AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 2146

OFFERED BY MR. ISSA OF CALIFORNIA

Strike all after the enacting clause and insert the following:

1 SECTION 1. SHORT TITLE.

- 2 This Act may be cited as the "Digital Accountability
- 3 and Transparency Act of 2011" or the "DATA Act".

4 SEC. 2. TABLE OF CONTENTS.

- 5 The table of contents for this Act is as follows:
 - Sec. 1. Short title.
 - Sec. 2. Table of contents.
 - Sec. 3. Definitions.

TITLE I—ACCOUNTABILITY AND TRANSPARENCY IN FEDERAL SPENDING

- Sec. 101. General requirements for accountability and transparency in Federal spending.
- Sec. 102. Data standardizaton for accountability and transparency in Federal spending.
- Sec. 103. General provisions and deadlines for accountability and transparency in Federal spending.

TITLE II—FEDERAL ACCOUNTABILITY AND SPENDING TRANSPARENCY BOARD

- Sec. 201. Federal Accountability and Spending Transparency Board.
- Sec. 202. Conforming amendment relating to compensation of Chairperson.
- Sec. 203. Amendments and repeal of Recovery Accountability and Transparency Board.

TITLE III—ADDITIONAL PROVISIONS

- Sec. 301. Classified information.
- Sec. 302. Paperwork Reduction Act exemption.
- Sec. 303. Matching program.
- Sec. 304. Transfer of Consolidated Federal Funds Report.

2006.

Sec. 305. Repeal of Federal Funding Accountability and Transparency Act of

	Sec. 306. Government Accountability Office Improvement. Sec. 307. Effective date.
1	SEC. 3. DEFINITIONS.
2	In this Act:
3	(1) The term "Board" means the Federal Ac-
4	countability and Spending Transparency Board es-
5	tablished under subchapter III of chapter 36 of title
6	31, United States Code, as added by this Act.
7	(2) The term "Executive agency" has the
8	meaning provided by section 105 of title 5, United
9	States Code, except the term does not include the
10	Government Accountability Office.
11	TITLE I—ACCOUNTABILITY AND
12	TRANSPARENCY IN FEDERAL
13	SPENDING
14	SEC. 101. GENERAL REQUIREMENTS FOR ACCOUNTABILITY
15	AND TRANSPARENCY IN FEDERAL SPENDING
16	(a) In General.—Subtitle III of title 31, United
17	States Code, is amended by inserting after chapter 35 the
18	following new chapter:
19	"CHAPTER 36—ACCOUNTABILITY AND

"SUBCHAPTER I—REPORTING REQUIREMENTS

TRANSPARENCY IN FEDERAL SPENDING

20

 $^{{\}rm ``Sec.}$

[&]quot;3601. Definitions.

[&]quot;3602. Recipient reporting requirement.

[&]quot;3603. Agency reporting requirement.

[&]quot;3604. Exemptions from recipient reporting requirement.

"SUBCHAPTER II—DATA STANDARDIZATION

- "3611. Data standardization for reporting information.
- "3612. Full disclosure of information.
- "3613. Federal accountability portal.
- "3614. Agency responsibilities.
- "3615. Office of Management and Budget responsibilities.
- "3616. Treasury responsibilities.

"SUBCHAPTER III—FEDERAL ACCOUNTABILITY AND SPENDING TRANSPARENCY BOARD

- "3621. Establishment.
- "3622. Composition of the board.
- "3623. Functions.
- "3624. Powers.
- "3625. Employment, personnel, and related authorities.
- "3626. Rulemaking authority.
- "3627. Transfer of certain personnel.
- "3628. Authorization and availability of appropriations.

"SUBCHAPTER IV—GENERAL PROVISIONS

- "3641. Independence of Inspectors General.
- "3642. Effective date.
- "3643. Sunset.

1 "SUBCHAPTER I—REPORTING REQUIREMENTS

2 **"§ 3601. Definitions**

- 3 "In this chapter:
- 4 "(1) RECIPIENT.—The term 'recipient'
- 5 means—
- 6 "(A) any person that receives Federal
- funds pursuant to a Federal award, either di-
- 8 rectly or through a subgrant or subcontract at
- 9 any tier; and
- 10 "(B) any State, local, or tribal govern-
- ment, or any government corporation, that re-
- ceives Federal funds pursuant to a Federal
- award, either directly or through a subgrant or
- subcontract at any tier.

1	"(2) FEDERAL AWARD.—The term 'Federal
2	award' means Federal financial assistance and ex-
3	penditures that—
4	"(A) include grants, subgrants, loans,
5	awards, cooperative agreements, and other
6	forms of financial assistance; and
7	"(B) include contracts, subcontracts, pur-
8	chase orders, task orders, delivery orders, blan-
9	ket purchase agreements, schedule orders, and
10	other transactions.
11	"(3) Federal funds.—The term 'Federal
12	funds' means any funds that are made available to
13	an Executive agency through Federal appropria-
14	tions.
15	"(4) Board.—The term 'Board' means the
16	Federal Accountability and Spending Transparency
17	Board established under subchapter III of this chap-
18	ter.
19	"(5) Chairperson.—The term 'Chairperson'
20	means the Chairperson of the Federal Accountability
21	and Spending Transparency Board.
22	"(6) Executive agency.—The term 'Execu-
23	tive agency' has the meaning provided by section
24	105 of title 5, except the term does not include the
25	Government Accountability Office.

1 " \S 3602. Recipient reporting requirement

2	"(a) REQUIREMENT.—Each recipient shall report
3	each receipt and use of Federal funds pursuant to a Fed-
4	eral award to the Board.
5	"(b) Characteristics of Reports.—
6	"(1) Frequency of reports.—
7	"(A) IN GENERAL.—The Board shall des-
8	ignate, by rule, the frequency of reports to be
9	submitted by recipients under subsection (a),
10	but the frequency shall not be less than once
11	each quarter.
12	"(B) Continuous or automatic re-
13	PORTING.—To the extent practicable, the Board
14	shall require continuous or automatic reporting
15	for compliance with this section.
16	"(2) Content of Reports.—Each report sub-
17	mitted by a recipient under subsection (a) shall con-
18	tain—
19	"(A) an identification of the recipient, in-
20	cluding the recipient's name and location, with
21	location information provided in proper United
22	States Postal Service standardized format, in-
23	cluding ZIP+4, or proper international postal
24	service standardized format where applicable;
25	"(B) an identification of the Executive
26	agency;

1	"(C) an identification of the Federal
2	award;
3	"(D) if applicable, an identification of the
4	program pursuant to which the Federal award
5	was awarded;
6	"(E) the total amount of Federal funds re-
7	ceived from that Executive agency for the Fed-
8	eral award, during the period covered by the re-
9	port;
10	"(F) the amount of Federal funds from
11	the Federal award that were expended or obli-
12	gated by the recipient to projects or activities
13	during the period covered by the report;
14	"(G) a detailed list of all projects or activi-
15	ties for which Federal funds were expended or
16	obligated;
17	"(H) if the Federal award is a prime
18	award, an identification of all subawards;
19	"(I) if the Federal award is a subaward,
20	an identification of its prime award; and
21	"(J) such additional information reason-
22	ably related to the receipt and use of Federal
23	funds as the Board shall, by rule, require.
24	"(3) Use of data standards.—The reports
25	submitted under this section shall use the common

1	data elements and data reporting standards des-
2	ignated by the Board under section 3611.
3	"(c) Fulfillment of Requirements by Prime
4	AWARDEES.—The Board shall, by rule, permit prime
5	awardees to fulfill the requirements of this section on be-
6	half of subawardees, so long as all subaward tiers are re-
7	ported.
8	"(d) Guidance by Board.—The Board shall issue
9	guidance to recipients on compliance with this section.
10	"(e) Registration.—Recipients required to report
11	information under subsection (a) shall register with the
12	Central Contractor Registration database or complete
13	such other registration requirements as the Board shall,
14	by rule, require.
15	"§ 3603. Agency reporting requirement
16	"(a) Requirement.—Each Executive agency shall
17	report all obligations and expenditures of Federal funds
18	to the Board.
19	"(b) Characteristics of Reports.—
20	"(1) Frequency of reports.—
21	"(A) IN GENERAL.—The Board shall des-
22	ignate, by rule, the frequency of reports to be
23	submitted by agencies under subsection (a), but
24	the frequency shall not be less than once each
25	quarter.

1	"(B) Continuous or automatic re-
2	PORTING.—To the extent practicable, the Board
3	shall require continuous or automatic reporting
4	for compliance with this section.
5	"(2) Content of Report.—
6	"(A) The Board shall designate, by rule,
7	the content of reports to be submitted by agen-
8	cies under subsection (a).
9	"(B) To the extent practicable, reports
10	submitted by agencies under subsection (a)
11	shall identify the programs and budget func-
12	tions pursuant to which Federal funds are obli-
13	gated or expended.
14	"(C) To the extent practicable, the Board
15	shall permit agencies to comply with subsection
16	(a) by submitting the same information that
17	they submit or contribute for other government-
18	wide reporting requirements, including the fol-
19	lowing:
20	"(i) For information about Federal
21	awards—
22	"(I) the Federal assistance
23	awards data system established pursu-
24	ant to section 6102a of title 31,
25	United States Code;

1	"(II) the Federal procurement
2	data system established pursuant to
3	section 1122(a)(4) of title 41, United
4	States Code;
5	"(III) the common application
6	and reporting system established pur-
7	suant to section 6 of the Federal Fi-
8	nancial Assistance Management Im-
9	provement Act of 1999 (31 U.S.C.
10	6101 note); or
11	"(IV) such systems as may be es-
12	tablished to replace or supplement the
13	systems identified in this clause.
14	"(ii) For information about internal
15	expenditures and accounting, the Federal
16	Agencies' Centralized Trial-Balance Sys-
17	tems (FACTS I and FACTS II), the Gov-
18	ernmentwide Financial Report System
19	(GFRS), the Intragovernmental Fiduciary
20	Confirmation System (IFCS), or such sys-
21	tems as may be established to replace or
22	supplement such systems.
23	"(3) Use of data standards.—The reports
24	submitted under this section shall use the common

1	data elements and data reporting standards des-
2	ignated by the Board under section 3611.
3	"(4) Information also subject to recipi-
4	ENT REPORTING REQUIREMENT.—In complying with
5	this section, each Executive agency shall identify, to
6	the extent practicable, Federal awards made by the
7	agency that are subject to the recipient reporting re-
8	quirement of section 3602 so that information re-
9	ported by recipients and information reported by the
10	agency can be directly compared.
11	"(c) Guidance by Board.—The Board shall issue
12	guidance to Executive agencies on compliance with this
13	section.
14	"(d) Board To Monitor Compliance.—The Board
15	shall regularly report to Congress on each Executive agen-
16	cy's compliance with this section, including the timeliness
17	completeness, accuracy, and interoperability of the data
18	submitted by each Executive agency. The Board shall
19	make these reports publicly available contemporaneously
20	online.
21	"§ 3604. Exemptions from recipient reporting require-
22	ment
23	"(a) Exemption.—A recipient is exempt from the
24	reporting requirement of section 3602 with respect to
25	funds received pursuant to a Federal award if—

1	"(1) the recipient is an individual; and
2	"(2) either—
3	"(A) the total amount of Federal funds re-
4	ceived by the recipient does not exceed
5	\$100,000 in the current calendar year or fiscal
6	year; or
7	"(B) no transaction in which the recipient
8	has received Federal funds during the current
9	calendar year or fiscal year has exceeded
10	\$24,999.
11	"(b) Authority To Grant Additional Exemp-
12	TIONS.—The Board may, by rule, grant additional exemp-
13	tions under this section for classes or categories of recipi-
14	ents.".
15	(b) CLERICAL AMENDMENT.—The table of chapters
16	at the beginning of subtitle III of title 31, United States
17	Code, is amended by inserting after the item relating to
18	chapter 35 the following new item:
	"36. Transparency and Accountability in Federal Spending 3601.".
19	SEC. 102. DATA STANDARDIZATON FOR ACCOUNTABILITY
20	AND TRANSPARENCY IN FEDERAL SPENDING.
21	Chapter 36 of title 31, United States Code, as added
22	by section 101, is amended by adding at the end the fol-
23	lowing new subchapter:

1	"SUBCHAPTER II—DATA STANDARDIZATION
2	"§3611. Data standardization for reporting informa-
3	tion
4	"(a) Common Data Elements.—
5	"(1) Requirement.—The Board shall, by rule,
6	designate common data elements, such as codes,
7	identifiers, and fields, for information required to be
8	reported by recipients or agencies under this chap-
9	ter.
10	"(2) Characteristics of common data ele-
11	MENTS.—The common data elements designated
12	under paragraph (1) shall, to the extent practicable,
13	be nonproprietary.
14	"(3) Existing common data elements.—In
15	designating common data elements under this sub-
16	section, the Board shall, to the extent practicable,
17	incorporate the following:
18	"(A) Common data elements developed and
19	maintained by an international voluntary con-
20	sensus standards body, as defined by the Office
21	of Management and Budget, such as the Inter-
22	national Organization for Standardization.
23	"(B) Common data elements developed and
24	maintained by intragovernmental partnerships,

1	such as the National Information Exchange
2	Model.
3	"(C) Common data elements developed and
4	maintained by Federal entities with authority
5	over contracting and financial assistance, such
6	as the Federal Acquisition Regulatory Council.
7	"(D) Common data elements developed
8	and maintained by accounting standards orga-
9	nizations.
10	"(b) Data Reporting Standards.—
11	"(1) Requirement.—The Board shall, by rule,
12	designate data reporting standards to govern the re-
13	porting required to be performed by recipients and
14	agencies under this title.
15	"(2) Characteristics of data reporting
16	STANDARDS.—The data reporting standards re-
17	quired by paragraph (1) shall, to the extent prac-
18	ticable—
19	"(A) incorporate a widely accepted, non-
20	proprietary, searchable, platform-independent
21	computer-readable format;
22	"(B) be consistent with and implement ap-
23	plicable accounting principles; and
24	"(C) be capable of being continually up-
25	graded as necessary.

1	"(3) Existing data reporting stand-
2	ARDS.—In designating reporting standards under
3	this subsection, the Board shall, to the extent prac-
4	ticable, incorporate existing nonproprietary stand-
5	ards, such as the eXtensible Business Reporting
6	Language (XBRL).
7	"§ 3612. Full disclosure of information
8	"(a) Requirement.—The Board shall publish online
9	all information submitted by recipients and agencies pur-
10	suant to sections 3602 and 3603.
11	"(b) Aggregation of Information That Is Ex-
12	EMPT FROM RECIPIENT REPORTING REQUIREMENT.—
13	The Board shall publish, online and in the aggregate, in-
14	formation that is exempt from recipient reporting under
15	section 3604 but that is reported by an Executive agency
16	under section 3603 in the aggregate.
17	"(c) Compliance With Open Data Principles
18	AND BEST PRACTICES.—To the extent practicable, the
19	Board shall publish data under this section in a manner
20	that complies with applicable principles and best practices
21	in the private sector for the publication of open govern-
22	ment data.
23	"(d) Online Publication.—
24	"(1) IN GENERAL.—The Board shall, in accord-
25	ance with this section and section 204 of the E–Gov-

1	ernment Act of 2002 (44 U.S.C. 3501 note), estab-
2	lish and maintain one or more websites for the pub-
3	lication of data required to be published online
4	under this section.
5	"(2) Purpose of Website or Websites.—
6	The website or websites established and maintained
7	under this subsection shall serve as a public portal
8	for Federal financial information, including informa-
9	tion concerning all Federal awards and information
10	concerning the expenditure of all Federal funds.
11	"(3) Content and function of website of
12	WEBSITES.—The Board shall ensure that the
13	website or websites established and maintained
14	under this subsection:
15	"(A) Makes available all information pub-
16	lished under subsection (a) in a reasonably
17	timely manner.
18	"(B) Makes available all information pub-
19	lished under subsection (a) in its original for-
20	mat.
21	"(C) Makes available all information pub-
22	lished under subsection (a) without charge, li-
23	cense, or registration requirement.

1	"(D) Permits all information published
2	under subsection (a) to be searched and aggre-
3	gated.
4	"(E) Permits all information published
5	under subsection (a) to be downloaded in bulk.
6	"(F) To the extent practicable, dissemi-
7	nates information published under subsection
8	(a) via automatic electronic means.
9	"(G) To the extent practicable, permits in-
10	formation published under subsection (a) to be
11	freely shared by the public, such as by social
12	media.
13	"(H) To the extent practicable, uses per-
14	manent uniform resource locators for informa-
15	tion published under subsection (a).
16	"(I) Provide an opportunity for the public
17	to provide input about the usefulness of the site
18	and recommendations for improvements.
19	"(e) AGREEMENTS WITH OTHER AGENCIES.—The
20	Board may make contracts or agreements with any Fed-
21	eral agency (within or outside the executive branch) to
22	publish data maintained by such agency on the website
23	or websites established and maintained under this section.
24	"(f) New Technologies.—Notwithstanding any
25	other provision in this section, the Board may comply with

the requirements of this section using such new technologies as may replace websites for data publication and dissemination. 3 "(g) 4 TRANSFER \overline{OF} Functions OF USASPENDING.GOV.—The Board and the Office of Management and Budget shall transfer the functions of 6 USASpending.gov to the website or websites established 8 under this section. "§ 3613. Federal accountability portal 10 "(a) REQUIREMENT.—The Board shall establish and maintain an integrated Internet-based system, consisting 12 of one or more websites and to be known as a 'Federal accountability portal', to carry out the functions described in subsection (b). 14 15 "(b) Functions.—The Federal accountability portal shall be designed and operated to carry out the following 16 functions: 17 18 "(1) Combine information submitted by recipi-19 ents and agencies under sections 3602 and 3603 20 with other compilations of information, such as Gov-21 ernment databases and other proprietary and non-22 proprietary databases. 23 "(2) Permit Executive agencies to verify the eligibility of recipients to receive Federal funds and to 24

1	access information relevant to the responsibility of
2	recipients.
3	"(3) Permit Executive agencies, Inspectors
4	General, and law enforcement agencies to track Fed-
5	eral awards and recipients to detect and prevent
6	waste, fraud, and abuse.
7	"(c) Guidance by Board.—The Board shall issue
8	guidance on the use of and access to the Federal account-
9	ability portal.
10	"§ 3614. Agency responsibilities
11	"(a) Requirement.—As a condition of receipt of
12	Federal funds of an Executive agency pursuant to any
13	Federal award, the Executive agency shall require any re-
14	cipient of such funds to provide the information required
15	under section 3602.
16	"(b) Penalties for Recipients' Noncompli-
17	ANCE.—
18	"(1) In general.—The head of an Executive
19	agency may impose a civil penalty in an amount not
20	more than \$250,000 on a recipient of Federal funds
21	from that Executive agency that does not provide
22	the information required under section 3602 or pro-
23	vides information that contains a material omission
24	or misstatement.

"(2) Nonpreclusion.—The imposition of a 1 2 civil penalty under this subsection does not preclude 3 any other criminal or civil statutory, common law, or administrative remedy that is available by law to the 5 United States or any other person. Any amounts received from a civil penalty under this subsection 6 7 shall be deposited in the Treasury of the United 8 States to the credit of the appropriation or appro-9 priations from which the award is made. 10 "(3) NOTIFICATION.—The head of an Executive 11 agency shall provide a written notification to a re-12 cipient that fails to provide the information required 13 under section 3602 or provides information that con-14 tains a material omission or misstatement. Such no-15 tification shall provide the recipient with information on how to comply with the requirements of section 16 17 3602 and notice of the penalties for failing to do so. 18 The head of the Executive agency may not impose 19 a civil penalty under paragraph (1) until 30 days 20 after the date of the notification. "(c) COMPLIANCE WITH BOARD GUIDANCE.—Execu-21 tive agencies shall comply with the instructions and guid-23 ance issued by the Board under this Act. "(d) Information and Assistance.— 24

1	"(1) In general.—Upon request of the Board
2	for information or assistance from any Executive
3	agency or other entity of the Federal Government,
4	the head of such entity shall, insofar as is prac-
5	ticable and not in contravention of any existing law,
6	furnish such information or assistance to the Board,
7	or an authorized designee.
8	"(2) Report of Refusals.—Whenever infor-
9	mation or assistance requested by the Board is, in
10	the judgment of the Board, unreasonably refused or
11	not provided, the Board shall report the cir-
12	cumstances to Congress.
13	"(e) USE OF DATA STANDARDS.—After the Board
14	designates any common data element or data reporting
15	standard under section 3611, each Executive agency shall
16	issue guidance that requires every recipient of Federal
17	funds under any of its Federal awards to use that common
18	data element or data reporting standard for any informa-
19	tion reported to that Executive agency to which the com-
20	mon data element or data reporting standard is applicable.
21	"§ 3615. Office of Management and Budget respon-
22	sibilities
23	"After the Board designates any common data ele-
24	ment or data reporting standard under section 3611, the
25	Director of the Office of Management and Budget shall

- 1 issue guidance that requires Executive agencies to use that
- 2 common data element or data reporting standard for any
- 3 information reported by Executive agencies to the Office
- 4 of Management and Budget to which the common data
- 5 element or data reporting standard is applicable.

6 "§ 3616. Treasury responsibilities

- 7 "After the Board designates any common data ele-
- 8 ment or data reporting standard under section 3611, the
- 9 Secretary of the Treasury shall issue guidance that re-
- 10 quires Executive agencies to use that common data ele-
- 11 ment or data reporting standard for any information re-
- 12 ported by Executive agencies to the Department of the
- 13 Treasury to which the common data element or data re-
- 14 porting standard is applicable.

15 "§ 3617. General Services Administration responsibil-

- 16 ities
- 17 "After the Board designates any common data ele-
- 18 ment or data reporting standard under section 3611, the
- 19 Administrator of General Services shall apply that com-
- 20 mon data element or data reporting standard for any in-
- 21 formation contained in acquisition-related databases main-
- 22 tained by the General Services Administration to which
- 23 the common data element or data reporting standard is
- 24 applicable.".

1	SEC. 103. GENERAL PROVISIONS AND DEADLINES FOR AC-
2	COUNTABILITY AND TRANSPARENCY IN FED-
3	ERAL SPENDING.
4	(a) Effective Date and Sunset.—Chapter 36 of
5	title 31, United States Code, as added by section 101, is
6	further amended by adding at the end the following new
7	subchapter:
8	"SUBCHAPTER IV—GENERAL PROVISIONS
9	"§ 3641. Independence of Inspectors General
10	"Nothing in this chapter shall affect the independent
11	authority of an inspector general to determine whether to
12	conduct an audit or investigation.
13	"§ 3642. Effective date
14	"This chapter takes effect on October 1, 2011.
15	"§ 3643. Sunset
16	"This chapter shall cease to be in effect after Sep-
17	tember 30, 2018.".
18	(b) Deadlines for Implementation.—
19	(1) Board deadlines.—Within 180 days after
20	the effective date of this Act, the Board shall—
21	(A) issue guidance under sections 3602(d)
22	and 3603(e) of title 31, United States Code, as
23	added by this Act;
24	(B) designate common data elements
25	under section 3611(a) of such title and data re-

1	porting standards under section 3611(b) of
2	such title, as so added; and
3	(C) establish one or more websites under
4	section 3612(d) of such title, as so added.
5	(2) Agency and department deadlines.—
6	(A) Within one year after the effective date
7	of this Act, each Executive agency shall imple-
8	ment section 3614(a) of title 31, United States
9	Code, as added by this Act.
10	(B) Within two years after the Board des-
11	ignates any common data element or data re-
12	porting standard under section 3611(a) of such
13	title, as so added—
14	(i) each Executive agency shall issue
15	guidance under section 3614(e) of such
16	title, as so added;
17	(ii) the Director of the Office of Man-
18	agement and Budget shall issue guidance
19	under section 3615 of such title, as so
20	added;
21	(iii) the Secretary of the Treasury
22	shall issue guidance under section 3616 of
23	such title, as so added; and
24	(iv) the Administrator of General
25	Services shall take the actions required

1	under section 3617 of such title, as so
2	added.
3	TITLE II—FEDERAL ACCOUNT-
4	ABILITY AND SPENDING
5	TRANSPARENCY BOARD
6	SEC. 201. FEDERAL ACCOUNTABILITY AND SPENDING
7	TRANSPARENCY BOARD.
8	Chapter 36 of title 31, United States Code, as added
9	by section 101, is further amended by inserting after sub-
10	chapter II the following new subchapter:
11	"SUBCHAPTER III—FEDERAL ACCOUNTABILITY
12	AND SPENDING TRANSPARENCY BOARD
13	"§ 3621. Establishment
14	"(a) Establishment.—There is established the
15	Federal Accountability and Spending Transparency Board
16	as an independent agency in the Executive Branch.
17	"(b) Functions and Powers Transferred.—
18	"(1) Functions transferred.—Except as
19	provided in this section, there are transferred to the
20	Board all functions of the Recovery Accountability
21	and Transparency Board.
22	"(2) Powers, authorities, rights, and du-
23	TIES.—The Federal Accountability and Spending
24	Transparency Board shall succeed to all powers, au-
25	thorities, rights, and duties that were vested in the

1	Recovery Accountability and Transparency Board on
2	the day before the effective date of this Act.
3	"§ 3622. Composition of the board
4	"(a) Chairperson.—
5	"(1) In general.—There is a Chairperson of
6	the Board, who shall be appointed by the President,
7	by and with the advice and consent of the Senate.
8	"(2) Head of Board.—The Chairperson is the
9	head of the Board and shall have direction, author-
10	ity, and control over it.
11	"(3) Commission established.—When a va-
12	cancy occurs in the office of the Chairperson of the
13	Board, a commission is established to recommend
14	individuals to the President for appointment to the
15	vacant office. The commission shall be composed
16	of—
17	"(A) the Speaker of the House of Rep-
18	resentatives;
19	"(B) the President pro tempore of the
20	Senate;
21	"(C) the majority and minority leaders of
22	the House of Representatives and the Senate;
23	and
24	"(D) the chairmen and ranking minority
25	members of the Committee on Homeland Secu-

1	rity and Governmental Affairs of the Senate
2	and the Committee on Oversight and Govern-
3	ment Reform of the House of Representatives.
4	"(4) Recommendations.—A commission es-
5	tablished because of a vacancy in the office of the
6	Chairperson of the Board shall recommend at least
7	three individuals. The President may ask the com-
8	mission to recommend additional individuals.
9	"(5) Term.—The term of service of the Chair-
10	person of the Board shall be 5 years, but the Chair-
11	person may serve after the expiration of the Chair-
12	person's term until a successor has taken office.
13	"(6) Limitation on terms.—No person may
14	serve as the Chairperson of the Board for more than
15	2 terms, whether or not such terms of service are
16	consecutive.
17	"(7) Compensation.—An individual appointed
18	as Chairperson under paragraph (1) shall be com-
19	pensated at the rate of basic pay prescribed for level
20	III of the Executive Schedule under section 5314 of
21	title 5, United States Code.
22	"(b) Members.—The members of the Board shall in-
23	clude—
24	"(1) the Inspectors General of the Department
25	of the Treasury, the Department of Defense, the De-

1	partment of Agriculture, the Department of Health
2	and Human Services, the Department of Transpor-
3	tation, the Department of Energy, the Department
4	of Education, and the Department of Homeland Se-
5	curity;
6	"(2) the Deputy Secretary of the Department
7	of the Treasury, the Chief Management Officer of
8	the Department of Defense, the Deputy Secretaries
9	of the Department of Agriculture, the Department
10	of Health and Human Services, the Department of
11	Transportation, the Department of Energy, the De-
12	partment of Education, and the Undersecretary for
13	Management of the Department of Homeland Secu-
14	rity; and
15	"(3) the Controller of the Office of Federal Fi-
16	nancial Management and the Deputy Director for
17	Management of the Office of Management and
18	Budget.
19	"§ 3623. Functions
20	"(a) In General.—The Board shall—
21	"(1) be responsible for the collection, storage
22	and public disclosure of information about Federa
23	spending:

1	"(2) serve as the authoritative government
2	source for the information about Federal spending
3	that it collects; and
4	"(3) coordinate and conduct oversight of Fed-
5	eral funds in order to prevent fraud, waste, and
6	abuse.
7	"(b) Specific Functions.—The functions of the
8	Board shall include each of the following:
9	"(1) Receiving, storing, and publicly dissemi-
10	nating all of the information that is reported to it
11	under this Act.
12	"(2) Reviewing whether reporting under section
13	3602 meets applicable standards and specifies the
14	purpose of the Federal award and measures of per-
15	formance.
16	"(3) Auditing, investigating, or reviewing Fed-
17	eral funds to determine whether fraud, wasteful
18	spending, poor contract or grant management, or
19	other abuses are occurring and referring matters it
20	considers appropriate for further investigation to the
21	inspector general for the Executive agency that dis-
22	bursed the Federal funds.
23	"(4) Regularly auditing the quality of the data
24	submitted to it under sections 3602 and 3603.

1	"(5) Standardizing common data elements and
2	data reporting standards to foster transparency and
3	accountability for Federal spending, as required by
4	section 3611.
5	"(6) Reviewing whether there are appropriate
6	mechanisms for interagency collaboration relating to
7	Federal funds, including coordinating and collabo-
8	rating to the extent practicable with the Inspectors
9	General Council on Integrity and Efficiency estab-
10	lished by the Inspector General Reform Act of 2008
11	(Public Law 110–409).
12	"(c) Report Requirements.—
13	"(1) Reports.—
14	"(A) REGULAR REPORTS ON DATA QUAL-
15	ITY AUDITS.—The Board shall regularly submit
16	to the President and Congress reports on its
17	audits of the quality of the data submitted to
18	it under sections 3602 and 3603.
19	"(B) Semi-annual reports on activi-
20	TIES.—The Board shall submit semi-annual re-
21	ports to the President and Congress, summa-
22	rizing the activities and findings of the Board
23	and the findings of inspectors general of Execu-
24	tive agencies.

1	"(C) Report on Savings.—Not later
2	than five years after the effective date of this
3	Act, the Board shall submit to the President,
4	Congress, and the Comptroller General of the
5	United States a report containing estimates of
6	the direct and indirect cost savings to the
7	Treasury achieved as a result of the Board's ac-
8	tivities.
9	"(2) Public availability.—The Board shall
10	make all reports submitted under paragraph (1)
11	publicly available contemporaneously online.
12	"(3) GAO EVALUATION.—Upon receipt of the
13	report submitted by the Board under paragraph
14	(1)(C), the Comptroller General shall conduct an
15	evaluation of the report and submit the evaluation to
16	Congress within six months after receipt of the re-
17	port, with such findings and recommendations as the
18	Comptroller General considers appropriate.
19	"(d) Recommendations.—
20	"(1) IN GENERAL.—The Board shall make rec-
21	ommendations to Executive agencies on measures to
22	prevent fraud, waste, and abuse relating to Federal
23	funds.
24	"(2) Responsive reports.—Not later than 30
25	days after receipt of a recommendation under para-

1	graph (1), an Executive agency shall submit a report
2	to the President, the congressional committees of ju-
3	risdiction, and the Board on whether the Executive
4	agency agrees or disagrees with the recommenda-
5	tions and any actions the Executive agency will take
6	to implement the recommendations. The Board shall
7	make all reports submitted to it under this para-
8	graph publicly available contemporaneously online.
9	"§ 3624. Powers
10	"(a) In General.—The Board shall conduct audits
11	investigations, and reviews of spending of Federal funds
12	and coordinate on such activities with the inspectors gen-
13	eral of the relevant Executive agency to avoid duplication
14	and overlap of work.
15	"(b) Audits and Reviews.—The Board may—
16	"(1) conduct its own independent audits, inves-
17	tigations, and reviews relating to Federal funds; and
18	"(2) collaborate on audits, investigations, and
19	reviews relating to Federal funds with any inspector
20	general of an Executive agency.
21	"(c) Authorities.—
22	"(1) Audits, investigations, and re-
23	VIEWS.—In conducting audits, investigations, and
24	reviews, the Board shall have the authorities pro-

I	vided under section 6 of the Inspector General Act
2	of 1978 (5 U.S.C. App.).
3	"(2) Subpoena authority.—
4	"(A) In general.—In addition to the au-
5	thorities provided pursuant to paragraph (1)
6	and subject to subparagraph (B), the Board
7	may issue subpoenas to compel the testimony of
8	persons who are not Federal officers or employ-
9	ees and may enforce such subpoenas in the
10	same manner as provided for inspector general
11	subpoenas under section 6 of the Inspector
12	General Act of 1978 (5 U.S.C. App.).
13	"(B) Board approval for subpoena.—
14	No subpoena may be issued under this sub-
15	section without the approval, by vote, of a ma-
16	jority of the Board.
17	"(3) Matching program authority with
18	RESPECT TO EVALUATIONS AND REVIEWS.—The au-
19	thorities provided under section 6(a)(9) of the In-
20	spector General Act of 1978 (provided to the Board
21	pursuant to paragraph (1)) may be used by the
22	Board while conducting an evaluation or other re-
23	view authorized under such Act.
24	"(d) Contracts.—

1	"(1) IN GENERAL.—The Board may enter into
2	contracts to enable the Board to discharge its duties
3	under this chapter, including contracts and other ar-
4	rangements for audits, studies, analyses, and other
5	services with public agencies and with private per-
6	sons, and make such payments as may be necessary
7	to carry out the duties of the Board.
8	"(2) Contracting for missions of other
9	AGENCIES.—The Board may enter into contracts
10	with any Federal agency (within or outside the exec-
11	utive branch) to enable such agency to identify
12	waste, fraud, and abuse, including contracts and
13	other arrangements for audits, studies, analyses, and
14	other services.
15	"(e) STANDARDS AND GUIDELINES.—The Board
16	shall carry out the authorities provided under subsections
17	(a) and (b) in accordance with section 4(b)(1) of the In-
18	spector General Act of 1978 (5 U.S.C. App.).
19	"(f) Transfer of Funds.—The Board may trans-
20	fer funds appropriated to the Board for expenses to sup-
21	port administrative support services and audits, reviews,
22	or other activities related to oversight by the Board of cov-
23	ered funds to any office of inspector general, the Office
24	of Management and Budget, and the General Services Ad-
25	ministration.

34
" \S 3625. Employment, personnel, and related authori-
ties
"(a) Selection of Executive Director.—On be-
half of the Board, the Chairperson shall appoint an Execu-
tive Director who shall be the chief executive officer of
the Board and who shall carry out the functions of the
Board subject to the supervision and direction of the
Board. The position of Executive Director shall be a ca-
reer reserved position in the Senior Executive Service, as
that position is defined under section 3132 of title 5,
United States Code.
"(b) Administrative Support.—The General Serv-
ices Administration shall provide the Board with adminis-
trative support services, including the provision of office
space and facilities.
"§ 3626. Rulemaking authority
"The Board shall promulgate regulations to carry out
this chapter.
"§ 3627. Transfer of certain personnel
"(a) Recovery Accountability and Trans-
PARENCY BOARD EMPLOYEES.—The Chairperson or Ex-
ecutive Director, or both, shall identify employees of the
Recovery Accountability and Transparency Board for

24 transfer to the Board, and such identified employees shall

25 be transferred to the Board for employment.

26 "(b) Pay.—

1	"(1) Except as provided in paragraph (2), each
2	transferred employee shall, during the 2-year period
3	beginning on the effective date of this Act, receive
4	pay at a rate equal to not less than the basic rate
5	of pay (including any geographic differential) that
6	the employee received during the pay period imme-
7	diately preceding the date of transfer.
8	"(2) Paragraph (1) does not limit the right of
9	the Board to reduce the rate of basic pay of a trans-
10	ferred employee for cause, for unacceptable perform-
11	ance, or with the consent of the employee.
12	"(3) Paragraph (1) applies to a transferred em-
13	ployee only while that employee remains employed by
14	the Board.
15	"§ 3628. Authorization and availability of appropria-
16	tions
17	"(a) Authorization of Appropriations.—There
18	is authorized to be appropriated \$51,000,000 for each of
19	fiscal years 2012, 2013, 2014, 2015, 2016, 2017, and
20	2018 to carry out the functions of the Board.
21	"(b) Availability of Appropriations.—If the Re-
22	covery Accountability and Transparency Board has unobli-
23	gated appropriations as of the effective date of this chap-
24	ter, such appropriations shall remain available to the
25	Board until September 30, 2015.".

1	SEC. 202. CONFORMING AMENDMENT RELATING TO COM-
2	PENSATION OF CHAIRPERSON.
3	Section 5314 of title 5, United States Code, is
4	amended by adding at the end the following new item:
5	"Chairperson of the Federal Accountability and
6	Spending Transparency Board.".
7	SEC. 203. AMENDMENTS AND REPEAL OF RECOVERY AC
8	COUNTABILITY AND TRANSPARENCY BOARD
9	(a) Conforming Amendment to Name of
10	Board.—Section 1501(a)(2) of the American Recovery
11	and Reinvestment Act of 2009 (Public Law 111–5; 123
12	Stat. 287) is amended by striking "Recovery Account-
13	ability and Transparency Board" and inserting "Federal
14	Accountability and Spending Transparency Board".
15	(b) Conforming Amendments to Subtitle B of
16	Public Law 111–5.—Subtitle B of such Act is amended
17	by striking sections 1521, 1522, 1525(a), and 1529.
18	(c) Repeal of Subtitle B of Public Law 111-
19	5.—Effective on October 1, 2013, subtitle B of such Act
20	is repealed.
21	(d) References in Federal Law to Board.—On
22	and after the effective date of this Act, any reference in
23	Federal law to the Recovery Accountability and Trans-
24	parency Board is deemed to be a reference to the Federal
25	Accountability and Spending Transparency Board.

TITLE III—ADDITIONAL 1 **PROVISIONS** 2 3 SEC. 301. CLASSIFIED INFORMATION. 4 Nothing in this Act or the amendments made by this Act shall be construed to require the disclosure of classi-5 6 fied information. 7 SEC. 302. PAPERWORK REDUCTION ACT EXEMPTION. 8 Section 3518(c) of title 44, United States Code, is 9 amended— 10 (1) in paragraph (1), by striking "paragraph" 11 (2)" and inserting "paragraph (3)"; 12 (2) by redesignating paragraph (2) as para-13 graph (3); and 14 (3) by inserting after paragraph (1) the fol-15 lowing new paragraph: 16 "(2) Notwithstanding paragraph (3), this sub-17 chapter shall not apply to the collection of informa-18 tion during the conduct of any audit, investigation, 19 inspection, evaluation, or other review conducted by 20 the Federal Accountability and Spending Trans-

parency Board, the Council of Inspectors General on

Integrity and Efficiency, or any Federal office of In-

spector General, including any office of Special In-

:\VHLC\062011	1\062011.435.xml	
June 20, 2011 ((6:57 p.m.)	

21

22

23

24

spector General.".

SEC. 303. MATCHING PROGRAM.

- 2 Section 6(a) of the Inspector General Act of 1978
- 3 (5 U.S.C. App.) is amended—
- 4 (1) in paragraph (8), by striking "and";
- 5 (2) by redesignating paragraph (9) as para-
- 6 graph (10); and
- 7 (3) by inserting after paragraph (8) the fol-
- 8 lowing new paragraph:
- 9 "(9) notwithstanding subsections (o), (p), (q),
- 10 (r), and (u) of section 552a of title 5, United States
- 11 Code, to compare, through a matching program (as
- defined in such section), any Federal records with
- other Federal or non-Federal records, while con-
- ducting an audit, investigation, or inspection author-
- ized under this Act to identify weaknesses that may
- lead to fraud, waste, or abuse and to detect im-
- proper payments and fraud; and".
- 18 SEC. 304. TRANSFER OF CONSOLIDATED FEDERAL FUNDS
- 19 **REPORT.**
- 20 (a) Transfer of Functions.—The Federal Ac-
- 21 countability and Spending Transparency Board and the
- 22 Secretary of Commerce shall transfer the functions of the
- 23 Consolidated Federal Funds Report to the website or
- 24 websites established under section 3612 of title 31, United
- 25 States Code, as added by this Act.

1	(b) Information.—The Board shall ensure that the
2	website or websites established under such section 3612
3	permits users to determine the following information:
4	(1) For each fiscal year, the total amount of
5	Federal funds that were obligated in each State,
6	county or parish, congressional district, and munici-
7	pality of the United States.
8	(2) For each fiscal year, the total amount of
9	Federal funds that were actually expended in each
10	State, county or parish, congressional district, and
11	municipality of the United States.
12	(c) Conforming Repeals of Superseded Provi-
13	SIONS.—Chapter 62 of subtitle V of title 31, United States
14	Code, is repealed. The item relating to that chapter in the
15	table of chapters at the beginning of subtitle V of such
16	title is repealed.
17	SEC. 305. REPEAL OF FEDERAL FUNDING ACCOUNTABILITY
18	AND TRANSPARENCY ACT OF 2006.
19	The Federal Funding Accountability and Trans-
20	parency Act of 2006 (Public Law 109–282; 31 U.S.C.
21	6101 note) is repealed.
22	SEC. 306. GOVERNMENT ACCOUNTABILITY OFFICE IM-
23	PROVEMENT.
24	(a) Authority to Obtain Information.—

1	(1) Authority to obtain records.—Section
2	716 of title 31, United States Code, is amended in
3	subsection (a)—
4	(A) by striking "(a)" and inserting "(2)";
5	and
6	(B) by inserting after the section heading
7	the following:
8	"(a)(1) The Comptroller General is authorized to ob-
9	tain such agency records as the Comptroller General re-
10	quires to discharge his duties (including audit, evaluation,
11	and investigative duties), including through the bringing
12	of civil actions under this section. In reviewing a civil ac-
13	tion under this section, the court shall recognize the con-
14	tinuing force and effect of the authorization in the pre-
15	ceding sentence until such time as the authorization is re-
16	pealed pursuant to law.".
17	(2) Copies.—Section 716(a) of title 31, United
18	States Code, as amended by subsection (a), is fur-
19	ther amended in the second sentence of paragraph
20	(2) by striking "inspect an agency record" and in-
21	serting "inspect, and make and retain copies of, an
22	agency record".
23	(b) Administering Oaths.—Section 711 of title 31,
24	United States Code, is amended by striking paragraph (4)
25	and inserting the following:

1	"(4) administer oaths to witnesses when audit-
2	ing and settling accounts and, with the prior express
3	approval of the Comptroller General, when inves-
4	tigating fraud or attempts to defraud the United
5	States, or irregularity or misconduct of an employee
6	or agent of the United States.".
7	(e) Access to Certain Information.—
8	(1) Access to Certain Information.—Sub-
9	chapter II of chapter 7 of title 31, United States
10	Code, is amended by adding at the end the fol-
11	lowing:
12	"§ 721. Access to certain information
13	"(a) No provision of the Social Security Act, includ-
14	ing section 453(l) of that Act (42 U.S.C. 653(l)), shall
15	be construed to limit, amend, or supersede the authority
16	of the Comptroller General to obtain any information or
17	to inspect or copy any record under section 716 of this
18	title.
19	"(b) No provision of the Federal Food, Drug, and
20	Cosmetic Act, including section 301(j) of that Act (21
21	U.S.C. 331(j)), shall be construed to limit, amend, or su-
22	persede the authority of the Comptroller General to obtain
23	any information or to inspect or copy any record under
24	section 716 of this title.

1	"(c) No provision of the Hart-Scott-Rodino Antitrust
2	Improvements Act of 1976 (Public Law 94–435) and the
3	amendments made by that Act shall be construed to limit,
4	amend, or supersede the authority of the Comptroller Gen-
5	eral to obtain any information or to inspect or copy any
6	record under section 716 of this title, including with re-
7	spect to any information disclosed to the Assistant Attor-
8	ney General of the Antitrust Division of the Department
9	of Justice or the Federal Trade Commission for purposes
10	of pre-merger review under section 7A of the Clayton Act
11	(15 U.S.C. 18a).
12	``(d)(1) The Comptroller General shall prescribe such
13	policies and procedures as are necessary to protect from
14	public disclosure proprietary or trade secret information
15	obtained consistent with this section.
16	"(2) Nothing in this section shall be construed to—
17	"(A) alter or amend the prohibitions against
18	the disclosure of trade secret or other sensitive infor-
19	mation prohibited by section 1905 of title 18 and
20	other applicable laws; or
21	"(B) affect the applicability of section 716(e) of
22	this title, including the protections against unauthor-
23	ized disclosure contained in that section, to informa-
24	tion obtained consistent with this section.

1	"(e) Specific references to statutes in this section
2	shall not be construed to affect access by the Government
3	Accountability Office to information under statutes that
4	are not so referenced.".
5	(2) Technical and conforming amend-
6	MENT.—The table of sections for chapter 7 of title
7	31, United States Code, is amended by inserting
8	after the item relating to section 720 the following:
	"721. Access to certain information.".
9	(d) Agency Reports.—Section 720(b) of title 31,
10	United States Code, is amended—
11	(1) in the matter preceding paragraph (1), by
12	inserting "or planned" after "action taken"; and
13	(2) by striking paragraph (1) and inserting the
14	following:
15	"(1) the Committee on Homeland Security and
16	Governmental Affairs of the Senate, the Committee
17	on Oversight and Government Reform of the House
18	of Representatives, the congressional committees
19	with jurisdiction over the agency program or activity
20	that is the subject of the recommendation, and the
21	Government Accountability Office before the 61st
22	day after the date of the report; and".

- 1 SEC. 307. EFFECTIVE DATE.
- 2 This Act and the amendments made by this Act shall
- 3 take effect on October 1, 2011.

