

Congress of the United States
House of Representatives

COMMITTEE ON OVERSIGHT AND GOVERNMENT REFORM

2157 RAYBURN HOUSE OFFICE BUILDING

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<http://oversight.house.gov>

August 2, 2016

Col. John G. Buck
Seattle District Commander
U.S. Army Corps of Engineers
P.O. Box 3755
Seattle, WA 98124

Dear Colonel Buck:

Recently, the Army Corps of Engineers (USACE) denied a permit for the Gateway Pacific Terminal (GPT) project based in Whatcom County, Washington. In a decision announced May 9, 2016, the USACE Seattle District determined that the proposed project would have a greater than *de minimis* impact on the Lummi Nation's Usual and Accustomed fishing rights, and denied the project's permit.¹ This determination occurred just prior to the completion of a draft Environmental Impact Statement (EIS), which may have contained findings that would have informed the District Commander's final determination.²

Enacted in 1970, the National Environmental Policy Act (NEPA) serves as the basic national charter for protection of the environment.³ The Act's procedures ensure that environmental information is available to public officials and citizens before decisions are made.⁴ NEPA created the environmental impact statement (EIS) to serve as a tool for ensuring the actions of the federal government are in accordance with the Act's policies and goals.⁵ The EIS can provide decision makers a full and fair evaluation of significant environmental impacts and inform them and the public of the reasonable alternatives that could minimize adverse impacts.⁶

¹ Michelle Walker, Gateway Pacific Terminal Memorandum for the Record - De Minimis Determination Gateway Pacific Terminal Memorandum for the Record - De Minimis Determination (2016), *available at* http://www.nws.usace.army.mil/portals/27/docs/regulatory/newsupdates/gpt_mfr_ua_de_minimis_determination_final_9_may_2016.pdf (last visited Jul. 8, 2016).

² Matthew Brown, *SSA Marine suspends environmental review of proposed coal port*, THE BELLINGHAM HERALD, Apr. 1, 2016.

³ Council on Environmental Quality Nat'l Environmental Policy Act Regulations, 40 C.F.R. § 1500.1 (1978).

⁴ *Id.*

⁵ *Id.*, 40 C.F.R. § 1502.1 (1978).

⁶ *Id.*

The petitioner in this case, Pacific International Terminals (PIT), initiated an EIS in September of 2012.⁷ As part of the EIS process, a comment period was announced in 2013 to determine the NEPA scope of the Gateway project.⁸ After receiving comments from numerous groups, one of which was the Lummi Nation, USACE issued a memorandum for the record on July 3, 2013, indicating the Lummi Nation's fishing rights would be considered as part of the standard NEPA process.⁹

In January 2015, the Lummi Nation petitioned the USACE to immediately deny the GPT project permit.¹⁰ After receiving this petition, we understand the USACE decided to consider the Lummi Nation's fishing rights separate and apart from the NEPA process, effectively negating the years of EIS work already conducted and millions of dollars that the petitioner put into the NEPA process. Finally, in May 2016, without ever having completed an EIS, the USACE determined the GPT project would have greater than a *de minimis* impact on the Lummi Nation's fishing rights and denied the GPT project permit.¹¹

The Committee is seeking to understand how and why the Army Corps of Engineers proceeded in this manner. To assist the Committee, please provide the following documents and information as soon as possible, but no later than August 16, 2016:

1. All communications between any employee of the U.S. Army Corps of Engineers Seattle District Regulatory Branch and any representative of the Lummi Nation Tribe referring or relating to the decision to consider the Lummi Nation's fishing rights as part of the NEPA EIS process.
2. All communications sent or received by any employee of the U.S. Army Corps of Engineers Seattle District Regulatory Branch referring or relating to the Crow Tribe between January 5, 2015, and May 9, 2016.
3. All communications sent or received by any employee of the U.S. Army Corps of Engineers Seattle District Regulatory Branch referring or relating to Congressman Ryan Zinke between January 5, 2015, and May 9, 2016.
4. All documents and communications referring or relating to the decision to separate the *de minimis* determination from the EIS, including, but not limited to, communications between any employee of the U.S. Army Corps of Engineers Seattle District and U.S. Army Corps of Engineers Headquarters.

⁷ *Timeline: Gateway Pacific Terminal at Cherry Point*, THE BELLINGHAM HERALD, May 9, 2016, available at <http://www.bellinghamherald.com/news/local/article76550807.html> (last visited Jul. 18, 2016).

⁸ *Id.*

⁹ U.S. Army Corps of Engineers, Seattle District, NWS-2008-260, Pacific International Terminals, Inc., U.S. Army Corps of Engineers Scope of Analysis and Extent of Impact Evaluation for National Environmental Policy Act Environmental Impact Statement, available at <http://www.nws.usace.army.mil/Portals/27/docs/regulatory/News/SCOPEMFRGATEWAYBNSF.pdf>.

¹⁰ *Supra*, note 7.

¹¹ *Supra*, note 1.

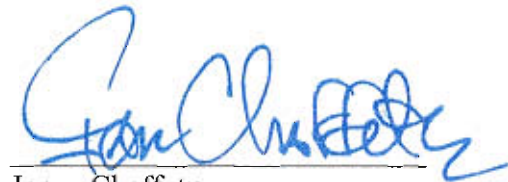
5. All documents and communications referring or relating to the May 9, 2016, Gateway Pacific Terminal *de minimis* determination.

The Committee on Oversight and Government Reform is the principal oversight committee of the House of Representatives and may at "any time" investigate "any matter" as set forth in House Rule X.

When producing documents to the Committee, please deliver production sets to the Majority staff in Room 2157 of the Rayburn House Office Building and the Minority staff in Room 2471 of the Rayburn House Office Building. The Committee prefers, if possible, to receive all documents in electronic format. An attachment to this letter contains additional instructions for responding to the Committee's request.

If you have any questions about this request, please contact Bill McGrath of Chairman Chaffetz' staff at (202) 225-5074. Thank you for your attention to this matter.

Sincerely,



Jason Chaffetz
Chairman



Cynthia M. Lummis
Chairman
Subcommittee on the Interior

Enclosure

cc: The Honorable Elijah E. Cummings, Ranking Member

The Honorable Brenda L. Lawrence, Ranking Member
Subcommittee on the Interior

Responding to Committee Document Requests

1. In complying with this request, you are required to produce all responsive documents that are in your possession, custody, or control, whether held by you or your past or present agents, employees, and representatives acting on your behalf. You should also produce documents that you have a legal right to obtain, that you have a right to copy or to which you have access, as well as documents that you have placed in the temporary possession, custody, or control of any third party. Requested records, documents, data or information should not be destroyed, modified, removed, transferred or otherwise made inaccessible to the Committee.
2. In the event that any entity, organization or individual denoted in this request has been, or is also known by any other name than that herein denoted, the request shall be read also to include that alternative identification.
3. The Committee's preference is to receive documents in electronic form (i.e., CD, memory stick, or thumb drive) in lieu of paper productions.
4. Documents produced in electronic format should also be organized, identified, and indexed electronically.
5. Electronic document productions should be prepared according to the following standards:
 - (a) The production should consist of single page Tagged Image File ("TIF"), files accompanied by a Concordance-format load file, an Opticon reference file, and a file defining the fields and character lengths of the load file.
 - (b) Document numbers in the load file should match document Bates numbers and TIF file names.
 - (c) If the production is completed through a series of multiple partial productions, field names and file order in all load files should match.
 - (d) All electronic documents produced to the Committee should include the following fields of metadata specific to each document;

BEGDOC, ENDDOC, TEXT, BEGATTACH, ENDATTACH,
PAGECOUNT, CUSTODIAN, RECORDTYPE, DATE, TIME, SENTDATE,
SENTTIME, BEGINDATE, BEGINTIME, ENDDATE, ENDTIME, AUTHOR, FROM,
CC, TO, BCC, SUBJECT, TITLE, FILENAME, FILEEXT, FILESIZE,
DATECREATED, TIMECREATED, DATELASTMOD, TIMELASTMOD,
INTMSGID, INTMSGHEADER, NATIVELINK, INTFILPATH, EXCEPTION,
BEGATTACH.
6. Documents produced to the Committee should include an index describing the contents of the production. To the extent more than one CD, hard drive, memory stick, thumb drive, box or folder is produced, each CD, hard drive, memory stick, thumb drive, box or folder should contain an index describing its contents.

7. Documents produced in response to this request shall be produced together with copies of file labels, dividers or identifying markers with which they were associated when the request was served.
8. When you produce documents, you should identify the paragraph in the Committee's schedule to which the documents respond.
9. It shall not be a basis for refusal to produce documents that any other person or entity also possesses non-identical or identical copies of the same documents.
10. If any of the requested information is only reasonably available in machine-readable form (such as on a computer server, hard drive, or computer backup tape), you should consult with the Committee staff to determine the appropriate format in which to produce the information.
11. If compliance with the request cannot be made in full by the specified return date, compliance shall be made to the extent possible by that date. An explanation of why full compliance is not possible shall be provided along with any partial production.
12. In the event that a document is withheld on the basis of privilege, provide a privilege log containing the following information concerning any such document: (a) the privilege asserted; (b) the type of document; (c) the general subject matter; (d) the date, author and addressee; and (e) the relationship of the author and addressee to each other.
13. If any document responsive to this request was, but no longer is, in your possession, custody, or control, identify the document (stating its date, author, subject and recipients) and explain the circumstances under which the document ceased to be in your possession, custody, or control.
14. If a date or other descriptive detail set forth in this request referring to a document is inaccurate, but the actual date or other descriptive detail is known to you or is otherwise apparent from the context of the request, you are required to produce all documents which would be responsive as if the date or other descriptive detail were correct.
15. Unless otherwise specified, the time period covered by this request is from January 1, 2009 to the present.
16. This request is continuing in nature and applies to any newly-discovered information. Any record, document, compilation of data or information, not produced because it has not been located or discovered by the return date, shall be produced immediately upon subsequent location or discovery.
17. All documents shall be Bates-stamped sequentially and produced sequentially.
18. Two sets of documents shall be delivered, one set to the Majority Staff and one set to the Minority Staff. When documents are produced to the Committee, production sets shall be delivered to the Majority Staff in Room 2157 of the Rayburn House Office Building and the Minority Staff in Room 2471 of the Rayburn House Office Building.

19. Upon completion of the document production, you should submit a written certification, signed by you or your counsel, stating that: (1) a diligent search has been completed of all documents in your possession, custody, or control which reasonably could contain responsive documents; and (2) all documents located during the search that are responsive have been produced to the Committee.

Definitions

1. The term “document” means any written, recorded, or graphic matter of any nature whatsoever, regardless of how recorded, and whether original or copy, including, but not limited to, the following: memoranda, reports, expense reports, books, manuals, instructions, financial reports, working papers, records, notes, letters, notices, confirmations, telegrams, receipts, appraisals, pamphlets, magazines, newspapers, prospectuses, inter-office and intra-office communications, electronic mail (e-mail), contracts, cables, notations of any type of conversation, telephone call, meeting or other communication, bulletins, printed matter, computer printouts, teletypes, invoices, transcripts, diaries, analyses, returns, summaries, minutes, bills, accounts, estimates, projections, comparisons, messages, correspondence, press releases, circulars, financial statements, reviews, opinions, offers, studies and investigations, questionnaires and surveys, and work sheets (and all drafts, preliminary versions, alterations, modifications, revisions, changes, and amendments of any of the foregoing, as well as any attachments or appendices thereto), and graphic or oral records or representations of any kind (including without limitation, photographs, charts, graphs, microfiche, microfilm, videotape, recordings and motion pictures), and electronic, mechanical, and electric records or representations of any kind (including, without limitation, tapes, cassettes, disks, and recordings) and other written, printed, typed, or other graphic or recorded matter of any kind or nature, however produced or reproduced, and whether preserved in writing, film, tape, disk, videotape or otherwise. A document bearing any notation not a part of the original text is to be considered a separate document. A draft or non-identical copy is a separate document within the meaning of this term.
2. The term “communication” means each manner or means of disclosure or exchange of information, regardless of means utilized, whether oral, electronic, by document or otherwise, and whether in a meeting, by telephone, facsimile, email (desktop or mobile device), text message, instant message, MMS or SMS message, regular mail, telexes, releases, or otherwise.
3. The terms “and” and “or” shall be construed broadly and either conjunctively or disjunctively to bring within the scope of this request any information which might otherwise be construed to be outside its scope. The singular includes plural number, and vice versa. The masculine includes the feminine and neuter genders.
4. The terms “person” or “persons” mean natural persons, firms, partnerships, associations, corporations, subsidiaries, divisions, departments, joint ventures, proprietorships, syndicates, or other legal, business or government entities, and all subsidiaries, affiliates, divisions, departments, branches, or other units thereof.

5. The term “identify,” when used in a question about individuals, means to provide the following information: (a) the individual's complete name and title; and (b) the individual's business address and phone number.
6. The term “referring or relating,” with respect to any given subject, means anything that constitutes, contains, embodies, reflects, identifies, states, refers to, deals with or is pertinent to that subject in any manner whatsoever.
7. The term “employee” means agent, borrowed employee, casual employee, consultant, contractor, de facto employee, independent contractor, joint adventurer, loaned employee, part-time employee, permanent employee, provisional employee, subcontractor, or any other type of service provider.