AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 7867

OFFERED BY MR. COMER OF KENTUCKY

Strike all after the enacting clause and insert the following:

1 SECTION 1. SHORT TITLE.

- This Act may be cited as the "Renewing Efficiency
- 3 in Government by Budgeting Act of 2024" or the "REG
- 4 Budgeting Act of 2024".
- 5 SEC. 2. REGULATORY BUDGETING.
- 6 (a) REGULATORY BUDGETING.—Title II of the Un-
- 7 funded Mandates Reform Act of 1995 (Public Law 104–
- 8 4; 15 U.S.C. 1531 et seq.) is amended by adding at the
- 9 end the following:
- 10 "SEC. 210. REGULATORY BUDGETING.
- 11 "(a) Limit for the Amount of Additional Un-
- 12 FUNDED REGULATORY COSTS THAT MAY BE IMPOSED
- 13 EACH FISCAL YEAR.—
- 14 "(1) Establishment.—
- 15 "(A) IN GENERAL.—On or before Sep-
- tember 30 of each fiscal year, the Director shall
- 17 establish—

| 1 | "(i) a limit on the amount of addi- |
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| 2 | tional unfunded regulatory costs that may |
| 3 | be imposed collectively by the heads of all |
| 4 | agencies in the next fiscal year; and |
| 5 | "(ii) as part of the limit established |
| 6 | under clause (i), a limit on the amount of |
| 7 | additional unfunded regulatory costs that |
| 8 | may be imposed individually by the head of |
| 9 | each agency in the next fiscal year. |
| 10 | "(B) Additional matters related to |
| 11 | LIMIT.—The Director may require as part of a |
| 12 | limit under subparagraph (A), that cumulative |
| 13 | unfunded regulatory costs be reduced, including |
| 14 | for the purpose of offsetting any additional un- |
| 15 | funded regulatory costs that may be imposed by |
| 16 | the heads of agencies during the fiscal year for |
| 17 | which the limit is established. |
| 18 | "(C) Congressional approval.—The |
| 19 | Director may not establish a limit under sub- |
| 20 | paragraph (A) that allows the head of an agen- |
| 21 | cy to impose an additional unfunded regulatory |
| 22 | cost unless Congress approves such limit. |
| 23 | "(2) Reports.— |

| 1 | "(A) AGENCY-WIDE LIMIT.—Not later than |
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| 2 | 7 days after establishing a limit under para- |
| 3 | graph (1)(A)(i), the Director shall— |
| 4 | "(i) submit a report that identifies the |
| 5 | limit established, and contains a reasoned |
| 6 | statement of the basis and purpose of es- |
| 7 | tablishing such limit, to the appropriate |
| 8 | congressional committees; and |
| 9 | "(ii) publish the report on the website |
| 10 | designated under subparagraph (D). |
| 11 | "(B) AGENCY-SPECIFIC LIMIT.—Not later |
| 12 | than 7 days after establishing a limit under |
| 13 | paragraph (1)(A)(ii) with respect to an agency, |
| 14 | the Director shall— |
| 15 | "(i) submit a report that identifies the |
| 16 | limit established, and contains a reasoned |
| 17 | statement of the basis and purpose of es- |
| 18 | tablishing such limit, to— |
| 19 | "(I) the appropriate congres- |
| 20 | sional committees; and |
| 21 | "(II) each standing committee |
| 22 | with jurisdiction under the rules of |
| 23 | the House of Representatives or the |
| 24 | Senate to report a bill to amend the |
| 25 | provisions of law under which the |

| 1 | head of the agency is authorized to |
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| 2 | promulgate rules; and |
| 3 | "(ii) publish the report on the website |
| 4 | designated under subparagraph (D). |
| 5 | "(C) Prohibition on promulgating |
| 6 | CERTAIN RULES UNTIL SUBMISSION OF REPORT |
| 7 | TO APPROPRIATE CONGRESSIONAL COMMIT- |
| 8 | TEES.— |
| 9 | "(i) In general.—The head of an |
| 10 | agency may not finalize a rule that im- |
| 11 | poses an additional unfunded regulatory |
| 12 | cost until the Director submits to the ap- |
| 13 | propriate congressional committees the re- |
| 14 | ports required by subparagraph (A)(i) and |
| 15 | subparagraph (B)(i) for the fiscal year in |
| 16 | which the rule would be finalized. |
| 17 | "(ii) Exception.—The prohibition |
| 18 | under clause (i) shall not apply to any rule |
| 19 | with respect to which the President issues |
| 20 | an Executive Order stating that the rule |
| 21 | should take effect because the rule is— |
| 22 | "(I) necessary— |
| 23 | "(aa) because of an emer- |
| 24 | gency, including an imminent |
| 25 | threat to health or safety; |

| 1 | "(bb) for the enforcement of |
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| 2 | criminal laws; or |
| 3 | "(ce) for national security; |
| 4 | or |
| 5 | "(II) being issued pursuant to a |
| 6 | law implementing an international |
| 7 | trade agreement. |
| 8 | "(D) DESIGNATION OF WEBSITE.—Not |
| 9 | later than 90 days after the date of the enact- |
| 10 | ment of this subsection, the Director shall des- |
| 11 | ignate a website through which the Director will |
| 12 | publish reports in accordance with subpara- |
| 13 | graphs (A) and (B). |
| 14 | "(b) Rules Resulting in Limit Being Exceed- |
| 15 | ED.— |
| 16 | "(1) Congressional approval.—If the pro- |
| 17 | mulgation of any individual rule would result in a |
| 18 | limit established under subsection $(a)(1)(A)$ being |
| 19 | exceeded, the rule may not go into effect during the |
| 20 | fiscal year in which the rule is promulgated unless |
| 21 | and until Congress approves such rule during such |
| 22 | fiscal year. |
| 23 | "(2) NOTIFICATION.—In the case that the head |
| 24 | of an agency determines that finalizing a rule may |
| 25 | result in the amount of additional unfunded regu- |

| 1 | latory costs imposed by the head of the agency dur- |
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| 2 | ing that fiscal year to exceed a limit established |
| 3 | under subsection (a)(1)(A), the head of the agen- |
| 4 | cy— |
| 5 | "(A) shall submit, before promulgating a |
| 6 | general notice of a final rule with respect to |
| 7 | such rule, a notification to the Director that in- |
| 8 | cludes— |
| 9 | "(i) a justification for exceeding such |
| 10 | limit as a result of such rule; |
| 11 | "(ii) by how much the limit will be ex- |
| 12 | ceeded as a result of such rule; and |
| 13 | "(iii) whether the head of the agency |
| 14 | identified or considered any alternatives to |
| 15 | such rule that would have imposed a lesser |
| 16 | amount of additional unfunded regulatory |
| 17 | costs, and if so, how much less such |
| 18 | amount would have been; and |
| 19 | "(B) may not promulgate such rule until |
| 20 | the head of the agency receives from the Direc- |
| 21 | tor a notification under paragraph (3)(C) with |
| 22 | respect to such rule. |
| 23 | "(3) Determination by director.—After re- |
| 24 | ceiving a notification under paragraph (2), the Di- |
| 25 | rector shall— |

| 1 | "(A) determine whether finalizing such |
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| 2 | rule during that fiscal year will result in a limit |
| 3 | established under subsection (a)(1)(A) being ex- |
| 4 | ceeded; |
| 5 | "(B) determine whether the Director |
| 6 | agrees with the determination of the head of |
| 7 | the agency that such rule should be finalized |
| 8 | notwithstanding such limit; and |
| 9 | "(C) submit a written notification to the |
| 10 | head of the agency on the determinations made |
| 11 | under subparagraphs (A) and (B). |
| 12 | "(4) Report to congress.—In the case that |
| 13 | the Director determines under paragraph (3)(B) |
| 14 | that the Director agrees with a determination by the |
| 15 | head of an agency to finalize a rule that will result |
| 16 | in a limit established under subsection $(a)(1)(A)$ |
| 17 | being exceeded, not later than 7 days after the Di- |
| 18 | rector submits a notification to the head of an agen- |
| 19 | cy under paragraph (3)(C) with respect to such de- |
| 20 | termination, the Director shall submit to the appro- |
| 21 | priate congressional committees, each standing com- |
| 22 | mittee with jurisdiction under the rules of the House |
| 23 | of Representatives or the Senate to report a bill to |
| 24 | amend the provision of law under which the rule is |
| 25 | to be promulgated, and the Comptroller General, a |

| 1 | notification regarding such determination by the Di- |
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| 2 | rector that includes— |
| 3 | "(A) the information provided by the head |
| 4 | of the agency to the Director under paragraph |
| 5 | (2)(A) with respect to such rule; and |
| 6 | "(B) a reasoned statement of the basis and |
| 7 | purpose of such determination. |
| 8 | "(c) Statement Regarding Additional Un- |
| 9 | FUNDED REGULATORY COSTS.—In publishing a general |
| 10 | notice of a final rule, the head of an agency shall include |
| 11 | in such notice a statement that includes— |
| 12 | "(1) whether the rule will result in the amount |
| 13 | of additional unfunded regulatory costs imposed by |
| 14 | the agency during the fiscal year in which the rule |
| 15 | is finalized to exceed a limit established under sub- |
| 16 | section $(a)(1)(A)$; and |
| 17 | "(2) in the case that the rule will result in the |
| 18 | amount of additional unfunded regulatory costs im- |
| 19 | posed by the agency during the fiscal year in which |
| 20 | the rule is finalized to exceed a limit established |
| 21 | under subsection (a)(1)(A)— |
| 22 | "(A) by how much the limit will be exceed- |
| 23 | ed as a result of the rule; |
| 24 | "(B) a justification for exceeding such |
| 25 | limit as a result of the rule; |

| 1 | "(C) whether the agency identified or con- |
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| 2 | sidered any alternatives to the rule that would |
| 3 | have imposed a lesser amount of additional un- |
| 4 | funded regulatory costs, and if so, how much |
| 5 | less such amount would have been; |
| 6 | "(D) that the head of the agency sub- |
| 7 | mitted a notification to the Director under sub- |
| 8 | section $(b)(2)$; and |
| 9 | "(E) the determinations made by the Di- |
| 10 | rector under subsection (b)(3) with respect to |
| 11 | such rule. |
| 12 | "(d) Annual Report.—On or before October 30 of |
| 13 | each fiscal year, the Director shall submit to the appro- |
| 14 | priate congressional committees a report on the adminis- |
| 15 | tration by the Director of the limits established under sub- |
| 16 | section (a)(1)(A) for the prior fiscal year, including— |
| 17 | "(1) whether the total amount of additional un- |
| 18 | funded regulatory costs imposed by all agencies in |
| 19 | the prior fiscal year met or exceeded the limit estab- |
| 20 | lished under clause (i) of such subsection; |
| 21 | "(2) whether the total amount of additional un- |
| 22 | funded regulatory costs imposed by the head of each |
| 23 | agency in the prior fiscal year met or exceeded the |
| 24 | limit established for such costs under clause (ii) of |
| 25 | such subsection; |

| 1 | "(3) a detailed statement that— |
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| 2 | "(A) identifies by how much, and as a re- |
| 3 | sult of finalizing which rule or rules, any such |
| 4 | limit was exceeded; and |
| 5 | "(B) includes a justification for exceeding |
| 6 | any such limit as a result of finalizing such rule |
| 7 | or rules; |
| 8 | "(4) a list of each rule with respect to which |
| 9 | the Director determined under subsection (b)(3)(B) |
| 10 | that the Director agreed with a determination by the |
| 11 | head of an agency to finalize the rule notwith- |
| 12 | standing a limit established under subsection |
| 13 | (a)(1)(A). |
| 14 | "(e) Definitions.—In this section: |
| 15 | "(1) Additional unfunded regulatory |
| 16 | COST.—The term 'additional unfunded regulatory |
| 17 | cost' means an unfunded regulatory cost that had |
| 18 | not been required to be incurred by a State, local, |
| 19 | or Tribal government, or the private sector, as a re- |
| 20 | sult of a Federal mandate in a rule during any pre- |
| 21 | ceding fiscal year. |
| 22 | "(2) Appropriate congressional commit- |
| 23 | TEES.—The term 'appropriate congressional com- |
| 24 | mittees' means— |

| 1 | "(A) the Committee on Oversight and Ac- |
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| 2 | countability of the House of Representatives; |
| 3 | and |
| 4 | "(B) the Committee on Homeland Security |
| 5 | and Governmental Affairs of the Senate. |
| 6 | "(3) Cost.—The term 'cost' means— |
| 7 | "(A) a direct cost; or |
| 8 | "(B) a quantifiable cost that can be esti- |
| 9 | mated using the methods and concepts de- |
| 10 | scribed in Office of Management and Budget |
| 11 | Circular A-4 issued on September 17, 2003. |
| 12 | "(4) CUMULATIVE UNFUNDED REGULATORY |
| 13 | costs.—The term 'cumulative unfunded regulatory |
| 14 | costs' means all costs required to be incurred by a |
| 15 | State, local, or Tribal government, or by the private |
| 16 | sector as a result of all Federal mandates included |
| 17 | in rules during all preceding fiscal years. |
| 18 | "(5) Director.—The term 'Director' means |
| 19 | the Director of the Office of Management and Budg- |
| 20 | et. |
| 21 | "(6) Unfunded regulatory cost.—The |
| 22 | term 'unfunded regulatory cost' means a cost re- |
| 23 | quired to be incurred by a State, local, or Tribal |
| 24 | government, or by the private sector, as a result of |
| 25 | a Federal mandate included in a rule.". |

| 1 | (b) Analysis of Whether Rule Exceeds Budg- |
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| 2 | ET.—Section 202 of the Unfunded Mandates Reform Act |
| 3 | of 1995 (Public Law 104–4; 2 U.S.C. 1532) is amended— |
| 4 | (1) in subsection (a)— |
| 5 | (A) in paragraph (4), by striking "; and" |
| 6 | inserting a semicolon; |
| 7 | (B) in paragraph (5), by striking the pe- |
| 8 | riod at the end and inserting "; and"; and |
| 9 | (C) by adding at the end the following: |
| 10 | "(6) an analysis of whether the proposed rule |
| 11 | or final rule, as applicable, may or will result in the |
| 12 | total amount of additional unfunded regulatory costs |
| 13 | (as that term is defined in section 210) imposed by |
| 14 | the head of the agency during the fiscal year in |
| 15 | which the rule is issued exceeding a limit established |
| 16 | under section 210(a)(1)(A)(ii) for the agency."; and |
| 17 | (2) in subsection (c), by striking "subsection |
| 18 | (a)" each place such term appears and inserting |
| 19 | "paragraphs (1) through (5) of subsection (a)". |
| 20 | (c) Effective Date.—Notwithstanding section 209 |
| 21 | of the Unfunded Mandates Reform Act of 1995 (Public |
| 22 | Law 104–4; 15 U.S.C. 1531 note), the amendments made |
| 23 | by this Act shall take effect on the date of the enactment |
| 24 | of this Act. |

