the Army in November 2006 and immediately started her civil service career and as an Intergovernmental Affairs Officer within the Defense Human Resources Activity, Law Enforcement Policy Support. She is the Program Manager for implementing the Department of Defense's program to combat Trafficking in Persons (TIP).

Ms. Dixon is currently developing training modules that are based on realistic, military-related TIP scenarios. She is working with all the military services in establishing metrics for tracking TIP awareness training and understanding of TIP-related policy and programs. She is working with the Joint Staff and the Services to include TIP training in Joint and Service institutional training curriculum, at all levels, for both officers and enlisted Service Members and to include TIP in DoD post conflict, humanitarian aid and Peacekeeping and Stability Operations.

Ms. Dixon's last duty assignment within the military was with to the Department of Defense Office of the Inspector General (IG) as a Senior Program Analyst within the Inspections and Evaluations Directorate. During her tenure as an IG, Ms. Dixon assisted DoD with initiatives to combat trafficking in persons. She led an IG team on a worldwide evaluation of the DoD efforts to combat trafficking in persons. The team made several recommendations in the areas of coordination, training, policy, and metrics.
