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COMMITTEE ON OVERSIGHT AND GOVERNMENT REFORM,
U.S. HOUSE OF REPRESENTATIVES,
WASHINGTON, D.C.

INTERVIEW OF: DAVID VINCENT GREEMAN

Monday, February 9, 2026

Washington, D.C.

The interview in the above matter was held in Room 2335, Rayburn House Office Building,
commencing at 12:00 p.m.

1 Appearances:

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5 For the COMMITTEE ON OVERSIGHT AND GOVERNMENT REFORM:

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1 For DAVID VINCENT GREEMAN:

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1 Mr. Falcone. We'll go on the record.

2 This is a transcribed interview of Mr. David Greeman conducted by the House Committee on
3 Oversight and Government Reform under the authority granted to it by House rule X.

4 Accordingly, House rule X grants broad jurisdiction for the Committee to conduct
5 investigations of any matter at any time. The Committee may use the results of this investigation to
6 inform legislative solutions and to improve Federal efforts to combat waste, fraud, and abuse of
7 Federal dollars.

8 Additionally, the Committee is assessing possible legislation aimed at bolstering or otherwise
9 amending laws aimed at preventing fraud.

10 Can the witness please state his name and spell his name for the record?

11 Mr. Greeman. Sure. My name is David Vincent Greeman. Last name is G-r-e-e-m-a-n.

12 Do you need the whole name spelled? Okay.

13 Mr. Falcone. Thank you. My name is Daniel Falcone, and I am a professional staff member
14 for Chairman James Comer.

15 Under the Committee's rules, you are allowed to have counsel present to advise you during
16 this interview. Do you have counsel present with you today?

17 Mr. Greeman. I do.

18 Mr. Falcone. Will counsel please identify themselves for the record.

19 Mr. Rybicki. Good afternoon. My name is David Rybicki. I represent Mr. Greeman, and I'm
20 accompanied today by my colleagues Tara Ganapathy and Sophia Khan.

21 Mr. Falcone. For the record, it is our understanding that K&L Gates is representing the State
22 of Minnesota and you in your personal capacity through joint representation. Is that accurate.

23 Mr. Greeman. Yes.

24 Mr. Rybicki. That's accurate, yes.

25 Mr. Falcone. For the record, starting with majority staff, can the additional staff members

1 please introduce themselves with their name, title, and affiliation.

2 Ms. Wolfe. Kaity Wolfe, director of oversight for Chairman Comer.

3 Mr. Furla. Jack Furla, counsel for oversight for Chairman Comer.

4 Mr. Spectre. Peter Spectre, deputy director of oversight for Chairman Comer.

5 Mr. Fish. Nathan Fish, intern for Chairman Comer.

6 Mr. Kim. Edward Kim, professional staff member for Chairman Comer.

7 [REDACTED], legal intern for minority staff.

8 [REDACTED], counsel with the minority.

9 [REDACTED], senior counsel, minority.

10 [REDACTED], legal intern for the minority.

11 Mr. Falcone. Thank you all.

12 Mr. Greeman, before we begin, I would like to go over the procedures for this transcribed
13 interview.

14 The questioning will proceed in rounds. The majority will ask questions for an hour, and then
15 the minority will have an opportunity to ask questions for an hour, if they choose. The clock will stop
16 if you need to confer with counsel, your counsel is speaking, and when staff are speaking during the
17 opposing side's round of questions. We will alternate back and forth in this manner until there are
18 no more questions.

19 We will take a short break at the end of each hour. If the witness would like to take a break at
20 any other time, please just let us know. If, however, there is a pending question, I will ask the
21 witness to finish answering the question before we stop to take a break. Do you understand?

22 Mr. Greeman. Understood.

23 Mr. Falcone. There is a court reporter taking down everything I say and everything you say to
24 make a written record of this interview. For the record to be clear, please wait until the staffer
25 questioning you finishes each question before you begin your answer, and the staffer will wait until

1 you finish your response before proceeding to the next question.

2 Further, to ensure the reporter can properly record this interview, please speak clearly,
3 concisely, and slowly.

4 Also, the reporter cannot record nonverbal answers, such as nodding or shaking your head, so
5 it is important that you answer each question with an audible verbal answer. Do you understand?

6 Mr. Greeman. Yes.

7 Mr. Falcone. Exhibits may be entered into the record. Majority exhibits will be identified
8 numerically. Minority exhibits will be identified alphabetically.

9 We want you to answer our questions in the most complete and truthful manner possible, so
10 we will take our time. If you have any questions or do not fully understand the question, please let
11 us know. We will attempt to clarify, add context to, or rephrase our questions.

12 If we ask about specific conversations or events in the past and you are unable to recall the
13 exact words or details, you should testify to the substance of those conversations or events to the
14 best of your recollection. If you recall only a part of a conversation or event, you should give us your
15 best recollection of those events or parts of conversations that you do recall. Do you understand?

16 Mr. Greeman. Yes.

17 Mr. Falcone. You are here voluntarily and we will not swear you in. However, you are
18 required by law to answer questions from Congress truthfully. This also applies to questions posed
19 by congressional staff in this interview. Do you understand.

20 Mr. Greeman. Yes.

21 Mr. Falcone. Witnesses who knowingly provide false statements could be subject to criminal
22 prosecution. This includes both knowingly providing false testimony but also stating that you do not
23 recall or remember something when, in fact, you do. Do you understand.

24 Mr. Greeman. Yes.

25 Mr. Falcone. Furthermore, you cannot tell half truths or exclude information necessary to

1 make statements accurate. You are required to provide all information that would make the
2 response truthful. A deliberate failure to disclose information can constitute a false statement. Do
3 you understand.

4 Mr. Greeman. Yes.

5 Mr. Falcone. Is there any reason you are unable to provide truthful testimony in today's
6 interview.

7 Mr. Greeman. No.

8 Mr. Falcone. Please note that if you wish to assert a privilege over any statement today, that
9 assertion must comply with the rules of the Committee on Oversight and Government Reform.
10 Pursuant to that, Committee rule 16(c)(1) states, for the chair to consider assertions of privilege over
11 testimony or statements, witnesses or entities must clearly state the specific privilege being asserted
12 and the reason for the assertion on or before the scheduled date of testimony or appearance. Do
13 you understand.

14 Mr. Greeman. Yes.

15 Mr. Falcone. For the purpose of the transcribed interview, objections must be stated
16 concisely and in a nonargumentative and nonsuggestive manner. If the witness refuses to answer a
17 question to preserve a privilege, the Committee may seek a ruling from the Chair. If the Chair
18 overrules such objection, the witness shall be ordered to answer.

19 If the witness continues to refuse to answer a question despite being ordered to do so, the
20 Committee will consider all available tools to compel an answer. Do you understand?

21 Mr. Greeman. Yes.

22 Mr. Falcone. Do you have any other questions before we begin.

23 Mr. Greeman. No.

24 Mr. Falcone. The time reads 12:06 p.m., and the majority's time will begin now.

25

EXAMINATION

1 BY MR. FURLA:

2 Q Good afternoon, Mr. Greeman. I want to thank you again for taking part in this
3 interview voluntarily and for your many years of service to the State of Minnesota.

4 Let's start by discussing your education and experience. Where'd you attend undergraduate
5 school?

6 A I attended the University of Minnesota.

7 Q What degree did you graduate with?

8 A I got a Bachelor's of Science in economics.

9 Q Do you have a master's or higher education degree?

10 A I do. I have a master's degree.

11 Q What's that degree in?

12 A A Master's in Public Policy from the University of Minnesota.

13 Q Do you have any -- have a CPA license or other professional certification?

14 A No, I do not.

15 Q Are you from Minnesota originally?

16 A Yes.

17 Q Have you lived there your entire life?

18 A No.

19 Q Since you most recently moved back to Minnesota, how long have you lived there?

20 A About 50 years, 5-0.

21 Q Who is your current employer and what is your current job title?

22 A I work for Hennepin County, and my title is director of finance.

23 Q Can you briefly go through your professional career up until now?

24 A Yes. Upon completing graduate school, I worked at a nonprofit organization that I
25 believe doesn't exist anymore called Northwest Hennepin Human Services Council, which was a

1 research organization. I worked there until -- between 1994 and 1996. From 1996 to 2006, I worked
2 at the Minnesota House of Representatives for 10 years. From 1996 -- I was a House staffer, House
3 research with the Health and Human Services Committee. From 1990- -- sorry. From 2006 to 2012, I
4 worked at the Department of Human Services in several jobs related to healthcare financing. From
5 2012 to 2016, I worked at the Minnesota Department of Health as their budget director. And from
6 2016 to 2022, I worked at the Department of Human Services as the budget director for the
7 Department of Human Services. And from 2020 -- I'm sorry. I stopped working as budget director, I
8 believe, in 2021 and became -- at the Department of Human Services, and then became the chief
9 financial officer until a few months ago, I think in November of 2025, when I started at Hennepin
10 County.

11 Q Thank you. Why did you want to serve as the chief financial officer at DHS?

12 A Because I think the work that the Department does is very important. The work that -- I
13 think there's a value in being a steward of taxpayer resources. I think it's a combination of, you
14 know, the mission of the Department is important. I think also being a good steward of taxpayer
15 resources is important. I think there's a lot to -- it's an agency with an important mission related to
16 Medicaid and managing Medicaid and helping to ensure that we're continuing to provide services
17 and financing Medicaid services in compliance with State and Federal law. Those are -- I think those
18 are the main reasons that attracted me to that job.

19 Q Was being the CFO of DHS a natural progression from being the budget director?

20 A No, I wouldn't say it's a natural progression.

21 Q What were some of your duties and responsibilities as the CFO of DHS?

22 A Primarily, I was responsible for the overall financial functions and condition of the
23 Department of Human Services. That included working on several areas, including financial
24 operations, which is where money would come into the Department, overseeing staff who managed
25 funds coming into the Department and budgeting those funds, and then expenditures going out of

1 the Department, both State and Federal funds. That included reporting on expenditures and also
2 included working on what we would call forecasting expenditures for different programs that the
3 Department administered. We were overseeing economists who worked to support that, determine
4 how much State spending we were likely to have in the future. I think we also -- also working on
5 legislative budgeting and also advising the commissioner and assistant commissioners on the
6 finances of the agency.

7 Q So for all financial-related matters within DHS, you were the top administrator who
8 oversaw everything financially related?

9 A Yes.

10 Q Who did you report to in your role as the CFO of DHS?

11 A I reported to the -- initially reported to deputy -- the deputy commissioner of agency
12 effectiveness. When that individual was appointed to be the temporary commissioner of the
13 Department, I believe in January of 2025, I continued to report to that person in that -- in
14 that -- when she took that function over until I left the Department.

15 Q And for the record, who would have been that adminis- -- who is that administrator you
16 would have reported to?

17 A Shireen Gandhi.

18 Q And just to clarify, did you report to Ms. Gandhi throughout the entire time that you
19 served as DHS CFO?

20 A Not the entire time. I think there were several months when I first started that I
21 reported to a different deputy commissioner.

22 Q And who was that deputy commissioner?

23 A His name is Chuck Johnson.

24 Q Was there anybody else who you reported to?

25 A No.

1 Q In your role as the CFO, did you have any interactions with Governor Walz or his office,
2 the Attorney General or his office, or members of the State legislature?

3 A Yes.

4 Q Which ones?

5 A I had very limited interactions with Governor Walz. I think the only recollection I ever
6 have of speaking directly to him was very a brief small talk I think several years ago. I think we talked
7 about our kids.

8 I did not ever have interaction with the Attorney General in his capacity as Attorney General.
9 I did not ever have -- I spoke -- I did have interactions with the legislature on occasion.

10 Q So with your one interaction you remember with Governor Walz, that was nothing
11 business related?

12 A No.

13 Q Did you have any meetings with his office, or communications with his office, more
14 generally?

15 A Yes. Yes.

16 Q Who would you communicate with in the Governor's office?

17 A I think it depended on the situation. Sometimes it would be a policy advisor who was
18 advising him on legislative issues. Sometimes it would be either a deputy chief of staff or the chief of
19 staff.

20 Q How often would these meetings occur? Did you have regular meetings or was it on an
21 as-needed basis?

22 A On an as-needed basis.

23 Q What would be an example of a need to have a meeting with the Governor's office?

24 A For example, if a provider or a constituent group had reached out to the Governor's
25 office with an idea for some sort of legislative proposal possibly, the Governor's office would reach

1 out and ask for, you know, thoughts on -- or feedback on, you know, how to respond, how to help
2 them understand what the issue is and, you know, understand what their options are that we
3 can -- you know, yeah, that would be one situation.

4 Q In a situation like that, would that meeting have been with a policy advisor or the chief
5 of staff or deputy chief of staff?

6 A Usually it would be just with the policy advisor. On occasion it might be with the chief
7 of staff.

8 Q What would merit a meeting with the chief of staff?

9 A I think if it were an issue that he were interested in in particular or if it rose to a
10 level -- or if it was an issue of particular importance to the Governor.

11 Q And could you provide an example of that?

12 A I'm trying to think if any comes to mind right -- anything comes to mind right now.
13 Certainly, there were -- there might be a matter, for example, with -- oh, yes, I can think of one. It
14 had to do with a program that provided summer food support to children in the State. The
15 Governor's office was very interested in implementing that program. It was funded -- it was funded
16 through the Federal Government, but the State had to pick up half of the cost of administering the
17 program. And so -- and the Governor was very interested in the State choosing to implement that,
18 and so we advised him and worked with them on how we would be able to pay for the State's share
19 of administering it.

20 Q And was that the Summer Food Service Program or was that a different program?

21 A It may have been. I don't know of it by that name, so I'm not sure.

22 Q Did you work with the Governor's office regarding any other food programs or was that
23 the only time that you would have worked with them on a program of that nature?

24 A That would be the only time I would work with them. And I think one thing to note is
25 the particular food program is no longer part of the Department of Human Services. So even at the

1 time it was moving to a different agency, but we still worked with them on it.

2 Q And was that the Department of Education?

3 A No.

4 Q So we're going to talk a lot about, you know, program irregularities, fraud, you know,
5 concerns about that.

6 A Sure.

7 Q As a general matter, would you report concerns that you would have related to
8 programs at DHS to your superiors?

9 A Yes.

10 Q And did you report that to Shireen Gandhi or did you report concerns to anybody else?

11 A I think it depended mainly on the matter of the issue in front of us. That's a pretty
12 broad question. I think as the CFO, my role was to ensure that, you know, we're managing our
13 programs. And it's generally the responsibility of the business area, if you will, to manage their
14 programs. Often I would reach out to the business area if I were -- had a concern about how
15 something was being financed or if it was a program integrity issue or a fraud issue.

16 Q And then if you would reach out to the specific business area, what would then merit
17 you needing to make a report to Commissioner -- or Temporary Commissioner Gandhi or Chuck
18 Johnson as well?

19 A Generally, I would let them know if I was to talk to one of the business areas about it. I
20 would have regularly scheduled meetings with Commissioner Gandhi or Deputy Commissioner
21 Johnson, so I would just brief them and let them know that I had had a conversation.

22 Q Would you brief the Governor's office about any of these conversations?

23 A No, not unless asked.

24 Q And who would ask? Would that be the Governor's office asking you to do this or the
25 commissioner or deputy commissioner at DHS asking you to do this?

1 A It would be the -- it would be the commissioner or deputy commissioner, but it would
2 only be if the Governor's office requested it.

3 Q Do you remember an example of when you would have reported a fraud concern to the
4 Governor's office?

5 A No.

6 Q Did you ever report a fraud concern to the Governor's office?

7 A Not directly, no. I reported it to my superiors.

8 Q And do you know if they reported it to the Governor's office?

9 A I believe they did.

10 Q And would that have been directly to Governor Walz or do you think it would have been
11 to the chief of staff or deputy chief of staff? Do you know?

12 A I don't know.

13 Q And about when, if you remember a specific example, about when would this have
14 occurred? Would this have been in your role as CFO or would this have occurred prior to that as
15 budget director, or both?

16 A I don't know exactly when it would have been. You know, I guess I can't remember
17 specifically. I think, you know, the conversations about -- I mean, fraud is a type of program integrity
18 issue. It's one of -- it's a small piece of program integrity. I shouldn't say it's a small piece. It's a very
19 important piece, but it's -- program integrity is about making sure that the programs were
20 running -- or the dollars that we receive are going to where they need to go and meeting the
21 needs -- or being spent effectively and efficiently.

22 So it was not unusual to have conversations about how we're spending our funds, program
23 integrity, financial issues with other staff at the Department of Human Services. So I don't know that
24 I would -- I can say there was a specific time, but it was not an unusual conversation to have within
25 the Department.

1 Q If you remember a specific year, in your tenure as CFO, would you remember these
2 conversations have occurring as early as 2022 or would it have been after that?

3 A As I said, I think they happened on a fairly routine basis throughout -- I mean, having
4 conversations about program integrity and other issues related to program integrity are not unusual
5 to have within the Department, so they would have happened throughout the time I was there.

6 Q Would you say that a lot of your time as CFO of DHS was dealing with program integrity
7 concerns or did that increase over time or was it constant?

8 A It's hard to know what you mean by a lot of my time. I'm not sure what that means
9 exactly.

10 Q Did you feel that a, you know, a substantial part or even a noticeable part of your time
11 as CFO was taken up handling program integrity concerns? Did that increase at all during your tenure
12 to notice an increase?

13 A I think program -- as I said, I think program integrity is a pretty broad term. So I would
14 say it's always going to be something you're going to talk about, whether it's making sure that people
15 understand what their roles and responsibilities are or dealing with any other issues. So I think it's a
16 fairly -- I don't know that it increased. I think it was always sort of a -- one of many topics that have
17 to come up when you're a CFO.

18 Q Did stat reports from DHS staff about fraud or program integrity increase any time
19 during your tenure?

20 A Not that I'm aware of.

21 Q I know you mentioned you had regular meetings with the Governor's office, but how
22 much interaction would you have with their office on a day-to-day?

23 A None.

24 Q And aside from the Governor's policy advisor, his chief of staff, or his deputy chief of
25 staff, like you mentioned, were there any other staff in his office that you had frequent interaction

1 with?

2 A No.

3 Q And I know you mentioned you had one meeting with the Governor, but was the
4 Governor present for any of the other meetings that you had with his staff?

5 A I don't recall. I don't think so, but I don't recall.

6 Q There's been public reporting that after Attorney General Keith Ellison was elected, he
7 pronounced that there would be no more fraud investigations without his expressed approval. Were
8 you aware of any directive of this sort from the Attorney General?

9 A No, but then I don't know that that kind of directive would be, you know, directed to me
10 specifically. I don't think it would. It would be something I would -- if that were the case, it would be
11 something I'd hear from my boss or somebody like that.

12 Q Was this ever communicated to you?

13 A Not direct -- not that I recall. It could have been, but I don't recall for sure.

14 Q But you do remember hearing -- do you remember hearing anything about this?

15 A Again, I don't recall hearing it.

16 Q So, Mr. Greeman, you were with DHS as the budget director prior to Attorney General
17 Ellison taking office. Did you have any impression that fraud investigation slowed down after
18 Attorney General Ellison took office in 2019?

19 A No, I don't have any sense that it either sped up or went down.

20 Q Were there any instances that you remember DHS bringing fraud suspicions to the
21 Attorney General's office and they declined to investigate?

22 A No, I don't recall that at all.

23 Q Do you remember bringing any concerns about fraud to any of your supervisors at DHS
24 and they declined to investigate?

25 A No, I have no recollection of that.

1 Q So every single time that you would have brought a fraud concern to your supervisor at
2 DHS, would they tell you to investigate it?

3 A You know, I don't recall exactly how we always responded to those. I guess, what do
4 you mean by investigate?

5 Q Look into it further. I mean, we don't need to use the formal term "investigate" if that
6 changes the definition. But look into it, you know, review further, determine whether or not it was
7 credible.

8 A I think there was -- one thing that's important to note is that certainly the CFO has a role
9 in addressing program integrity and fraud, but it is one of many players in that situation. So often the
10 role of managing, sort of looking into and investigating fraud sits with different parts of the agency,
11 so it would probably be more with the Office of Inspector General or the compliance office -- or the
12 chief compliance officer.

13 Q Would you work with the Office of Inspector General or the chief compliance officer in
14 your role as the CFO?

15 A Yes.

16 Q Would you work with them about program integrity fraud concerns or did you work
17 with them with anything else?

18 A Yes, I worked with them on program integrity and fraud concerns. And, yes, I worked
19 with them on other things as well.

20 Q Did you report any program integrity or fraud concerns to the DHS OIG or the
21 compliance office?

22 A Yes.

23 Q How many reports? Do you know -- have an idea?

24 A No, I don't.

25 Q More than a handful or like a lot?

1 A Over the course of 4.5 years, it -- you know, it's -- again, it's -- you know, what you do is
2 you report if you think there's something we need to look into further, whether it's fraud or
3 something else. You know, again, the job is about making sure the funds we're using are being spent
4 effectively and efficiently and for the purpose they were appropriated. So I don't know that I would
5 bring something to them and say this is fraud or I think this is fraud. I think it's, you know, we need
6 to work together to make sure this is what we need to be -- this is how these funds should be used.

7 Q Would either office come to you and say, as the CFO, look through, you know, financial
8 statements, to look through the things from a numerical side, would they ask you to look into fraud
9 or program concerns?

10 A Yes.

11 Q How often?

12 A Are you asking how often in terms of how often -- like how frequently or over the
13 course of 4.5 years? I'm not sure how --

14 Q Both, actually. How frequently would either the DHS OIG or the compliance office or
15 any other offices, if they would have been involved, brought to you concerns of program integrity
16 and asked you to look into issues with potential programs?

17 A I mean, I guess I'm having a little trouble coming up with an exact amount of frequency.
18 Again, you know, in the course of a day, you go through a lot of different meetings and have a lot of
19 different conversations that to some certain degree rise or fall to a certain level of concern or need
20 to deal with. So it's a hard question to answer. I'm not sure exactly how to respond to that question.

21 But, I mean, it was something that would come up occasionally and we would look into it and
22 we work together to try to address it.

23 Q Occasionally, would you say that would have been monthly, weekly, if you remember?
24 Did you spend a lot of your time dealing with these kind of concerns?

25 A No. I mean, not -- during the period of time when I was CFO, we were -- we certainly did

1 deal with questions of fraud and questions of program integrity, and it was an issue that we dealt
2 with as a routine part of managing an agency with a budget that's got \$25 billion, because it's -- when
3 you have a budget that large, you know you're going to be -- there is certainly going to be some
4 effort to -- because you have to manage those funds carefully and you're going to be a target.

5 During that same time, the Department of Human Services was splitting into three separate
6 agencies. That was a large part of our work at that point. A large part of our effort was managing
7 that kind of work and shifting resources, shifting, not just money, but IT, other things, in a fairly short
8 period of time. So there was a lot going on. There always is a lot going on, and certainly program
9 integrity is part of it.

10 Q Well, when you say that, you know, DHS was going to be a target, I mean, was this
11 something well known among DHS staff to be on the lookout for fraud concerns then?

12 A I think when you have a budget that large at any agency, we're always -- you know,
13 we're always looking to see how we can strengthen our ability to manage our programs. During the
14 course of the time I was there, we took a number of steps to strengthen our ability to manage -- and,
15 again, you know, the fraudsters are becoming more and more sophisticated, and the Department is
16 continually trying to become -- to keep up with that. And so working with the Governor's office,
17 working with the legislature to try to strengthen them, we took a number of steps to try to deal with
18 that. So it's a -- you know, it is a constant thing that we're trying to do and trying to manage.

19 Q What were some of those steps? I mean, could DHS engage in rulemaking that goes to
20 the legislature? Could you walk me through some of those steps?

21 A Sure. There's a number of things we've done. One of the -- you know, one of the areas
22 that I had some concerns about in terms of program integrity was our behavioral health
23 administration. We had some challenges in managing our grant programs there. And over the
24 course of time, I hired a deputy CFO. And her first task was to dig deep into their financial
25 management practices, and we identified that they had some areas where they could have made

1 improvements.

2 Some of the things that were happening there were grant funds that were allocated, State
3 and Federal funds were canceling before they could be spent. We wanted to be sure that that was
4 being managed well. So my deputy assistant commiss- -- or deputy CFO put in a lot of effort in doing
5 a deep dive, made a number of recommendations to the assistant commissioner at that time, and
6 those were partially implemented but not completely.

7 At that time -- this was in 2024, early 2024 -- I worked with the commissioner and that
8 assistant commissioner to reassign the current budget director of that area to a different part of the
9 agency that met her skill set better. I didn't feel like she was managing the team or being supported
10 very well. She had a good skill set. So I think she may have been demoted, but we moved her to a
11 different part of the agency. And I came to an agreement with them that I would hire the next
12 budget director for that area and I would supervise that person for 6 months to make sure that
13 person was supported. And we started to make changes for the positive in managing those
14 programs, the behavioral health programs.

15 That work was completed in March of 2025. We were able to hire a very good person to do
16 that work. And I think that's probably the best performing area of our agency right now. That's just
17 one example.

18 We also have engaged in -- one of the things the Governor proposed in the 2025 session was
19 to strengthen our data analytics area of the Department, which is where we are able to look
20 at -- where the OIG would be looking at claims, would be looking at information that we receive for
21 payments, and we would be -- it would strengthen our area to identify patterns that might involve
22 either payment errors or fraud or basic -- generally program integrity. That was something that was
23 proposed. We started to implement some of that work before I left.

24 And I think some of the other things we worked on were, as DHS was splitting up, the split
25 was actually -- the Department of Children, Youth, and Families was created, and that was a

1 big -- that took the SNAP, TANF, child protection, child welfare, child support, that all went to that
2 program area. So in a sense, DHS was becoming much more of a Medicaid agency.

3 And so one of the things we were doing was looking at how DHS was structured and
4 how -- are there things that we can be doing differently as a Medicaid agency in terms of providing
5 enrollment, other things that we could do to strengthen the way we manage our program and
6 oversee the programs we have. So those were several steps we took.

7 Q Thank you. And just to clarify -- well, we'll come back a little bit to the behavioral health
8 a little bit later, so thank you for providing some insight onto that. But with the split of DHS going
9 into -- was it two separate divisions, or could you say exactly when that occurred?

10 A DHS actually split into three agencies. So in the 2023 legislative session, the
11 legislature -- the Governor proposed, the legislature enacted a measure that would split what was
12 currently part of DHS into creating, I mentioned before, the Department of Children, Youth, and
13 Families -- I believe that agency officially started July 1 of 2024 -- and then created what was called
14 the Department of Direct Care and Treatments, and that program -- that agency started in I think July
15 of 2025.

16 Q Thank you. And a minute ago you mentioned that DHS was becoming like a Medicaid
17 agency. Would you say that a lot of your time was spent administering programs under Medicaid or
18 through Medicaid?

19 A I think Medicaid would become more of the focus of the agency over time, essentially. I
20 don't -- I didn't spend a lot of time personally on managing DHS as a Medicaid agency because, again,
21 I was -- a lot of my time was taken up at that point with splitting, making sure the split of creating
22 three new agencies was implemented correctly, in the right way we were getting the resources
23 where they needed to be for the three separate agencies. So we were in the process of, you know,
24 exploring how we're structured and function as a Medicaid agency at the time I left.

25 Q Thank you. So moving on, between January 1st, 2019, and the present, have you

1 spoken with, emailed, or otherwise communicated with any of the following people regarding DHS,
2 fraud, program irregularities, or other concerns? First, we'll go through a yes or no, then we can
3 come to each after that.

4 Governor Tim Walz?

5 A No.

6 Q Lieutenant Governor Peggy Flanagan?

7 A No.

8 Q Attorney General Keith Ellison?

9 A No.

10 Q Mayor Jacob Frey?

11 A No.

12 Q Jodi Harpstead?

13 A Yes.

14 Q Shireen Gandhi?

15 A Yes.

16 Q Jess Geil?

17 A Yes.

18 Q Gary Johnson?

19 A Yes.

20 Q Chuck Johnson?

21 A Yes.

22 Q Claire Wilson?

23 A Yes.

24 Q Tony Lourey?

25 A Yes.

- 1 Q Eric Grumdahl?
- 2 A Yes.
- 3 Q Jennifer Yang?
- 4 A Yes.
- 5 Q Natasha Merz?
- 6 A Yes.
- 7 Q Teresa Steinmetz?
- 8 A Yes.
- 9 Q John Connolly?
- 10 A Yes.
- 11 Q Nicholas Wanka?
- 12 A No.
- 13 Q Nathan Chomilo?
- 14 A No.
- 15 Q Julie Blaha?
- 16 A No.
- 17 Q Steve Grove?
- 18 A No.
- 19 Q Jason Flint?
- 20 A No.
- 21 Q Kristine Preston?
- 22 A Yes.
- 23 Q Chris Schmitter?
- 24 A I don't recall.
- 25 Q Patrick Tanis?

1 A No.

2 Q Senator Omar Fateh?

3 A No.

4 Q Jamal Osman?

5 A No.

6 Q Scott Stillman?

7 A No.

8 Q Jay Swanson?

9 A No.

10 Q Faye Bernstein?

11 A No.

12 Q Any current or former member of the Minnesota State Legislature?

13 A I don't recall if I would have -- I mean, that's a lot of people. I don't know.

14 Q And, finally, any current or former member of the United States House or Senate?

15 A No.

16 Q Circling back. Jodi Harpstead. What were the nature of your communications with Ms.
17 Harpstead in this issue?

18 Mr. Rybicki. And just for clarity, what is the issue.

19 Mr. Furla. Yes.

20 BY MR. FURLA:

21 Q Between January 1st, 2019, and the present, have you spoken with, emailed, or
22 otherwise communicated with any of the following people regarding DHS, or fraud program
23 irregularities, or other concerns?

24 A Jodi was the commissioner. As such, she was responsible for all work of the agency.

25 And as the CFO at that time, or the budget director, we had reason to have conversations about ways

1 in which we -- the Department could strengthen our -- the way that we managed our funds or the
2 way that we managed our programs.

3 I don't -- yeah, I think it was always -- you know, those were the -- that's the general nature of
4 the conversations was always how we can -- you know, if there are ways that we can do a better job
5 of managing our programs and managing our finances and ensuring -- and keeping her abreast of
6 work that we're doing in order to do that perfectly related to the creation of two new agencies.

7 Q Do you recall the time period when these meetings would have occurred or these
8 communications would have occurred with Ms. Harpstead?

9 A You know, again, as a CFO of an agency, or as a budget director, it's -- you know, it's
10 going to happen throughout the course of your -- when she's in her role, was in the role of
11 commissioner, and I was in the role as CFO, you know, they would happen on occasion as issues
12 came up, or things that we needed to work on together, or questions she may have had. But I
13 don't -- you know, those were -- it happened over -- as a routine part of doing our work together.

14 Q So you had routine communications with Commissioner Harpstead regarding program
15 integrity concerns. Would it be safe to say that that would have been as early as the beginning of
16 your tenure in 2022?

17 A Yes.

18 Q And then prior to serving as the CFO, in your position as the budget director, would it be
19 safe to say that those conversations would have occurred earlier than 2022 and 2021, '20 and '19?

20 A I don't know when -- I don't recall when Commissioner Harpstead started as
21 commissioner. I think the role of the CFO has certainly a broader scope than the budget director. I
22 would think the budget director -- as budget director, I would not have had many occasions because
23 of the scope and the role of that position to talk to her about program integrity and fraud.

24 Q Commissioner Harpstead started her tenure on or around July of 2019. Do you
25 remember any communications with Commissioner Harpstead in 2019, 2020, or 2021 regarding

1 fraud or program integrity issues at DHS?

2 A You know, again, I'm -- no, I don't because it happened on a very routine basis, so there
3 was always going to be conversations about financial issues. That was my job was to manage the
4 finances of the agency. And so if there was an issue that I needed to talk to her about, you know, she
5 and I would make time to have a conversation.

6 Typically, though, if it were about something like program integrity or fraud, it would involve
7 others as well, and others were more engaged directly in dealing with fraud and program integrity.
8 And that would be the business areas, that would be the Office of Inspector General, it would be the
9 compliance office or the chief compliance officer.

10 Q So just to make sure, would you have separate meetings with Commissioner Harpstead
11 and this other group, like you mentioned, when there were issues of program integrity or fraud
12 concerns that would arise?

13 A I don't -- yeah. I mean, I think it really depended on the situation we were in, you know,
14 what the issue was. Typically, we had the people -- we would have the people who needed to be in
15 the room in the room. But I don't recall -- you know, I can't recall every meeting we had, every
16 conversation we had. But it was a group of people who -- professionals who, if they had to be
17 engaged in the discussion, they were engaged in the conversation.

18 Q Were there any of the same officials or DHS employees who were present at these
19 meetings continuously or would it be a different group every time?

20 A You know, I don't know how to -- it would be -- it would be the people who needed to
21 be there. So if there was a different issue coming up, if there was something that involved the work
22 of the Inspector General, we would have them in the room. If it involved a compliance issue with the
23 State or Federal Government, we would have the chief compliance officer in the room.

24 But, again, you know, it's not unusual to have these kind of conversations, and so they don't
25 stand out because it's an important part of the work that we do, but it's a -- but we do it fairly, on a

1 fairly regular basis.

2 Q Would Temporary Commissioner Gandhi or Deputy Commissioner Chuck Johnson
3 attend any of these meetings?

4 A Certainly. If they needed to be there, yeah.

5 Q And for these meetings, what specific programs did you discuss at that time
6 related -- did you discuss any of the specific programs that DHS would administer that involved
7 Federal dollars, such as Child Care Assistance, Housing Stabilization Services, Integrated Community
8 Supports?

9 A Yeah. In the course of having these conversations, they did -- we did discuss -- I don't
10 recall having -- being in -- I think we did talk about -- we did talk about Housing Stabilization and we
11 talked about Medicaid in general because it was a large program. I don't specifically recall
12 conversations about Child Care Assistance. As you recall, Child Care Assistance is not -- wasn't
13 part -- has not been part of DHS since -- for the last couple of years, you know, and previous to that, I
14 don't recall -- you know, I don't recall if we did talk about Child Care Assistance.

15 Q What about the nonemergency transportation or the Medicaid -- or the medicated
16 assisted therapies program?

17 A I don't recall whether we were -- we had conversations about that or not. The second
18 program I'm not -- can you clarify which program you're talking about?

19 Q Yeah. The medicated assisted therapies program, it's my understanding from public
20 reporting it has to do with drug rehabilitation treatment.

21 A If you're asking if I was part of any conversations about that, the answer is yes.

22 Q With regard to program irregularity or fraud concerns?

23 A Can you describe what you mean by program integrity?

24 Q Yes.

25 A I'm sorry. No. I mean irregularity. Sorry.

1 Q Yes. Did you have -- similar to like you were discussing with meetings that you would
2 have with Commissioner Harpstead and where Shireen Gandhi would be present and Chuck Johnson,
3 did you have similar meetings regarding the medicated assisted therapies program, specifically with
4 regard to concerns about fraud or program irregularities in that program?

5 A Yeah. I guess what I'm trying to get at is, when you say program irregularity, what are
6 you -- what are you -- that could mean several things. I'm just trying to make sure I'm understanding
7 what it is you mean.

8 Q Potentially unusual activity that would discuss -- that would make you think that there's
9 potentially fraud occurring.

10 A Oh, no. No.

11 Q Next, you said that you had a conversation or communications with Shireen Gandhi.
12 What would have been the nature of those communications about this issue?

13 A When you say this issue, which do you mean?

14 Q We mean that -- communications with Shireen Gandhi regarding DHS, fraud, program
15 irregularities, or other concerns.

16 Mr. Rybicki. If the question is regarding DHS, that's literally every conversation he had with
17 Gandhi. Right.

18 Mr. Greeman. Yeah. I'm just --

19 Mr. Furla. Specifically within -- specifically within the scope of his work as budget director and
20 then as CFO, regarding fraud, program irregularities, or other concerns.

21 Mr. Rybicki. Okay. But your list started with DHS. So you're interested in the more narrow
22 areas of program integrity and fraud? Because the first item on your list was DHS, and my issue with
23 your question is that's literally every conversation he had with Gandhi about any DHS issue in his
24 scope as CFO.

25 Ms. Wolfe. We're trying to understand how you would communicate with others at your

1 agency about program integrity issues, fraud issues, concerns that would be brought to your
2 attention when it comes to understanding the financial means of these programs. That's the context
3 for this question.

4 Mr. Greeman. Typically, when I had a -- when I would have a conversation with
5 Commissioner Gandhi, and if there was a concern about something related to the financing of a
6 program, or we had some questions, the conversation would initiate not with an assumption that
7 there was fraud. It would initiate with a question of, as a CFO, my line of vision into these programs
8 is financing, is how much are we spending, are we expecting to spend this much, were we spending
9 less than or more than what we were spending. That's -- or answering questions that people might
10 have about who's receiving payments. And in many cases that was the extent of it.

11 So if I would have a conversation with Commissioner Gandhi, it would be to say, you know,
12 this is -- this is what I'm seeing. And as often as not, we wouldn't -- we wouldn't, as a general rule,
13 make an immediate assumption that it's fraud. I think what we would do -- because that's not really
14 my decision to make or that's not a perspective I would have. What I would do is present it to
15 Commissioner Gandhi, and then she would, you know, typically have a conversation with the area
16 of -- the agency that's responsible for managing that program or the Inspector General. And then on
17 occasion, I would be -- continue in those conversations with them, but there were times when that
18 would be just something she would handle with the OIG if they didn't need anything more from me
19 or my team at that point.

20 So often it was -- I would be included on a, if you will, on more of an ad hoc basis, but I would
21 have conversations with her if something came up if -- you know, but it was often in the context of
22 making sure we're managing our programs well, making sure we're financing them in compliance
23 with State and Federal laws, and keeping her abreast on, you know, agency financing.

24 And so it was not -- the conversations I would have were not related specifically as saying this
25 is fraud. It was about where -- you know, something that we're seeing that we need to maybe look

1 into further.

2 BY MR. FURLA:

3 Q A minute ago you mentioned that you would present something, you know, if you
4 notice activity to Commissioner Gandhi. About how many times would you say that you would have
5 made a presentation of this sort to Commissioner Gandhi regarding these programs?

6 A Can you just clarify for me what you mean? Because DHS runs a lot of programs. So,
7 like, what are you -- what programs specifically do you think -- are you talking about?

8 Q A minute ago you explained that when you would be looking into potential program
9 irregularities, you would present those to Commissioner Gandhi, who would then decide how to
10 move forward, and depending upon the nature of the issue, you would maybe continue or not. My
11 question is, how often would you have made those presentations, as you said, or reports, if that's
12 easier, to Commissioner Gandhi?

13 A You know, I can't give you an exact number. I would say between three and five times a
14 year. But, you know, I'm speculating because I don't know.

15 Q What programs would those reports have come from, if you remember?

16 A The behavior -- the programs administered by the Behavioral Health Administration was
17 one where we felt we had some concerns about. Certainly Housing Stabilization was another one.
18 Those are the two that come to mind. There was -- I guess there was one related to substance use
19 disorder or treatment services. And those are the three that I, you know, recall specifically,
20 but -- yeah, those are the three I recall specifically.

21 BY MS. WOLFE:

22 Q When you brought these concerns to Ms. Gandhi, did you feel like they were addressed
23 in a serious manner?

24 A Yes.

25 Q Can you elaborate on that? What would happen with these concerns after you met with

1 Ms. Gandhi?

2 A She would -- depending on the particular circumstance, she -- I felt she took appropriate
3 action, you know, for the issue that was raised.

4 In the case of, you know, some of the behavioral health grants, you know, I had a proposed
5 solution that I mentioned previously around the way they managed their financing, she was very
6 supportive of that as my boss and wasn't -- was, in fact, first raised the issue with Commissioner
7 Harpstead of the solution I proposed and was very supportive of my work in that. That's one
8 example.

9 I think she -- when I raised an issue about expenditures on Housing Stabilization, she -- very
10 soon after that, I was included in some meetings related to -- internal DHS meetings related to
11 looking into the fraud allegations around HSS.

12 Q Was there ever a time when you brought concerns to Ms. Gandhi that weren't
13 addressed in the same amount of seriousness that you just described?

14 A Not that I can recall.

15 BY MR. FURLA:

16 Q Do you know what year any of those meetings or communications would have occurred
17 in?

18 A I think in the case of the behavioral health area, I think this was probably 2022 through
19 2024. And in Housing Stabilization, it would have been 20 -- I'm not certain about if it was as far back
20 as 2024, but certainly 2025.

21 Q Do you remember any sort of communications with Commissioner Gandhi regarding
22 program irregularity, fraud concerns, prior to 2022?

23 A I don't recall any. No, not specifically. It doesn't mean there weren't any. I just -- I
24 don't recall any.

25 Q Okay. Moving on. Jess Geil. What were the nature of your communications with Ms.

1 Geil?

1 [12:58 p.m.]

2 Mr. Greeman. Her -- so she is the chief compliance officer at DHS. Primarily my interactions
3 with her related to her work in leading in internal audits or our audit section of the department.

4 And so I would work with Ms. Geil and her team to, if there were audit findings from the
5 Federal Government, from the State legislature, from another State auditor that had findings related
6 to the finance area under my jurisdiction, I would work with her to make sure that we were
7 completing whatever action needed to be taken to respond to the audit and fix whatever the
8 recommendation -- or address the recommendations from the audit.

9 That was the primary --

10 BY MR. FURLA:

11 Q So did you communicate with Ms. Geil regularly?

12 A Probably, you know, on average, once or twice a month? Maybe a little bit more
13 frequently. I don't -- I don't recall the frequency.

14 Q And do you recall any of these interactions discussing fraud or program integrity
15 concerns about any of the programs under your jurisdiction?

16 A I don't recall. I don't recall.

17 Q Did you ever report any fraud or program integrity concerns to Ms. Geil?

18 A I believe that I included her in a couple of reports that I -- when I was -- yes, I did. I did.

19 Q What year would that have occurred, if you remember?

20 A I don't recall what year. Certainly in 2025 and perhaps before that.

21 Q Did you report any fraud or program integrity concerns to Ms. Geil prior to you taking
22 over as CFO?

23 A No.

24 Q Do you know if Ms. Geil would then report these concerns up to the commissioner level
25 at DHS or if those reports went anywhere?

1 A They were -- the reports were -- I don't know exactly where she reported them or sent
2 them to.

3 We have a legal obligation at the State, when we know of a misallocation of funds, to report
4 them to the Office of the Legislative Auditor and our Minnesota Management and Budget, our
5 finance agency. So I would work with Ms. Geil and the OIG when I would get occasional reports.

6 And these generally related to situations where -- that happened maybe three times that I
7 recall before I left where somebody was able to hack into a provider -- an enrolled DHS provider's
8 email and have a payment sent to the wrong address, and we would be notified by MMB, Minnesota
9 Management and Budget.

10 And then we would work with Office of the Inspector General and MMB and chief compliance
11 officer. And, each time, we were able to get the payment back, make sure the provider received the
12 correct payment, and pursue criminal action against the person trying to hack into the system.

13 Those are the three specific occasions I remember.

14 Q Did DHS encounter cybersecurity-related attacks like this very often, or are those three
15 instances the only ones you remember?

16 A Those weren't actually a DHS cybersecurity -- it was somebody who was at Minnesota
17 Management and Budget that was hacked, not DHS.

18 Q Mr. Gary Johnson. What were the nature of your communications with Mr. Johnson
19 during this time?

20 A I worked with him. He was often the person who coordinated when we were being
21 audited by the Legislative Auditor or by the State or by the Federal Government as part of what we
22 call our "single audit" and other audits that we were subject to.

23 He would often coordinate our interactions with the audit, whoever was performing the
24 audit, to make sure we were coordinating with whoever was doing the audit to get them the
25 information they needed to do the audit and to coordinate the response to the audit. If there was

1 any findings or recommendations, he would be the one coordinating it.

2 Q Did you discuss any fraud or program integrity concerns with Mr. Johnson?

3 A Not that I recall.

4 Q Did you report any concerns of fraud or program integrity concerns to Mr. Johnson?

5 A I don't believe so. I don't think he would've been the appropriate person to report them
6 to.

7 Q Moving on: Mr. Chuck Johnson. What were the nature of your communications with
8 Mr. Chuck Johnson during this time period?

9 A He was a deputy commissioner prior to Ms. Gandhi taking on that role. He was not
10 somebody I had a lot of communication with. He eventually hired me to be the CFO, but he was only
11 then in place for another 2 to 3 months after that. He was already planning on retirement at that
12 point. So I did not have -- I don't recall having conversations with him about fraud or program
13 integrity specifically.

14 Q Did you ever report any fraud or program integrity concerns to Mr. Johnson?

15 A Not that I recall. That doesn't mean I didn't, but I -- not that I recall.

16 Q And, just to clarify, you mentioned Mr. Johnson retired. Is he currently retired, or is he
17 still with DHS?

18 A I -- to my knowledge, he is still retired. He may be doing some work at one of the parts
19 of the agency that -- or, one of the new agencies that was formerly part of DHS, but I don't recall for
20 sure if that's still the case.

21 Q And would he have been in a position, as deputy commissioner, to report concerns of
22 fraud to?

23 A I'm sorry. You're asking me if -- I think you're asking me, would it be appropriate for me
24 to have --

25 Q Yes.

1 A -- reported them to him? Yeah. Yes.

2 Q But you do not remember reporting anything to him, though?

3 A I don't. I mean, I could've, but I don't. I don't recall -- I don't recall whether I did or not.

4 Ms. Wolfe. We'll go off the record.

5 [Recess.]

6 [REDACTED]. Okay. We can go back on the record. It's 1:13.

7 EXAMINATION

8 [REDACTED]:

9 Q I want to kind of shift gears and talk more generally about, like, DHS's mission and, kind
10 of, your roles and responsibilities implementing that mission, if that's okay.

11 A Sure.

12 Q So, according to just the main page printout from DHS's website, the agency serves over
13 1 million Minnesotans in 87 counties and 11 Tribes and works to help Minnesotans maintain their
14 basic needs so they can live in dignity and achieve their highest potential.

15 From your time there, do you think DHS fulfilled that mission?

16 A I don't know that I would call it -- I mean, my -- the way I would state it is, I don't know if
17 it's a destination you reach; I think it's something you're constantly working towards. And I think DHS
18 has made progress in working towards that, has made good progress in working towards that.

19 Q Do you want to elaborate on that at all, or --

20 A No, I think that's enough.

21 Q Okay.

22 My understanding is that DHS administers programs to help people access health insurance,
23 including Medicaid but also family planning services, home and community-based healthcare
24 services, mental health treatment, HIV-AIDS services, support for alcohol and drug addiction, among
25 other things. Is that correct?

1 A Yes.

2 Q And am I also correct in assuming that many of these services rely, at least partially, on
3 Federal funding?

4 A Yes.

5 Q Right now, it's our understanding that 42 percent of Minnesota children rely on
6 Medicaid or other medical assistance, partially rely on Federal funds.

7 If Federal funding were to be taken away from Minnesota's Medicaid program, just in your
8 rough assessment, what would that mean for children and other vulnerable people who rely on that
9 program?

10 A I think what would happen without the Federal matching funds that pay for
11 approximately half or a little more than half of the cost of those programs, the State legislature
12 would be required to then choose, you know, some other way to finance those programs or
13 potentially, you know, pay for fewer programs.

14 Q Is it safe to say that it would be harder for the people who rely on those programs to get
15 those essential services, at least in the immediate?

16 A Yes, I think that's probably -- yeah, I would say that's very likely true.

17 Q Okay.

18 I wanted to just ask a few additional questions about your roles and responsibilities.

19 So, aside from program integrity and fraud prevention, when you were CFO, what were your
20 other main focuses and priorities?

21 A Overall, the -- one of the roles involved working, mostly through my budget director, to
22 work with the legislature and the Governor's office on presenting a biennial budget to the
23 Governor -- or, to the Governor, and then the Governor would make decisions about what to include
24 in his final budget.

25 So we would work to identify potential legislative budget proposals. And the legislative

1 process was part of my role, so -- but, again, most of that happened through the budget director, but
2 I would oversee that person. So we would present legislative budget proposals to the Governor; the
3 Governor would then decide what to include in his budget.

4 During the legislative session, we were responsible for preparing what's called "fiscal notes,"
5 and those are documents that are, by law, required to only talk about the fiscal impact of any
6 legislative proposal that's in front of -- that somebody proposes in the legislature. The department
7 puts together an in-depth assessment of what the proposal actually does, what's the impact on the
8 State budget.

9 And that then goes through an approval process through the legislature and through -- first
10 through the Department of Human Services and then the legislature. And then that becomes
11 essentially what is the -- that becomes the source of truth for what the fiscal impact is for a piece of
12 legislation.

13 So those are the primary -- that's part of it. And then, also, just in a very broad sense, I'm
14 the -- you know, it's the responsibility of the CFO to be someone who is involved in -- because you're
15 involved in financing of all of the work of the department, often would get involved in different
16 leadership discussions, different decisions that were helping the commissioner make decisions
17 around -- that have a financial impact, and then overseeing several different teams who do work
18 related to financing.

19 At that time, a lot of the work involved, again, splitting up the agency into three. And, prior to
20 that, it was COVID-related, unwinding COVID and financing, how we're going to renew eligibility -- or
21 redetermine eligibility for 1.5 million people at the end of the public health emergency. That was
22 another big piece of it I had forgotten to mention earlier.

23 Q And on the splitting the agency into three, it sounds like from public reporting that was
24 done to, kind of, make the programs more efficient or best directly serve the people in need.

25 Is that your assessment, or were there other reasons for the split, you know, you said earlier?

1 A I think one of the reasons I frequently would hear from the Governor's office, from
2 legislators, from the media, was having all of the programs predominantly serving children under one
3 specific agency, so that would be more of a children's-focused agency. I think that would be another
4 reason. I think efficiency was also part of it, though.

5 Q We discussed program integrity a lot last hour. I wanted to see if you could define that
6 for us from your perspective.

7 A It's a -- I think it has a lot of -- it actually has different meanings for different people, I
8 think. So I can talk about what I think of as program integrity.

9 I think it is a very broad -- in the broadest sense, it -- and I think it can be viewed as something
10 that's not just a finance-related term, but it's a fixed -- it's about making sure that -- and I'll just use,
11 sort of, a finance term -- doing the best we can to ensure that dollars that are appropriated to the
12 department or received by the department are spent for the intended purposes, to achieve the
13 intended outcomes, to ensure that we have the -- and, in order to do that, part of that is also
14 involved in ensuring that we have the right -- that people understand, in the finance area, their roles
15 and responsibilities and that we have checks where we need to to make sure that we're doing things
16 the right way within the agency and, sort of, like -- and, I think, you know, ensuring that we're in
17 compliance with State and Federal law.

18 And I was going say -- and, like, the mission of DHS, it's probably as much of -- it's something
19 you're always trying to achieve. You know, I think we've made a lot of strides in improving program
20 integrity at the department, but it's something you always are working at. And you never reach it
21 and can step back; you always have to be working towards it.

22 Q So it sounds like it was just an inherent part of your job.

23 A Uh-huh. Correct. Yes.

24 ██████████:

25 Q And just to follow up on what my colleague said -- so, because it was an inherent part of

1 your job, it's not surprising that you would have these routine conversations with what was defined
2 as program integrity regularly.

3 A Correct.

4 Q Almost all the time.

5 A Yes. Yes.

6 Q So it's hard to quantify those. Is that fair to say?

7 A Yes.

8 Q And so, in being part of a dutiful CFO, you would have, whether it was -- program
9 integrity was just about -- one part of it was fraud -- or making sure the dollars went where they were
10 supposed to be, where they had said as outcomes -- was something you did all the time?

11 A I would -- yes. And I think I would qualify that by saying: At times, there were
12 conversations when we didn't even know there was, necessarily, a program integrity issue; there was
13 just a question, there was something we needed to try to sort out to make sure we're doing what we
14 need to do.

15 So, yeah, it's a constant part of what we're doing. Right.

16 Q So is it fair to say that conversations you've had either with the commissioner or deputy
17 commissioner about program integrity or more broadly would not be abnormal?

18 A No, that would not be abnormal, no. It would be abnormal if they didn't happen.

19 [REDACTED]. We'll go off the record.

20 [Recess.]

21 Ms. Wolfe. On the record at 1:24.

22 BY MR. FURLA:

23 Q Mr. Greeman, in the last hour, we were going through a list of folks you would've had
24 conversations with regarding fraud, program irregularities, or other concerns, you know, throughout
25 your work with DHS.

1 A Sure.

2 Q Starting back with the list, you mentioned that you had communications with Claire
3 Wilson. What were the nature of those communications?

4 A Claire was the deputy commissioner until sometime in 2019, I believe.

5 It's hard for me to remember that far back in terms of exactly what the conversations were
6 about. I think, generally, the conversations probably had to do with some concerns around the
7 behavioral health area, which I believe was under her jurisdiction at the time.

8 I don't recall the specific nature of them, but I do recall we did have some conversations
9 about some actions she wanted to take or was trying to take related to improving program integrity
10 in that area. But I don't remember the specific outcomes of those conversations or even the details
11 as much as I should maybe.

12 Q Do you remember what programs under the behavioral health area she was discussing
13 those concerns with you about?

14 A I'm sorry, I don't recall the specifics of which specific programs. I don't recall.

15 Q Do you know how many conversations you would've had with her?

16 A I don't. I don't.

17 Q And this would've been before her departure in 2019?

18 A Yes.

19 Q But you do remember having some sort of conversation about fraud program concerns
20 with Claire Wilson at this time?

21 A I don't -- so let me just be clear. I don't recall having conversations with her about
22 fraud. I do recall having conversations with her about, you know, issues about the performance of
23 the area that she was responsible for that, I think, pertained generally to program integrity. I don't
24 know that we actually discussed whether there was fraud.

25 Q Okay.

1 Moving on, you discussed having conversations and communications with Tony Lourey during
2 this time. What were the nature of those conversations with Commissioner Lourey?

3 A At that time, he was the commissioner, I think, until around July of 2019?

4 Q Yes.

5 A I think I'm again going to have to say I don't recall specifically what the
6 conversations -- which programs the conversations pertained to. I do know that we were -- like my
7 conversations with Commissioner Harpstead -- you know, I was in a -- I'll preface this by saying I was
8 in a different role in 2019, so I was the budget director. I would say my conversations with probably
9 very limited with him, but I know that we did talk a little bit about some of the concerns related to
10 payment errors that had occurred in years previous to that and how we were going to address them.

11 Q When you say "payment errors," is that, like -- could you expand upon those? Was that
12 improper payments? Or could you --

13 A Yes, it would be -- it would fall under the category of improper payments that
14 were -- yeah, it was improper payments.

15 Q Do you know what area of DHS this would've pertained to?

16 A It would be the Medicaid -- previously the Medication Assisted Therapy Program.

17 Q Did you have any concerns about fraud within that program at that time?

18 A No.

19 Q Any concerns about program irregularities?

20 A No.

21 Q Did you have any concerns about the Medication Assisted Therapy Program at that
22 time?

23 A I had concerns about the fact that the department, based on my understanding and our
24 advice from our legal -- well -- yeah. My understanding -- and this was public -- was, the department
25 made an error in overpaying Tribal governments, and that error went on for 3 or 4 years. And, as a

1 result, under State and Federal law, the Tribal governments were required to pay the State and
2 Federal Government back.

3 And it was acknowledged by the department that the error was actually on the department's
4 end, that they actually told the Tribes to bill that much, to bill more than they should. And so that
5 was obviously very problematic, because we had to then go back to the Tribal governments and ask
6 them to -- well, we had to try to figure out how to solve that situation. Because we had overpaid the
7 Tribal governments, but that was -- they'd billed a certain amount because that was the direction
8 they'd received from the department.

9 Q How did you address that situation? Did that involve the department having to pay a
10 certain amount of money?

11 A We worked with the Tribes, we worked with the legislature. In terms of handling how
12 the funds would be reimbursed to the Federal Government, the legislature appropriated funds, and
13 those dollars were then paid back to the Tribe -- were used by the Tribes to pay back the Federal
14 Government. That's how the Federal overpayment requirement was satisfied.

15 And on, sort of, the going forward, the department took a number of steps initiated by
16 Commissioner Harpstead to generally improve program integrity in the area of payments.

17 Q So do you know how much money had to be paid back?

18 A I don't recall.

19 Q Would public reporting in the area of \$30 million sound right to you?

20 A That sounds about right.

21 Q And then you said Commissioner Harpstead instituted some programs to prevent
22 something like that from happening again. Could you go through that?

23 A There were several continuous improvement projects.

24 One in particular, I believe, was referred to -- was called "Medicaid Decision-Making." And it
25 essentially set up an internal DHS process for making administrative decisions around areas where

1 the department had some authority to set policy, set rates, provide guidance to providers, to ensure
2 that there was the proper oversight and decision-making related to those decisions, so that we didn't
3 have a situation where somebody within the department advised a Tribal government to bill at a
4 certain rate without the commissioner knowing and without, you know, agency leadership being
5 aware of it.

6 And so that process has been used to ensure that, going forward, decisions are made with
7 knowledge from -- where there is an administrative decision that the department has to make, that
8 there is the right input and right visibility to it.

9 Q Were these continuous improvement plans used across all areas of DHS or only ones
10 with specific identified areas of concern?

11 A This was specifically related to -- as I recall, I should say, this was specifically related to
12 Medicaid. And I don't -- but I don't have enough familiarity with it to know the specific circumstances
13 that would trigger that kind of a, you know, issue to be brought before that process.

14 Q Do you know if these continuous improvement plans were used in the Child Care
15 Assistance Program at all?

16 A There were many -- I don't recall. I don't recall if there was -- if there was any related to
17 childcare at all. There could've been, but I'm not that familiar with all of the initiatives that were
18 started.

19 Q Did you ever oversee or assist in the implementation of any of these improvement
20 plans?

21 A I was involved in one particular project related to the financial management of grants.

22 Q Which one was that?

23 A I'm sorry. What you do mean by, which one was it? It was -- it was a -- that was
24 essentially the name of the project, I think.

25 Q Could you expand more upon that?

1 A Sure.

2 There was a desire to -- and I agreed with it -- a desire to ensure that there was clear -- a clear
3 understanding and accountability related to how grant programs are financed and managed within
4 the agency.

5 It was a fairly narrow program, or initiative, so it didn't cover and address all of the concerns
6 related to grant management, but I think the idea was that we would be sure that steps for managing
7 grant programs would be -- there would be a universal understanding throughout the agency of who
8 was responsible for the different steps.

9 Because frequently what happens is, if there's two parties involved and they both think the
10 other party is doing something, you have a problem, you have a gap. And so there was a real need to
11 make sure that we had a clear understanding with everybody of who was responsible for what.

12 Q And so this was implemented agency-wide for all grants?

13 A I believe this -- it was -- I don't recall how it was rolled out. I wasn't involved in rolling it
14 out or implementing it.

15 I was involved in, sort of, designing it, designing the project itself that looked into what the
16 process should look like and how it should be -- what the steps should be and the components of the
17 project to improve accountability and understanding of roles and responsibilities.

18 But I wasn't -- was not involved directly in implementing it, so I'm not exactly sure what areas
19 of the agency or grant programs -- the grants programs that were subject to it.

20 Q So did you come up with the idea to do this program? You said you designed it. Or was
21 this brought to you?

22 A I think I raised concerns about -- as I recall, I raised some concerns about there being
23 some gaps in understanding and a lack of consistency. And so I believe I did partially -- I mean, I think
24 some of the concerns I had led to, sort of, the idea to do some of the pieces of this project that got
25 started.

1 Q Do you know what time period this would've been?

2 A I don't recall for sure. I would think it would be around 2022, but I don't know for sure.

3 Q Okay. Well, we will come back to the grant process a little bit later.

4 But, moving on, you said you communicated with Eric Grumdahl during this time period.

5 What were the nature of your communications with Mr. Grumdahl?

6 A So he was an assistant commissioner. And his administration, for a while, managed or
7 was -- or, oversaw both -- or, his role or position oversaw both behavioral health and housing
8 programs for a period of time and then just housing programs. In both cases, he was an assistant
9 commissioner.

10 As with all assistant commissioners and the commissioner, I had fairly routine interactions
11 with him, although not that frequently, about things like how -- often, it was about the operating
12 budget for his administration, you know, how many staff did he have, how many did he need, could
13 he have -- you know. We would have questions about who he wants to hire and whether there's
14 money in his budget for that.

15 That was one question. I think other questions had to do with how he -- some of the -- I think
16 there were some issues related to financial management in the area that he oversaw that both I and
17 my deputy CFO had conversations with him about.

18 So, I mean, it was -- like I said, it was routine conversations had come up as issues come up
19 that need to be addressed in terms of, you know -- and I would consider all of those to be somewhat
20 related to program integrity.

21 You know, over the course of time, we did have more conversations about behavioral health
22 grants and also about Housing Stabilization.

23 Q And what were some of those specific financial issues you mentioned a minute ago that
24 you needed to discuss with your deputy as well as Mr. Grumdahl?

25 A Well, primarily related to how -- some concerns related to the -- some challenges they

1 were having. They manage a lot of grants in that area, behavioral health, both on the State side and
2 the Federal side, and it can be a challenge to get all those dollars spent and get all those dollars
3 committed.

4 They saw a very large increase in the number of grants they had to manage over a very short
5 period of time, and so there was a capacity -- they had some capacity challenges. And we worked
6 with them on how to improve their management of those grants, those programs, financially.

7 And so we made some recommendations about how they could address some of those issues
8 and then worked with them and met with them periodically on various topics that would come up.

9 Q And you mentioned some of these conversations, you know, all circled around program
10 integrity. What were some of those issues? I mean, was this about having large grants coming in and
11 just implausible reimbursement?

12 Could you walk me through some of the specific issues and concerns you were seeing and
13 discussing with Mr. Grumdahl?

14 A Sure.

15 One had to do with -- often, with federally funded -- when his area was administering grant
16 programs, typically they would be funded by either a State corporation or Federal funds, maybe from
17 SAMHSA or somewhere else on the Federal side. Or, you know, we would maybe keep both funds
18 separate, State and Federal, but we would -- if a program that he was administering was eligible for
19 both State and Federal funds, we would, you know, jointly fund them.

20 And there, I think -- and some of this was happening during COVID, where the State was
21 getting a lot of SAMHSA grants. And I think sometimes it was a challenge to spend all those funds
22 before the deadline for spending them and they would get canceled back to the Federal
23 Government.

24 And, in some cases, there was not -- we had some concerns about communication to
25 community providers to make sure that community providers were getting their invoices in in time so

1 that we could use the Federal funds before they canceled.

2 And so there were some -- I think that was the main conversation, at least about the
3 behavioral health grants.

4 Q We'll come back to that a little bit later.

5 You mentioned having conversations with Jennifer Yang. What were the nature of your
6 communications with Ms. Yang around this time period?

7 A The -- I don't recall -- the only conversations I recall having with her specifically related
8 to an office she was creating within the department. It was called the Central Grants Office, and it
9 was designed to provide training and oversight and set up essentially a database of grants within the
10 department. So she was trying to set that up at the time, for a period of time. She eventually left the
11 department.

12 But she -- so the conversations centered around, you know, how much funding she had, you
13 know, what the funding was for, what she could use it for, and then some of the work that she was
14 doing in terms of the Central Grants Office as it pertained to the finance side.

15 So there was some involvement -- conversations I was involved in related to setting that up. I
16 was pretty much on the periphery for a lot of that conversation, though.

17 Q Thank you.

18 How about Natasha Merz? What were the nature of your communications with Ms. Merz
19 during this time period?

20 A She was assistant commissioner for -- or she was, I think, a director within the disability
21 business area within the department and then, later, an assistant commissioner.

22 I didn't have occasion to have a lot of conversations with Natasha about program integrity. I
23 think there were a couple of occasions where there were some fairly, basically, administrative
24 decisions that I wanted to just have conversations with her about that didn't directly relate to -- may
25 have indirectly related to program integrity but certainly didn't relate to anything like fraud. It was

1 more about very technical conversations around data that they were using to set rates for certain
2 services, what kinds of data they were using.

3 Q Thank you.

4 Earlier, you mentioned having conversations with Teresa Steinmetz. What were the nature of
5 your communications with Teresa Steinmetz during this time period?

6 A Teresa became the assistant commissioner for behavioral health in, I think, August or
7 September of 2024.

8 Most of my conversations with her had to do with supporting the new -- I mentioned earlier
9 that one of the things I did when I was concerned about the behavioral health area was
10 took -- basically, you know, got agreement that I would hire their budget director and supervise that
11 person. So Teresa came shortly after I did that and started supervising that person.

12 And so the conversations were around how to support that person, transitioning from me
13 supervising her to her supervising her. I think there were some conversations around -- yeah. So I
14 think those were the main conversations we had that were at all related to program integrity.

15 Q Did she discuss any concerns with you or did you report any concerns to her about
16 program integrity or fraud?

17 A I think we talked about the work that we needed to do in behavioral health to
18 strengthen some of the management -- financial management and controls that we had in place,
19 which I mentioned earlier, you know, we hired this budget director to work on for us.

20 Q Thank you.

21 John Connolly. What were the nature of your communications with Mr. Connolly during this
22 time period?

23 A John was the -- or, is the Medicaid director for the department. So -- and John was also
24 the assistant commissioner for the healthcare administration.

25 Many of the conversations I had with John centered around my thoughts and plans for how I

1 wanted to work with him to do a review of the agency and how it functioned -- how it performs its
2 Medicaid functions. As we were becoming a Medicaid agency, where are some key functions sitting
3 within the agency, and where should they be sitting? You know, are there ways that we can be doing
4 things like enrolling providers differently? Managing payment policy. It was around those kinds of
5 issues and how we can make some improvements and, you know, focus where it was most important
6 to focus our energy, as the Medicaid agency, going forward.

7 Q Did you report any concerns of fraud or program irregularities to Mr. Connolly, or did he
8 bring any of those concerns to you?

9 A I think at the time, I had a couple of conversations with John at one point about what
10 we were seeing in terms of enrollment and spending in certain -- well, particularly the Housing
11 Stabilization program. I think we also had a conversation about some other -- another service related
12 to substance use disorder.

13 But, you know, again, as a -- as the CFO and with the Medicaid director -- and he was also a
14 deputy commissioner -- that was a routine -- you know, we would have routine conversations about
15 these issues, because it was just part of operating in a \$25 billion agency.

16 Q You would have routine conversations about fraud concerns within those programs or
17 just those --

18 A No.

19 Q -- programs generally?

20 A Program integrity. Program integrity. How to run our agency better. You know, I mean,
21 we're -- you know, I think it's something we always have to work towards.

22 And, like I said earlier, you know, often, when we would have these conversations, we
23 weren't specifically focused on whether this was fraud. It was just, you know, what do we need to do
24 to do things differently? You know, how can we make some improvements in our area of program
25 integrity?

1 BY MS. WOLFE:

2 Q You mentioned that you discussed enrollment in the Housing Stabilization Services. Did
3 you have concerns about the enrollment?

4 A The -- I had questions -- yeah, I had questions about it, about why it was growing.

5 Q Did you see astronomical growth during this time period?

6 A What I will say is, I saw higher enrollment. And it was a -- it was in response to a request
7 for additional staff to manage enrollment -- or, to review applications for the program, a request for
8 additional funding to hire additional staff.

9 And my response to that was, I advised that we wouldn't -- we should not hire additional staff
10 until we understood why it was growing, why enrollment was growing.

11 Q Did you ever examine why this program was growing?

12 A I tried to get information about it. I made requests for information. I actually asked my
13 staff to take a look at overall spending, and we identified, you know, the spending trends.

14 Shortly after I asked for information, I was brought into work related to -- specifically related
15 to fraud, potential fraud.

16 Q Who did you submit the request for information to?

17 A I made it to Eric Grumdahl.

18 Q And once you submitted that request for information, you were then brought into a
19 conversation about fraud? What do you mean by that?

20 A There was a project underway at the time to get a better understanding of spending
21 trends and to look for perhaps some -- where there was potentially -- there was concern that there
22 was potential fraud. There was some data being pulled by -- it was related to the Office of Inspector
23 Gen- -- the inspector general was doing the work.

24 Q The inspector general had reached out to you to get documented information related to
25 his work?

1 A No. I'm sorry. I asked a question in relation to a request that Assistant Commissioner
2 Grumdahl made for additional funds. I suggested that we needed to understand more about why
3 that enrollment's growing, as it had been, why we were seeing enrollment growth higher than we
4 thought -- or we expected.

5 Shortly after that -- after that, I -- and so I asked for some additional information. I did get
6 some information, but it didn't completely -- it didn't -- in my mind, didn't help shed any light on why
7 it was growing. But I did -- at the same time, I also asked my staff to give me some -- help me
8 understand how -- you know, spending growth in that program.

9 And very shortly after that -- I was not aware that there was some work already being done to
10 look into potential fraud in that program. And so, shortly after that, I think Commissioner Gandhi
11 asked me to start to join these meetings that were happening, that had been started.

12 Q Do you remember approximately when you were brought into these meetings about
13 potential fraud?

14 A It might've been late winter, early spring of '25, but I don't recall the specific date.

15 Q How often would these meetings about fraud take place?

16 A I don't know, because I wasn't at all of them, nor was I invited to all of them. I think I
17 met -- I attended meetings, but I don't recall the specific frequency of those meetings, though. Yeah,
18 I don't recall the frequency.

19 BY MR. FURLA:

20 Q You mentioned having conversations with Kristine Preston during this time period.
21 What were the nature of your communications with Ms. Preston?

22 A Most of those conversation centered around management of behavioral health grants.
23 She was the deputy assistant commissioner over behavioral health. And so the focus was on
24 management of behavioral health grants and some of the challenges we were having.

25 Q And did you specifically discuss fraud or program integrity concerns with Ms. Preston?

1 A I discussed program integrity in the -- in what I would consider program integrity, which
2 is, when you're not able to spend all the funds that we need to -- you know, you're not ensuring that,
3 you know, you're using the dollars that you receive for the purposes you receive them.

4 Q And would these meetings be in person? Would you message about things? Email?
5 How would you communicate with Ms. Preston?

6 A Both. It would be, you know -- as I recall, it was emails and meetings -- or, messages
7 and meetings.

8 Q Was this, like, a Teams meeting, Teams messaging system, by chance?

9 A Could be.

10 Q And when would you say that these communications with Ms. Preston started?

11 A When they started, I don't recall.

12 Q Would it have been while were you CFO, though?

13 A Yes, I believe so. I believe so, yes.

14 Q As early as 2022?

15 A I mean, I believe so. Yeah.

16 Q And then, earlier, you mentioned you did not recall any communications with Chris
17 Schmitter during this time period. Do you still not recall any communications with Mr. Schmitter?

18 A And can you clarify, you're asking about program integrity and fraud prevention?

19 Q Yes.

20 A I don't recall. I mean, there could've been. I just -- I don't recall any. I mean -- yeah.
21 And if you're talking -- and are you talking about conversations or emails or --

22 Q Any sort of communications with Mr. Schmitter.

23 A Yeah. Again, I don't recall. There could've been, but I don't -- I don't recall. There
24 was -- you know, I don't recall having emails from him, but there could've been.

25 Q Earlier, you said you weren't sure if you had any conversations or communications with

1 any Minnesota State legislators. Is that still the case?

2 A About fraud and program integrity?

3 Q Yeah.

4 A I believe -- you know, I believe I -- I know that I testified in some hearings with the Office
5 of the Legislative Auditor that would relate to program integrity. So, I mean, those -- testimony in a
6 hearing. But in terms of actual communi- -- or, you know, formal conversations, emails, and such, I
7 don't recall anything specific.

8 BY MR. FALCONE:

9 Q When you were the budget director in 2019, did you assist with DHS's budget for that
10 biennial?

11 A I'm sorry. What year?

12 Q 2019.

13 A Yes.

14 Q And, during that process, did you have regular communications with State legislators or
15 their staff?

16 A On a -- yeah. Yes, as needed, we would have communication with them.

17 Q Did any of them raise concerns about fraud or program integrity in DHS programs?

18 A I don't recall if they did or not.

19 BY MS. WOLFE:

20 Q You mentioned that you testified before the Office of the Legislative Auditor. Is that
21 correct?

22 A Yes.

23 Q Would you say it was a normal part of your job either as CFO or as budget director to
24 provide documents or testimony to the Office of the Legislative Auditor?

25 A Not me specifically, no. I wouldn't say it would be me specifically required to do that.

1 The agency was required to respond to requests for information. And, in some cases, if it was
2 financial information, it would be somebody on my team who would provide some financial
3 information as requested.

4 But it was -- so, if they requested information from the agency and it was financial, it would
5 be something my team would respond with. But I think that the people who work directly with the
6 auditor would be in the chief compliance officer's area and the commissioner.

7 Q If those documents that were needed were financial in nature, was there generally a
8 deadline for you or your team to respond?

9 A My recollection was that the auditor would typically ask us for a deadline -- you know,
10 would propose a deadline that they desired. And I think there was times when we would sort of
11 have an informal conversation of when we could get something to them. Because it was -- I think
12 they were appreciative of the work that we were doing and wanted to be flexible.

13 And so there would be -- I think there were deadlines. I don't recall if they were, like,
14 documented deadlines or if they were things that came up in meetings. But we often would go back
15 and forth on when we could get the information. Sometimes we would get them some information
16 right away, and others it would come in later, as I recall.

17 Q Did you ask for extensions to provide information to the OLA?

18 A I don't recall anything specific, but probably.

19 Q Was there ever a time when anyone at DHS instructed you not to give documents to the
20 OLA?

21 A No.

22 Q Was there ever a time where anyone at DHS instructed you not to provide testimony to
23 the OLA?

24 A Not that I recall, no.

25 Q Was there ever a time when anyone outside of DHS asked you to not provide

1 documents to the OLA?

2 A Not that I recall.

3 Q Okay.

4 BY MR. FURLA:

5 Q Moving on, Mr. Greeman, have you had any conversations with anyone other than your
6 counsel or your family about this interview?

7 A No.

8 Q Has anyone contacted you about this interview?

9 A No.

10 Q Now I want to ask if you've had any interactions between January 1st, 2019, and the
11 present with any of the following institutions related to fraud, program irregularities, or other
12 concerns. Again, please answer "yes" or "no," and we can come back and discuss each one.

13 The United States Department of Health and Human Services, including the HHS OIG?

14 A I think this -- you know, this gets at how we are defining "program integrity." We -- very
15 infrequently I've been involved in conversations with HHS directly. The one instance I can remember
16 specifically was related to the Emergency Medical Assistance Program and Federal funding for that. I
17 don't recall any other conversations that I ever had with them, no, about program integrity.

18 Q So "yes"?

19 A Yes.

20 Q The Centers for Medicare and Medicaid Services?

21 A Yes.

22 Q The Federal Bureau of Investigation?

23 A No.

24 Q The United States Department of Justice?

25 A No.

1 Q The Minnesota Office of the Legislative Auditor?

2 A Yes.

3 Q The Minnesota Office of the State Auditor?

4 A No.

5 Q The Minnesota Department of Human Services Office of Inspector General?

6 A Yes.

7 Q The Minneapolis City Council?

8 A No.

9 Q The Minneapolis Mayor's office?

10 A No.

11 Q Hennepin County or any other Minnesota county?

12 A Yes.

13 Mr. Rybicki. And on this one, just for clarity's sake, this is in his capacity as a DHS employee
14 contacting Hennepin County or another Minnesota county?

15 Mr. Furla. Yes.

16 Mr. Rybicki. Okay.

17 And, then, "communications," this is understood broadly, again, as emails -- any form of
18 communication?

19 Mr. Furla. Yes.

20 Mr. Rybicki. Okay.

21 BY MR. FURLA:

22 Q Any managed care organization?

23 A No.

24 Q Any Tribal-affiliated group?

25 A No.

1 Q And, lastly, the government or representative of any other United States State or
2 jurisdiction?

3 A Not that I recall.

4 Q Thank you.

5 So, just a minute ago, you mentioned one conversation with HHS and their OIG. Did you have
6 any other communications with HHS or OIG during this time period?

7 A I'm sorry. I should clarify, it was with CMS.

8 Q Okay. So U.S. Department of Health and Human Services, including OIG, is that a "no"?

9 A Yeah, I understood CMS was part of the HHS, so that's why I said "yes," so --

10 Q Okay.

11 A Not for OIG, though. I did not have conversations with their OIG.

12 Q But, just to clarify for the record, when you were saying that, you meant with CMS as a
13 part of -- a subset of HHS?

14 A Yes.

15 Q Okay. Thank you.

16 Aside from that one interaction with CMS, did you have any other interactions with CMS,
17 HHS, their OIG, related to fraud or program integrity concerns?

18 A Not that I can recall.

19 Q The Minnesota Office of the Legislative Auditor, I know you discussed having some sort
20 of communication with them. What were the nature of your communications with that office
21 regarding fraud or program integrity?

22 A They perform audits, both financial audits and then program audits, on a regular basis.
23 And I think there's an audit commission that identifies projects for them to work on.

24 And so, when there is an audit of DHS programs -- and DHS is, you know, 40 percent of the
25 State budget, so it's going to be -- it's going to come up and it's going to be audited periodically -- we

1 would provide, you know -- if there was a -- typically, when there's an audit, there's a meeting to
2 start the audit, announcement of what the audit is and what information they need and who they
3 should work with. So I'm part of those meetings.

4 And then there's typically an opportunity to review the draft audit when it's done and then
5 comment on the audit.

6 And so those different -- that different -- all that work, you know, I'm somewhat at least
7 included in emails. Whether I'm actually having conversations with them, it sort of depends on what
8 the issue is.

9 And I've had conversations with them about -- I know of at least one specific audit I've had a
10 conversation with them about and testified about.

1 [2:05 p.m.]

2 BY MR. FURLA:

3 Q Which audit was that?

4 A Had to do with what's termed -- a term that's referred to as provider credits. It's
5 essentially -- what it really means is that, when a payment is made to a provider through a
6 fee-for-service Medicaid and it's determined later that it's an overpayment or the -- it's paid -- and
7 this is all something that's happened in error. If there's a -- it's determined that a provider is
8 overpaid and there's a sense that there might have been some criminal activity, then that -- that gets
9 referred somewhere else within the agency to deal with it. It goes to the OIG.

10 These are situations where somebody coded a service wrong, maybe a rate changed and it
11 didn't get paid in time, so there's errors involved, or maybe somebody -- the wrong provider got paid.
12 And it's situations where we're not -- we don't actually -- aren't able to recover that payment, then,
13 from the provider, the overpayment.

14 And so provider credits are established when it's discovered there was an error or an
15 overpayment. And almost all the time we just recover the payment the next time we bill the
16 provider or the provider bills us. We pay them less. There's instances, though, for a variety of
17 reasons where we're not able to recover the funds. And so the audit was on funds that we hadn't
18 collected -- recovered.

19 Q Did you speak with OLA about any of their other audits or is that the only audit you've
20 spoken with OLA about?

21 A I don't recall speaking about them with any other audits -- I don't recall speaking with
22 them about other audits, yes.

23 Q Did you speak with OLA about their recent Behavioral Health Administration report
24 covering years 2022 to 2024?

25 A No.

1 Q Did you have any other communications with OLA regarding fraud or program integrity
2 concerns?

3 A Not that I can recall.

4 Q All right. The Minnesota Department of Human Services OIG, what were the nature of
5 your communications with the Department's OIG during this time period?

6 A They are -- they're, obviously, the area of the agency that looks into improper payments.
7 They have a large role in addressing program integrity. They have the -- they have the functions that
8 work towards preventing -- strengthening program integrity, preventing fraud, and going out and
9 trying to recover funds if there is improper payment -- are improper payments. So I would have
10 occasion to consult with them.

11 Generally, we would talk about -- in some cases -- it was a variety of things, like in any other
12 case. We had to split up -- when we split the agency in three, we had to split the OIG and take some
13 of the OIG people out of DHS and put them in the new agencies, and that was -- that was quite a bit
14 of discussion.

15 We also certainly had occasion to raise some issues with them. I mentioned earlier that there
16 was some hacking into some MMB, our finance department's computer systems. And so I worked
17 with the OIG to get those funds returned. I had some conversations with them where they would
18 request financial information from the Department related to some work that they might have been
19 doing related to program integrity and worked with them on -- just a minute ago I mentioned
20 this -- provider credit issue.

21 We were -- we were identifying ways in which to prevent provider credits from not being
22 collected, or at least not attempting to collect them. Certainly worked with the OIG on some
23 strategies for -- for addressing that issue.

24 Q So just so we understand, the OIG would come to your office because your office would
25 hold the financial records if they were looking into a specific issue area within DHS?

1 A The accounting system would have financial information in it. It would have a record of
2 payments and, you know, expenditures and revenues. And so to the extent that they needed data
3 on -- on, you know, financial account -- operations of the finance, the State accounting system, they
4 would come to DHS, yes.

5 Q Did you always provide DHS --

6 A I'm sorry, OIG, yeah.

7 Q -- OIG exactly what they were looking for?

8 A I mean, I don't recall if there was any -- a situation where we didn't.

9 Q Were you aware of anybody at DHS or within your office misleading the OIG with any of
10 their requests for data relating to financial records?

11 A I'm not aware of any, no.

12 Q Did you receive any pushback for wanting to give the OIG financial-related records from
13 anybody higher than you within DHS?

14 A No, not that I recall.

15 Q Were you aware of any sort of opposition to the establishment of an OIG within DHS?

16 A I would --

17 Mr. Rybicki. I'm sorry. Could you repeat the question? I didn't understand the question.

18 BY MR. FURLA:

19 Q Were you aware of any opposition to the establishment of an OIG within Minnesota
20 DHS during any of your time working with the agency?

21 A No, I wasn't -- I wasn't in a position to support or oppose it.

22 Q But were you aware of anybody expressing --

23 A Oh, sorry. No, I was not. Not that I recall. At the time I started at DHS, we had an OIG.

24 Q Moving forward. To Hennepin County or any other Minnesota county during this time
25 period -- what were the nature of your communications with Hennepin County or any other county

1 during this time period regarding fraud or program concerns?

2 A I don't recall having any conversations with Hennepin County about fraud or any county
3 about fraud. I had conversations about issues that related to -- that were of importance to both the
4 county and the State. In particular, counties administer the human services system in Minnesota. In
5 other words, they're the ones on the ground. The State sort of oversees that.

6 Many of the conversations we had related to our IT -- our computer systems, we're
7 determining eligibility, and that -- and the conversations had to do with how quickly the State was
8 making changes to make life easier for the counties to determine eligibility for the program. Those
9 were conversations we would have.

10 I don't recall when the -- I mean, that's -- I recall that those were -- probably the most
11 frequent conversations had to do with our IT systems and determining eligibility. You know, there
12 would be potentially other ones related to very specific questions that counties would have, and I
13 don't recall anything specific right now. But that's what I remember.

14 Q Were the counties responsible for determining eligibility for all of those programs that
15 you would have overseen at DHS?

16 A I don't -- I'm not an expert in that. I don't think I would be a good person to answer
17 that. I believe certainly a significant portion probably they were responsible for, but I think they
18 would be -- probably somebody like John Connolly would be better to answer that.

19 Q And just to clarify for the -- just to clarify, if the counties were in charge of determining
20 eligibility, the counties do not directly report to -- answer to you at DHS. Is that correct?

21 A No.

22 Q Thank you. Did you have any other communications with the counties -- with
23 any -- Hennepin County or any other county regarding fraud or program integrity concerns aside
24 from the ones you just mentioned?

25 A I don't recall any.

1 Q All right. Moving forward, I'd like to ask you some general operational questions.

2 Do you have a State email account, or did you at the time?

3 A Yes.

4 Q Did you have more than -- ever have more than one email during the course of your
5 work for DHS?

6 A I only had one email account when I was at DHS.

7 Q Did you ever conduct official MDE business with a personal email?

8 Ms. Ganapathy. So you mean DHS business?

9 Mr. Furla. Oh, I apologize. Thank you. I misspoke.

10 BY MR. FURLA:

11 Q Did you ever conduct DHS business with a personal email?

12 A No.

13 Q Do you have a State-issued cell phone?

14 A I did at the time, yes. I don't -- I no longer have one.

15 Q Was that for -- did you text and call on that regarding official DHS business?

16 A Yes.

17 Q Did you ever conduct official DHS business with an encrypted messaging system like
18 Signal, WhatsApp, Microsoft Teams, or any other messaging app or service?

19 A I don't recall. I don't recall.

20 Q Did you ever use Microsoft Teams?

21 A Oh, yes, I did. I don't -- I was focusing on the encrypted part; I don't know. Yeah.

22 Q Do you -- can you describe the document and email retention policies at the
23 Department of Human Services, to the extent you can, during your time when you were CFO?

24 A I know we had a policy, and I know that, you know, I adhered to it. I don't recall the
25 specifics of the policy, though. I don't -- it's not something I -- you know, I think there was specific

1 ways in which one had to manage their emails and other communication, and I did that. But I don't
2 recall off the top of my head what the exact parameters were of those requirements.

3 Q Do you recall any requests from any State official to delete emails or official documents
4 outside of this policy?

5 A No, I don't recall any of that.

6 Q Are you aware of any State official deleting official documents outside of the
7 parameters in the policy?

8 A No, I am not aware of any of that.

9 Q While serving as CFO or budget director, did you ever instruct anyone to delete official
10 records at DHS?

11 A No.

12 Q Did you ever delete emails or any other official records while CFO or budget director at
13 DHS?

14 A No, not to my knowledge.

15 Q Thank you. Looking at your role as CFO regarding the risk of fraud and improper
16 payments and overall program integrity for the programs administered by the Department of Human
17 Services, did you develop a risk assessment for improper payments or was one incorporated into a
18 broader risk assessment framework?

19 A I -- I guess I'm -- can you describe what you mean by risk assessment?

20 Q Yes. How you determined what sort of programs or, you know, transactions that you
21 would see as CFO of DHS, how you would determine whether or not that would be -- merit further
22 investigation or looking into for program integrity concerns.

23 A No, I didn't. I think the Department -- at least that work would have been done in the
24 Office of Inspector General.

25 I think one thing I should describe is just the accounting system at the Department is

1 essentially a -- you know, it's expenditures and to a particular -- sorry -- revenues coming in from a
2 particular fee or whatever revenue the source of the revenue is to the Department, whether it's
3 appropriations or Federal grants or fees or whatever, that gets then set up in different budgets.

4 And then expenditures are expenditures that come out of those budgets to a
5 particular -- whether it's a county, whether it's a community provider, or whether it's some other
6 agency, it's a set of expenditures.

7 So that's the -- I mean, that's sort of the -- that is the -- that's the accounting system within
8 DHS. So the work that actually would happen around identifying what's an improper payment would
9 have to -- would -- certainly, the CFO would be involved in conversations about it, but the leadership
10 of that would probably happen within the OIG.

11 Ms. Wolfe. Did you ever informally develop a risk assessment for determining if improper
12 payments were occurring?

13 Mr. Greeman. No. I think what we did is a number of different -- we took a number of
14 different steps because, again, I wouldn't be the one to identify what's a risky payment or not. It
15 would be, we're seeing payments go in, revenues come out -- revenues come in, payments go out.

16 The things that a CFO would do would be things like making sure that we have edits in place
17 in our payment system to ensure that if there -- you know, if there's a limit on how much a provider
18 can charge for a month or for a service, that there's something in the system to stop, you know,
19 anything in excess of that from going out. And that's something that we worked to put together and
20 continue to work on.

21 Those are the kind of things that we would -- from the finance point of view, we'd get
22 involved in.

23 BY MR. FURLA:

24 Q During your time at DHS, what fraud detection prevention systems were in place?

25 A Again, this would be largely in the OIG. So it would be -- you know, we had a -- and so

1 I'm -- you know, I'm not going to be aware of every one that we had personally.

2 I do -- I'm aware that we had had a -- like a recovery audit contractor that we paid on a
3 contingency basis to identify improper payments and go out and recover those payments. They
4 received a contingency for that.

5 We had investigators that looked into -- through the OIG again -- that identified potential
6 fraud. We received some funding and hired some staff to do -- to do a data analytics to look at
7 patterns and payments for potential signs of fraud where there just seems to be one or two -- you
8 know, if there's providers that are receiving more money than they should. But, again, those are
9 all -- those live within the OIG.

10 As a CFO, I'm certainly part of conversations around that and can and did make
11 recommendations for what we should be doing, but I didn't -- I'm not responsible for them.

12 Q What were some of those recommendations?

13 A One was certainly to do prepayment review for payments before they go out. DHS, and
14 particularly, you know, related to some activities that we thought might have been fraud, typically
15 did what they called close payment review, which is we don't look at -- we don't really identify
16 something until it's already been paid. And then we do what's called pay and chase, which is not a
17 very effective way to do things.

18 Prepayment review is where you get the payment -- you get the invoice with the claim, you
19 review to make sure it looks legitimate, and then you make -- if it does seem legitimate, you make
20 the payment. If you don't, you hold on to it, you do a more thorough review, and then determine
21 whether it's a payment we should be making. It essentially is a way to prevent fraud in the first place
22 from happening.

23 Q When did prepayment review come in at DHS? Was that ever adopted?

24 A It was, yes.

25 Q When?

1 A It had been done on a probably -- as I unders- -- this is my understanding, is that it had
2 been done for a period of time, but I don't recall how long ago on a -- prior to my getting to DHS, I
3 think it -- you know, we have to do a lot of things.

4 We -- because of the fact that the people who are committing or trying to commit fraud are
5 becoming more sophisticated, the measures we were taking to do prepayment review were not
6 being -- were not effective. And so I think we did get some funding in 2025 to start to do
7 prepayment review again, to sort of become more sophisticated ourselves in terms of how we -- how
8 we did our prepayment review. So as I recall, it's been ramped up significantly in the last several
9 months.

10 Q But prior to receiving that funding again, DHS was not doing prepayment review or it
11 was just significantly scaled back?

12 A I think it was probably scaled back, but I don't know for sure.

13 Q So prior to restarting prepayment review in 2025, did you believe DHS had sufficient
14 internal controls in place to prevent fraud?

15 A I think that -- I think that DHS -- I think that DHS did the best it could with the resources
16 and the authority that we had. I think we did -- there are -- again, as a \$25 billion a year agency, we
17 are very aware that we're targets, and we need to continue to ramp up our work to prevent fraud, to
18 identify it, to prevent -- strengthen program integrity measures.

19 We have -- you know, and that's something we have to work on all the time. And we can
20 never rest on our laurels because, as we're seeing, it's getting more sophisticated.

21 We have -- we've done a lot in terms of, you know, looking at the prepayment review piece,
22 doing some things related to looking at upstream issues because, frankly, a lot of what we're talking
23 about here is prevention upstream. It's not -- it's making sure people understand roles and
24 responsibilities, you know, financial controls that are in place upstream to make sure that finally
25 when that payment gets made, it's -- all the work that needs to happen is happening to make sure it's

1 the right payment. That's always going to be something we have to work on.

2 We do have -- you know, certainly, we need the legislature to give us the authority to do
3 certain things. We need the funding to do the things. So, you know, within -- I think within the
4 ability that we had and the work that we could do, I think we did -- I should say we did -- we certainly
5 at the time were doing the best that we could. Could we have done more, could we have done
6 better, you know, I think, you know, it could have been something we could have focused more on.

7 I think that I -- what I will say, though, is you're managing within your -- you're managing
8 within the resources and authority you have, and given those things, I think that's what we -- I think
9 we did do the best we could.

10 So we could have done more, but I think we needed more resources and more financial
11 support to do that, or more authority probably to do better.

12 Q Thank you.

13 Mr. Furla. We are at our 1-hour mark. I will ask for the minority's indulgence just if I could
14 ask one more question. Is that okay?

15 Mr. Greeman, you said, you know, DHS is a \$25 billion agency. Is that \$25 billion a year?

16 Mr. Greeman. Yes.

17 Mr. Furla. Do you still believe that, with \$25 billion, DHS was not able to conduct proper
18 internal controls to prevent fraud?

19 Mr. Greeman. \$25 billion represents the amount of money that are in the programs that we
20 operate. It doesn't represent the amount of money that we have to actually operate our agency and
21 do those things.

22 DHS' overhead, if you will -- IT, staffing -- is around 2 percent. That is tiny. So that, again, gets
23 at this issue of resources. I think we did the best we could.

24 Mr. Furla. Thank you. We'll go off the record.

25 [Recess.]

1 [REDACTED]. We can go back on the record.

2 [REDACTED]:

3 Q So right before we took the break, you were talking about how there are additional
4 authorities and resources you would have liked to help better fight fraud. I'm curious if you could
5 expand on that or discuss what those would have been.

6 A Certainly. To the extent of my knowledge, I think a lot of those -- the absence of or
7 presence of those authorities lie probably with someone else, like the OIG.

8 My understanding is that, until recently, we had limited authority to -- to withhold funds if we
9 have reason to believe that an entity is -- if somebody related -- somebody affiliated with the entity
10 has been indicted or committed some sort of -- is suspected of fraud. I think we have that authority
11 now. We didn't always have that authority.

12 I think there's -- I know that there were some budget proposals put forward on the last couple
13 years. I know that one in 2025 that the Governor requested some funds to do -- to strengthen our
14 data analytics area, which was where we would do a lot of the -- that's where we would do the -- sort
15 of the deep dive into looking for patterns of activity or claims requests that would indicate fraud and
16 possibly prevent it from happening in the first place. That certainly would have been helpful to have.
17 That wasn't funded by the legislature.

18 You know, I think there's -- I guess I can't think of anything else specifically right now that I
19 would have pointed to. But, again, it's probably -- our OIG would, I'm sure, be much better able to
20 respond to that.

21 Q We talked about improper payments last hour, and I was just curious, to your mind, is
22 there a difference between improper payments and outright fraudulent payments?

23 A Yes.

24 Q Can you explain what that is?

25 A I think fraud is -- could potentially be a subset of improper payments. We -- for

1 example, the -- I talked before about the audit that was done on the Department around provider
2 credits, and there's a distinction that we make internally in terms of how we handle it and identify it
3 where, when we make a payment to a provider, we distinguish between those situations
4 where -- and we do some investigating before we decide which it is -- but where it's determined that
5 either the provider made an error, they coded the wrong service, or we didn't -- you know, didn't
6 adjust payments to change our rate. There was maybe a rate adjustment that went into effect and
7 we didn't catch it in time, where there's an overpayment and the provider has done everything they
8 should be doing or they just made an error or we made an error.

9 And then, if we -- but if we think that we have a reason to suspect that the provider
10 is -- has -- is requesting payment for a service that wasn't actually provided or that there was
11 some -- or that they -- something along those lines where there is potential criminal action needed,
12 we would divide the two.

13 One is just a matter of recovering the funds. The other is both recovering the funds and
14 pursuing appropriate -- you know, is if there's enforcement action that needs to be taken, we would
15 do that too.

16 Q So it's safe to say that DHS has programs in place to detect improper payments as a
17 means of preventing fraud?

18 A Yes.

19 Q We talked a little bit about prepayment review, and I wanted to return to that.

20 So just to -- for clarity, with prepayment review, funds are withheld until the legitimacy of the
21 payment can be assessed. Is that correct?

22 A Yeah.

23 Q And it's our understanding that, recently, DHS has taken additional steps because it has
24 gotten additional authorities to implement more prepayment review in Medicaid programs. Do you
25 have knowledge of that?

1 A This -- the conversation about prepayment review happened while I was still at DHS.
2 The implementation has happened since I left, so I'm not -- I'm not sure where they are at with
3 implementing it right now.

4 I believe that they've -- and this comes from reading what I see in the media -- that they've
5 implemented it related to specific services they've deemed to be high risk.

6 Q And just from your years of financial knowledge, do you think that prepayment review
7 in the context of Medicaid will help reduce fraud within Medicaid programs?

8 A Yes.

9 Q How so?

10 A I think there's -- one of the things it will do is it will identify -- prepayment review alone
11 may not do it, but I think prepayment review in relation to some data analytics work, like looking at
12 patterns and payments, looking at where we think there might be some fraudulent activity that's
13 wider than just a simple claim, but it -- that the two together, I think, will help address fraud.

14 But I think individually prepayment review will ensure that if there is a payment that maybe
15 exceeds the monthly limit on what a provider can bill, we will catch that at that point. Whether
16 that's fraud or whether that's just, again, a simple error that didn't get caught in the system, I think
17 prepayment review alone will help somewhat, but I think it will be more effective as -- in terms of
18 fraud, it will be more effective if it is combined with more data analytical resources.

19 Q We also understand that DHS has taken steps to disenroll inactive Medicaid providers
20 from the State's billing systems. Do you have knowledge of that?

21 A Not firsthand, no.

22 Q Okay.

23 [REDACTED]. I think we can go off the record.

24 [Discussion off the record.]

25 Mr. Furla. We'll go on the record.

1 BY MR. FURLA:

2 Q Just to clarify real quick, Mr. Greeman, from what you said during the last hour. DHS
3 has the authority to stop funds now, but they didn't before. Did I hear you say that correctly?

4 A My understanding -- and I don't -- this was probably more of a legal question, and I
5 probably should have been careful about how I answered it. I believe that was one of the -- one of
6 the -- and I believe it's a much more technical issue than simply we have the authority to stop funds.
7 I think it's a question of when we have the authority to withhold funds if there's a belief there might
8 be some fraudulent activity.

9 And so I don't know the specifics, but I -- my understanding is that that was one of the
10 concerns, and, again, that's me understanding from talking to other DHS staff at the time, but not
11 firsthand knowledge on my part.

12 Q When would that have been? Would that have been during your time as CFO or prior to
13 that as budget director?

14 A I believe it was when I was CFO.

15 Q Do you remember any similar conversations when you were budget director?

16 A No.

17 Q Thank you. Moving on. During your time as the CFO, did DHS allow for self-attestation
18 for any Medicaid or social services programs it would administer?

19 A That's not something I would know, so I don't recall. I don't know for sure.

20 Q Do you know if any of the programs operated by, you know, giving money to a provider
21 or that a provider would, you know, say they've provided services and they claim reimbursement,
22 and DHS would review what the provider would claim reimbursement for?

23 A Are you connecting that to self-attestation? I'm just trying to understand.

24 Q Yes.

25 Mr. Rybicki. So could you repeat the question? I don't understand what the question is.

1 Mr. Furla. Yes.

2 BY MR. FURLA:

3 Q Do you know if any of the programs, while you were the CFO of DHS, used
4 self-attestation for any of the Medicaid or social service programs it would administer?

5 A Not that I'm aware of.

6 Q So none of the programs would review reimbursement requests from its providers?

7 A So self-attestation -- see, this is where I think we need -- when you say self-attestation,
8 what are you referring to? Can you describe what that means to you?

9 Q I'm saying that when DHS would review submissions from its providers -- meaning the
10 providers would submit claims of what they say they provided and then DHS would review that -- the
11 provider is attesting to what they've done.

12 A Okay. So self-attestation in my mind is the provider is basically saying I did this, and
13 that's enough, we'll make the payment. It's not any review; it's just the provider is attesting to it, and
14 that's all that's needed in terms of certifying or showing good -- that they actually provided the
15 service.

16 So that's why I'm, I guess, a little confused which one you're asking. If you're asking whether
17 we actually reviewed the claims or whether we just accept the provider's word for it.

18 Q Well, did -- then in that case, then, did you just -- did DHS just accept the provider's
19 word for it or did they review all claims submitted?

20 A I don't have a good sense of what -- whether we -- I don't think it's a simple answer. I
21 don't think it's a simple yes or no.

22 I don't know exactly how -- this would be something that I think you'd have to ask the
23 business areas or John Connolly about what we do in terms of reviewing claims. I'm not sure
24 what the -- you know, in terms of the legitimacy of the claim, I don't know what we do. I don't have a
25 good sense -- at least I can't respond as well as others with much better information about it than I

1 do.

2 Q Do you believe self-attestation is an effective method to detect and prevent fraud?

3 A Again, if I -- my understanding of self-attestation is somebody just submits something
4 and we take their word for it and we don't -- I don't know that that's -- again, that's not an answer -- I
5 mean, I can't really answer that because, for one thing, self-attestation -- the question is whether
6 self-attestation alone is going to prevent fraud. It's not. But you can have other means involved.

7 I mean, you're choosing within your resources to decide how to prevent fraud. You know, I
8 don't know what you want to focus on. I'm not really able to say yes or no. It's a -- because it's not
9 the only tool we would use.

10 It feels like you're -- you're asking for a yes or no, and I'm not able to give you a yes or no at
11 this point.

12 Q All right. Thank you. Moving on. What steps did DHS have in place to ensure that the
13 Department was verifying all reimbursements for the Federal programs it would administer?

14 A I have -- again, checking -- you know, verifying reimbursement for a program is
15 something that you would -- you would not do in the finance area. You would do that in a different
16 part of the agency, whether that's the payment policy area or the -- it would probably be more done
17 in the payment policy area. So I don't -- I'm not able to give you complete -- a complete answer.

18 I think that we -- we do have specific -- but we do have -- I'm aware that there are steps
19 involved when a provider submits a claim that have -- even before then, when the provider is
20 enrolled in the program, and there is certainly -- there are certainly -- you know, we do internal
21 checks on claims. But, again, I'm not able to really answer that.

22 Q As CFO, did you conduct any verification of reimbursements at DHS?

23 A What were you -- can you describe what you mean by reimbursements? What do you
24 mean? Are you talking about, did I check to see if they provided the service?

25 Q Yes.

1 A No. That's not my area. My area is in the finance area. I mean, I'm making
2 sure -- again, like I said, the finance area, we have -- certainly have responsibilities, but we don't -- we
3 don't -- you know, we're not the experts on whether the provider actually delivered the service.
4 That's in the service area. That's the business side of it. That's -- you know, for Medicaid, that would
5 be the healthcare area. That would not be the finance area.

6 Ms. Wolfe. Can you help us just clarify the differences here? Like, how the finance area was
7 connected to, I believe you said, the business policy area.

8 Mr. Greeman. Sure. Well -- and maybe it would help if you're -- maybe if I understood the
9 quest- -- like what you're looking for. I'm trying to understand what you're --

10 Ms. Wolfe. Well, now I'm asking for clarification.

11 Ms. Ganapathy. Are you trying to understand how the agency is organized, like these people
12 administer the programs, this is the finance office, this is the policy for X?

13 Ms. Wolfe. Just amongst those two areas would be great.

14 Mr. Greeman. Sure. So within the -- within the Medicaid agency, there are several
15 administra- -- we call them administrations, so business areas, basically. Adult -- there's healthcare,
16 which is like basic doctor services; there's long-term care; there's behavioral health. Each of those
17 areas have policy staff that set policies for the programs and are ultimately responsible for
18 administering their pieces of the work that is Medicaid.

19 They -- so they're the ones who actually set the rates. They -- you know, they work directly
20 with the providers to enroll the providers in the program and set the rules around what the provider
21 has to share in order to -- when they submit a claim in the fee-for-service area.

22 And to the extent that they do audits, that they do, you know, checks to verify whether the
23 service was actually provided, that -- that would be their role to do that. What happens then
24 when -- when a provider submits the claim, it would go through to -- so they would -- whatever
25 that -- however that happens, it would have an effect area.

1 We would then -- what we do is we -- the claim comes into finance and it gets put into a
2 payment run. So we don't see the claim until it's actually been -- to the extent it's adjudicated, it's
3 done in some other area and then it comes into finance, and then we make the payment.

4 Ms. Wolfe. Thank you.

5 Mr. Greeman. Yeah.

6 BY MR. FURLA:

7 Q During our investigation, we've had whistleblowers allege that members of the
8 administration believed it was more important to get money out the door during the pandemic than
9 verify whether the recipient was legitimate.

10 Do you share the same concerns as these whistleblowers about directives from the Walz
11 administration during this time period?

12 A I'm not aware of directives from the Walz administration.

13 Q In the context of significant Federal funding provided to States during the pandemic,
14 what guidance did you receive from your supervisors or the Walz administration regarding the speed
15 of distributing funds?

16 A Can you -- I'm sorry. Can you repeat the question?

17 Q Yes. In the context of significant Federal funding provided to the States during the
18 pandemic, what guidance did you receive from your supervisors or the Walz administration regarding
19 the speed of distributing funds?

20 A I don't recall specific instructions from either my supervisors or the Walz administration.

21 Q Did they communicate anything to you?

22 A Regarding the speed of payments?

23 Q Yes.

24 A Regarding which?

25 Q Yes, regarding the speed of payments. Was that something ever communicated to you,

1 if not specific instructions?

2 A I don't recall. I have no -- I couldn't recall whether there was or not.

3 Q Whistleblowers have also stated that during the pandemic, State officials were
4 discouraged from questioning certain funding out of concern that they could be labeled racist.

5 During your time at DHS, did you observe or become aware of that dynamic?

6 A No.

7 Q Are you familiar with a document known as the audit tracker at DHS?

8 A I'm aware of it. I don't -- yeah. I mean, I'm aware of it.

9 Q So what is this document?

10 A My knowledge of it is limited. I do know that it includes -- it is a -- I believe it's a list of
11 audit findings for a period of time. Beyond -- and I believe it has some relation -- it was used at some
12 point to track responses to those findings. Beyond that, I don't know. I don't recall, I should say.

13 Q But it was kind of like an audit master list, so to say?

14 A I wouldn't be able to say whether it includes everything. I don't know.

15 Q Do you know what format this document was in? Is this like an Excel spreadsheet or --

16 A I don't -- I don't recall.

17 Q Did you ever have access to it?

18 A I believe I did, yeah.

19 Q Could you edit it?

20 A I don't recall. I don't know. I never tried to --

21 Q Who else --

22 A -- as I recall.

23 Q Who else had access to the document?

24 A I don't know.

25 Q Do you know if this document contained any OLA reports or findings?

1 A I don't recall.

2 Q Were you aware of anyone within DHS marking OLA findings as resolved when that was
3 not actually the case?

4 A No. I have no knowledge of it, of whether that happened. I don't know.

5 Q Were you ever made aware of any sort of falsification of grant documents by anyone at
6 HHS?

7 A No.

8 Q Oh, DHS. Pardon me. I misspoke again.

9 Were you made aware of any falsification of grant documents by anyone at DHS?

10 A Yeah, I think that's what -- yeah, yeah. No -- no, I am not aware of any.

11 Q The oversight majority staff has been in contact with whistleblowers in the Minnesota
12 DHS who've told us that DHS has woeful contract management practices. They said that the message
13 was clear from leadership that contract management was not actual contract management.

14 Do you believe that contracts were managed properly at DHS during your time as CFO?

15 A I don't know that I am in a position to say whether they were managed well or not. It
16 wasn't really my sphere of -- you know, it didn't fall within my sphere of work. I'm not aware of
17 significant complaints, though.

18 Q Were you aware of any complaints? You said significant complaints.

19 A No. I should say I don't know of any complaints at this point.

20 Q Are you aware of anyone ever falsifying data for contracts or grants at DHS?

21 A I'm not aware of any, no.

22 Q Are you familiar with the 16A/C reporting policy from DHS?

23 A Yes.

24 Q Are you aware of anyone knowingly or unknowingly violating this policy in the course of
25 your work for DHS?

1 A No, I'm not aware of it.

2 Q Do you know who within DHS would be responsible for reviewing and approving grant
3 applications, budgets, and spending reports for compliance with legal and fiscal standards?

4 A I -- I don't know if I'd be able to answer with certainty. I know that there were steps in
5 place to do that kind of review, but I don't know exactly who was responsible.

6 Q Do you know what office?

7 A I don't know -- I don't know that it was any one office. It could have been several
8 different places within the agency that would have different responsibilities.

9 Q Are you aware of any instances of noncompetitive or emergency grant approvals under
10 your tenure as CFO outside of usual business?

11 A Not that I recall.

12 Q Do you know what internal controls existed to verify that funds disbursed to providers
13 were spent solely on authorized activities and purposes?

14 A Yes.

15 Q Do you know what those were?

16 A There were requirements that the providers report back what they -- what the funds
17 were spent on to verify that they were spent on eligible activities. I think there were several
18 different levels of responsibility.

19 I will say -- I know some of them, I should say. And, again, I don't have -- my area wasn't
20 necessarily responsible for ensuring that they actually did what they -- you know, complied with all
21 those requirements. But certainly, they had to report their spending. And they also had to -- there
22 were -- I believe there were site visit requirements to ensure that providers were giving services. I'm
23 not -- beyond that, I don't know.

24 There's a -- the Department -- or Minnesota has an Office of Grants Management within the
25 department of administration that has a whole set of requirements regarding that, but I'm not

1 familiar with all of them, no.

2 Q Were you ever aware of reports of problems with getting providers to provide that
3 requested information to verify that funds were being spent properly?

4 A I don't recall hearing anything like that.

5 Q During your tenure, do you know if DHS noticed a profound increase in spending for the
6 Housing Stabilization Services Program, the EIDBI program, the Integrated Community Supports
7 Services Program, and the Nonemergency Medical Transportation programs?

8 Ms. Ganapathy. You listed four programs. Can we take it one by one?

9 Mr. Furla. Yes.

10 BY MR. FURLA:

11 Q Did you notice a large increase in either of those -- in spending for any of those
12 programs? Housing Stabilization Services?

13 A Yes.

14 Q How large of an increase?

15 A So let me -- it probably would help if I explained a little bit how the funding for these
16 programs works.

17 The Housing Stabilization Program was a service within Medicaid that was established. I
18 believe it was the first of its kind in the Nation, because Medicaid doesn't typically cover housing. At
19 the time, the Department projected a certain level of spending on this particular service. This was
20 something DHS, our economists would estimate, and at the time the program was established, it
21 was -- there was very little -- obviously, there's very little information because we didn't have a
22 program anything like this before.

23 So we projected, as best as we could, what we thought, you know, we thought the legislators
24 should appropriate for the funding -- to fund the program. Because Medicaid is what we call a
25 forecasted program, the legislature needs to appropriate what the projected spending is going to be

1 on the program.

2 Over time, the first thing I noticed was that there was a higher enrollment in the program
3 than we expected. Later we determined that, when I looked -- asked my team to look at it, that we
4 were spending about probably three times what we expected to spend on it. We projected that
5 when the program is fully implemented, it would spend about \$32- to \$33 million a year, and it was
6 spending about 100 million.

7 Q And just to clarify, when the Housing Stabilization Services -- that was established in
8 2020. Is that right?

9 A Yes. I don't -- I don't know for sure when it actually started enrolling people, though. It
10 may not have been till 2021.

11 Q And in those first years, the program budget or the amount that was spent on that
12 program was relatively small, like less than \$10 million?

13 A Yeah. I think here's -- here's the challenge. The first year that that program -- like any
14 program that's first established, any new coverage, any new service, it's going to take 3 or 4 years to
15 ramp up because you don't have any providers initially and you don't have anyone receiving the
16 service. So it's going to take several years to get to the point where it's what we would consider fully
17 up and running.

18 So the first year we would expect a fairly small amount of spending, and we would expect it to
19 slowly increase. The other reason why we would have projected a very small amount of spending on
20 that program initially is because, when it first started, it was -- the coverage was only available
21 through our fee-for-service system. So only people on Medicaid through fee-for-service could
22 receive it, because we were in the middle of a calendar year for health plans, so -- and about 90
23 percent of people on Housing Stabilization are on managed care.

24 So we would have expected very small spending in that first year, and over time we would
25 have expected it to ramp up because we'd get more providers, we'd get more -- you know, people

1 would become aware of it, and then put it in managed care. So we would have expected some
2 increase over time.

3 Q And in 2022, the program spent over \$100 million?

4 A I'm not familiar with exactly how much was spent and when. I'm not aware of how
5 much was spent in 2022. I did not -- to my knowledge, it was not that high in 2022. I don't recall,
6 though, specifically.

7 Q Well, maybe not specifically 2022 then. But like you said a few minutes ago, the amount
8 that was spent on the program was three times more than what was expected?

9 A Uh-huh.

10 Q Did you have any concerns about fraud or program integrity concerns at that point
11 then?

12 A I raised some concerns about the level of spending both with -- both number of
13 enrollees and the level of spending with -- with agency leadership. I mentioned that a couple hours
14 ago.

15 The -- and so we -- and quickly at that point -- evidently, there was already some work being
16 done to look into some fraud issues there or fraud concerns. And so I was added to a -- sort of a
17 work group that was -- had been initiated to look at potential fraud in that program.

18 Q Do you know if these spending increases were investigated and if safeguards were
19 implemented to ensure the funds were used appropriately?

20 A I believe the -- so can you -- I think you asked two questions there. Can you ask them
21 one more time?

22 Q Yes. Do you know if DHS investigated the spending increases?

23 A Yes.

24 Q Were, based on those investigations, proper safeguards implemented to ensure funds
25 were being properly used?

1 A I believe we are -- I believe that, yes, their safeguards are -- I should say safeguards are
2 in the process of being implemented, as I understand it. But, again, I'm not at DHS right now, so I
3 don't know specifically what they're doing.

4 My understanding, though, is they've already implemented prepayment review. I believe
5 they stopped enrollment -- or they stopped the program, Housing Stabilization, and I think they've
6 done other steps with other high-risk programs.

7 Q So how did the safeguards end up working for the Housing Stabilization Services
8 Program? Were they successful?

9 A The program ended.

10 Q And that was because of fraud concerns, right?

11 A It was because we couldn't -- we couldn't verify that the program -- the spending was
12 accurate, yes.

13 Q Okay. Thank you. Moving forward. We received numerous reports from
14 whistleblowers, many of whom are DHS employees, about DHS leadership retaliating against them
15 for bringing up concerns about fraud as early as 2018.

16 Some retaliatory practices include demotions, locked access to employee personnel files,
17 threats of termination for cause that would result in loss of the employee's pension, and surveillance
18 of employees. The whistleblowers report that the retaliatory practices were carried out by officials
19 at DHS and management in higher roles.

20 Are you aware of any sort of retaliation or intimidation of DHS employees in any situation
21 during your time as CFO, the budget director, or any time after you left DHS?

22 A No.

23 Q Are you aware of any retaliation against any DHS employee who tried to report
24 suspicious or fraudulent activity?

25 A No.

1 Q Do you know of anyone at DHS or other agency whose job title or duties were changed
2 as a result of reporting concerns about fraud or program integrity?

3 A No.

4 Q As the CFO of DHS, did you experience pressure to manage optics rather than address
5 substantive performance or compliance issues?

6 A No.

7 Q Did anyone within the Governor's office contact you about your choice or anyone's
8 choice within DHS that you are aware of to report fraud?

9 A Not that I recall.

10 Q Did you ever tell DHS employees to mislead investigators, auditors, prosecutors, or
11 anyone to keep their job with DHS?

12 A No.

13 Q Do you know if DHS hired outside investigators to look into employees who brought
14 forward concerns about fraud?

15 A No.

16 Q Do you know if they've hired outside law firms to investigate employees?

17 A No.

18 Q Did you ever interact with Hylden Law & Advocacy during your time with DHS?

19 A No.

20 Q Did you ever interact with the Wiley Reber law firm during your time at DHS?

21 A Not that I recall.

22 Q Did you ever interact with Ratwik, Roszak & Maloney during your time with DHS?

23 A Not that I recall.

24 Q Were you ever asked to move money without authority to satisfy requests from DHS
25 upper management?

1 A No.

2 Q Are you aware of any other instances where Federal drawdown deadlines were missed
3 requiring funds from another source to cover payments?

4 A You said other instances?

5 Q Let me then -- are you aware of any instances where a Federal drawdown deadline was
6 missed requiring funds from another source to cover payments?

7 A I am aware of instances where Federal drawdowns were missed. I don't recall
8 specifically what the solution was.

9 Q Could you describe the situation where the drawdowns were missed, what the context
10 of this was?

11 A Certainly. There was -- there were situations where -- when you're having -- when you
12 receive Federal funds -- and you may already be aware of all of this -- but typically the grant period
13 for which your -- you know, the grant period covers a certain year, and it's typically the Federal fiscal
14 year.

15 Anything that -- to be reimbursed from that grant, you need to have performed services
16 within that year, that 12-month period. And then once that period's over -- if it's -- say September
17 30th is the end of the period -- the State then has 90 days to submit any additional invoices to the
18 Federal Government in order to claim dollars from that grant.

19 And so anything that was -- any work that was done during that grant period needs to
20 be -- the subgrantees, which would be the providers, would need to submit their claims to DHS, then
21 DHS would need to, then, get them to the Federal Government. DHS needs about 2 weeks to do
22 that.

23 And so we would -- we needed -- we need to let the Federal Government know or submit
24 claims by, we'll say December 15th; otherwise -- otherwise, we don't let that -- miss that -- we miss
25 that December 31st deadline, and then we -- you know, the Feds have to -- the Federal Government

1 takes the funds back.

2 There have been situations where grantees did not -- or the subgrantees did not submit their
3 invoices in time, and so the Federal funds were -- were taken back, reclaimed by the Federal
4 Government. They went back to the Treasury, I believe.

5 Q Did that happen one time or was that more than once?

6 A I believe it happened more than once, but I don't remember specifically how many
7 times.

8 Q Do you know what program it was related to?

9 A I know it was the behavioral health grants, but I don't know specifically which program.

10 Q Did you ever express concerns to anybody within DHS about missing Federal drawdown
11 deadlines?

12 A Yes.

13 Q Did you send a message through Teams or any other software to your coworkers
14 expressing those concerns?

15 A Yes. Yes.

16 Q What was the substance of that message?

17 A It was, I believe, expressing some frustration and concern that, you know, this was not
18 the first time we were in a situation where we were nearing the end of the period for which we could
19 draw down Federal funds for a grant that had ended. And as I understood it, we had not been -- in
20 my opinion at the time -- were not adequately informing subgrantees of the deadline and the
21 implications of missing the deadline; in other words, that they would not receive payment if they
22 didn't get their invoices in in time. And my concern is that it was happening -- it wasn't getting fixed.

1 [3:15 p.m.]

2 BY MR. FURLA:

3 Q And so, at this time when you sent this message, were you covering grant costs with
4 agency funds? Was that what you had to do? Could you walk me through that?

5 A So, yes, I can walk you through that. The -- are you asking -- so let me make sure I'm
6 clarifying. Are you asking -- can you clarify what you're asking, I guess, yeah, so I make sure I'm
7 understanding?

8 Q Yes. So there's been public reporting of a message attributed to you with some of your
9 coworkers at DHS, Kristine Preston being one, Shireen Gandhi being another, discussing missing
10 Federal drawdowns and having to cover grant costs with agency funds.

11 A Sure.

12 So one thing I think I mentioned earlier -- or, sort of, mentioned earlier but probably didn't
13 elaborate much was, the programs that the department operates, particularly in the behavioral
14 health area, are funded by -- could be funded either with State dollars that the legislature
15 appropriates or a Federal grant.

16 But the programs are in State statute, and so they could be either just State-funded, just
17 federally funded, or we -- we do keep State and Federal funds separate, but if there are activities that
18 are -- in a particular program that are eligible for both State and Federal funding, we may use, sort of,
19 joint funding for that.

20 Typically, because these funds cancel, as I just mentioned, we will use the funds that cancel
21 first, so that we make sure we could spend them. And that's typically the Federal dollars.

22 What I believe happened at least once was, the business area -- in this case, the behavioral
23 health administration -- did not make sure that they got their invoices sent in in time to actually
24 spend all the Federal dollars, which meant that we had sub-grantees, providers, who had performed
25 legitimate work within the grant period and we didn't have Federal funds to pay them.

1 Because we have State dollars that are eligible and that we allocated for that same program,
2 we ended up just using State dollars instead. It's not ideal, but the alternative is to not pay the
3 providers, which -- these are community providers.

4 Q Thank you.

5 And, just to clarify, when you say, "As a CFO, I can't allow us to continue to miss Federal
6 draws and have to cover grant costs with agency funds," did you have authority to do this action?

7 A Yes.

8 Q Under your tenure, did DHS ever use Federal drawdowns that were later questioned or
9 found ineligible?

10 A Can you repeat the question?

11 Q Yes. Under your tenure as CFO, did DHS ever use Federal drawdowns that were later
12 questioned or found ineligible?

13 A Not that I recall.

14 Q Did you ever testify before the Minnesota State legislature in January 2025 about
15 Federal drawdowns and your work as the CFO?

16 Mr. Rybicki. Are you asking him if he recalls that part of his testimony?

17 Mr. Furla. If he testified to the Minnesota State legislature in January 2025 regarding those
18 issues.

19 Mr. Rybicki. Okay.

20 Mr. Greeman. My recollection is that I testified in January 2025 regarding the potential
21 impacts of interruptions in Federal funding and Federal legislation related to Medicaid. I don't recall,
22 though, talking about drawing down Federal funds at that point.

23 BY MR. FURLA:

24 Q At that point, do you know if DHS publicly stated that no Federal drawdowns had been
25 missed?

1 Mr. Rybicki. I'm sorry. At what point are you referring to? He was talking about his --

2 Mr. Furla. Yes.

3 Mr. Rybicki. -- testimony, and now you're referring to a point. What point?

4 Mr. Furla. At the point in January of 2025 when Mr. Greeman testified before the State
5 legislature.

6 Mr. Greeman. I don't recall.

7 BY MR. FURLA:

8 Q Were any Federal -- let me rephrase.

9 Do you know if anybody outside of DHS was made aware at the time that there were any
10 issues with Federal drawdowns or missing deadlines? Would that have been something that
11 would've been reported up through the agency or outside of it?

12 A I don't recall.

13 Q When was the last day that -- or, when did you leave your role as CFO of DHS?

14 A I believe it was November 4th, 2025. No, I'm sorry, it was November 14th or
15 somewhere around that date.

16 Q Were you asked to resign?

17 A No. No.

18 Q Did anybody suggest that you would be fired if you did not resign?

19 A No.

20 Q Was your resignation related to any concerns about fraud or program integrity?

21 A No.

22 Q Was your resignation related to moving money to cover drawdown costs or missing
23 Federal drawdowns?

24 A No.

25 Q Why did you leave DHS then?

1 A I left DHS because I had an offer from Hennepin County. I was reached -- Hennepin
2 County leadership reached out to me prior to -- several months earlier and, you know, talked about
3 there being a possible position opening up there that actually sounded very interesting to me.

4 And it had a -- I'd worked as the CFO for about 4.5 years and in other functions, other, sort of,
5 roles at DHS. The work at the county seemed interesting. It felt like a time for a good change.

6 And so it wasn't a matter of -- you know, it was a matter of wanting to try something new and
7 different. I think that was the basis of my decision.

8 Q And you've been with Hennepin County since November of 2025, or was there a break?

9 A Nope, no break.

10 Q Do you have oversight responsibilities for Medicaid programs or any other waiver
11 programs through your role with Hennepin County?

12 A Any other programs, you said?

13 Q Any waiver programs. Do you have oversight responsibilities for Medicaid programs or
14 any waiver programs through your work with Hennepin County?

15 Mr. Rybicki. Do you understand the term "waiver program"?

16 Mr. Greeman. Yeah, I -- I -- yeah.

17 Well, the team I oversee, again, manages the financing at the county level for those services.
18 I would say we don't oversee the programs, though, no.

19 BY MR. FURLA:

20 Q Do you have any oversight of Federal funds in your role with Hennepin County?

21 A Yes.

22 Q Could you describe that?

23 A The county is a provider of services, in addition to being administrator of -- the county
24 provides -- has several clinics that they operate, for which we receive Federal reimbursement in the
25 form of Medicaid payments. And so those payments are then used to fund the staff who do the work

1 on those programs.

2 We also -- yeah. That's essentially the gist of what we do.

3 Q Are you familiar with an OLA report that came out just a few weeks ago about the
4 behavioral grant management --

5 A Uh-huh.

6 Q -- covering the years of 2022 to 2024?

7 A Yes.

8 Q What is your knowledge of that report?

9 A It's very limited. I haven't read the full audit. I'm aware from reading media reports,
10 and I may have looked at it briefly. I think I did look at it briefly. I didn't read the whole thing. I
11 looked probably at a few pages and the executive summary. That's about it.

12 Q Were you aware of any concerns about the audit that was conducted -- any concerns
13 that OLA specifically highlighted in the report?

14 Mr. Rybicki. Could you ask -- I don't understand the question. Could you ask the question
15 again?

16 Mr. Furla. Yes.

17 BY MR. FURLA:

18 Q Based on your knowledge of the report, are you aware of any issues that OLA
19 highlighted that they found within DHS behavioral grants in this report?

20 A My recollection of the findings of that audit are that they relate specifically to contract
21 and grant management, which is not a financial issue, so I don't have firsthand knowledge of the
22 issues that they raised.

23 Q So, if you refer to the cover letter of this report, the legislative auditor says that they
24 "received the full cooperation of staff from DHS and BHA while performing this audit. However,
25 during the course of our audit, we identified a number of documents that BHA either backdated or

1 created after our audit began. Generally accepted government auditing standards require auditors
2 to obtain 'sufficient, appropriate evidence to provide a reasonable basis for addressing the audit
3 objectives and supporting their findings and conclusions.' The standards further state, 'Evidence is
4 not sufficient or appropriate when using the evidence carries an unacceptably high risk that it could
5 lead auditors to reach an incorrect or improper conclusion.' As a result, we could not fully rely on
6 this documentation."

7 Mr. Rybicki. I think it would be helpful if you showed him the report.

8 Mr. Furla. Of course.

9 The majority moves to enter exhibit 1 into the record. This is an OLA report from January 6,
10 2026, about the behavioral health administration grants covering the period of July 1, 2022, to
11 December 31, 2024.

12 [Greeman Exhibit No. 1.
13 was marked for identification.]

14 BY MR. FURLA:

15 Q And where I am specifically is on page 3, which is the original cover letter from the
16 legislative auditor to members of the Legislative Audit Commission and Shireen Gandhi, temporary
17 commissioner, Department of Human Services.

18 Mr. Rybicki. And what are you asking him? Are you asking him if what you read is accurate?
19 What are you asking him?

20 Mr. Furla. That's what I was going to ask first, and then we're going to move forward from
21 there.

22 Mr. Rybicki. Okay.

23 Mr. Greeman. I don't know. I wasn't at the department when this was being done. I mean, I
24 was -- I'm not sure when this audit started, but it didn't end until January -- or, about a month ago, a
25 little more than a month ago.

1 BY MR. FURLA:

2 Q So the audit covered the period from July 1st, 2022, through December 31st, 2024.

3 A Right.

4 Q You were at DHS during those times. Is that correct?

5 A But are -- okay. Can you restate the question then? Because I understood that you
6 were asking whether this was accurate, and I don't know whether it's accurate. I don't have a
7 knowledge of -- again, this was all --

8 Q But, Mr. Greeman, weren't you at DHS during the time that this report covers?

9 Ms. Ganapathy. I think you're asking about a document dated January 6th, 2026, and he was
10 gone by that time.

11 Mr. Rybicki. He told you that he had not read the report. And now you're asking -- like, what
12 is your question? If you're reading the cover letter accurately? If the representations are accurate?
13 Like, what is your question? Because he's already told you he doesn't know what's in the report.

14 Ms. Wolfe. Earlier, Mr. Furla asked Mr. Greeman if he was familiar with this report; he said
15 yes.

16 Now he's directed him to page 3 --

17 Mr. Rybicki. Okay.

18 Ms. Wolfe. -- which is the cover letter. Mr. Furla is just confirming that Mr. Greeman did
19 indeed work at DHS during the time that this report discusses.

20 Mr. Rybicki. So the question is whether he worked at DHS between July 1st, 2022, and
21 December 31st, 2024? That's the question?

22 Ms. Wolfe. Correct.

23 Mr. Rybicki. Okay.

24 Mr. Greeman. Yes. Yes.

25 BY MR. FURLA:

1 Q And so, during this relevant time period of July 1st, 2022, through December 31, 2024,
2 you would have reviewed financial statements or other documents prepared by the behavioral
3 health administration as they related to your role as CFO of DHS, right?

4 A Not to my knowledge, no. No, I would not have reviewed those documents.

5 Q Were you aware of any sort of document backdating or other practices during 2022 or
6 2024?

7 A No.

8 Q Were you aware of document backdating or manipulation at any time during your time
9 with DHS?

10 A Not to my knowledge. I don't recall any concerns about that.

11 Q Do you have any knowledge of Operation Swiss Watch?

12 A Yes.

13 Q What is your knowledge of that?

14 A It was a -- my knowledge is, I'm aware that it was an initiative Commissioner Harpstead
15 started to improve oversight and programmatic -- or, controls of program integrity in a broader sense
16 than just finance, but improving program integrity at the department in response to -- that's basically
17 what it is. It's a number of initiatives to improve program integrity.

18 Q Do you know when this program was started?

19 A I don't know the specific date. I believe it was sometime around 2019 or 2020.

20 Q And was it in response to any sort of event? Was there anything specific causing
21 Commissioner Harpstead, that you're aware of, to start this program?

22 A I don't know specifically if -- I don't know that there was ever a specific cause attached
23 to it. I know that there were -- in conversations with others -- and I don't recall who -- I believe it was
24 suggested that it had to do with some of the payment errors that I mentioned earlier that occurred
25 prior to 2019.

1 Q But you would say overall that Operation Swiss Watch was in response to helping to
2 ensure program integrity with the Department of Human Services?

3 A To address specific program integrity concerns, yes.

4 Q So, as early 2019, 2020, at the commissioner level, there was a need to implement an
5 initiative to address program integrity concerns at DHS?

6 A Uh-huh.

7 Mr. Rybicki. Is that a "yes"?

8 Mr. Greeman. Yes. Sorry. Yes.

9 BY MR. FURLA:

10 Q Did you assist with the implementation of this initiative? Were you involved at all?

11 A My involvement was very limited. I was involved in one small piece of it that had to
12 with, again, financial management of grants. That was the extent of it.

13 Q Are you aware that Commissioner Harpstead testified before the Minnesota Senate in
14 January of 2025 that there were often more rumors about fraud than actual fraud?

15 A I don't recall -- I don't recall hearing her ever saying that. I didn't see her say it.

16 Q Did you assist with putting together the data that Commissioner Harpstead used in this
17 legislative testimony?

18 A Not that I recall.

19 Q During your time as CFO of DHS, were you ever directed by elected officials or upper
20 management within DHS to award grants to certain recipients per specific request?

21 A No.

22 Q Do you know if any commissioner or deputy commissioner ever directed you to find
23 money for specific initiatives outside of regular business?

24 A No.

25 Q Did you, as CFO, review or validate the financial and performance data presented

1 publicly under the Operation Swiss Watch initiative?

2 A No.

3 Q Was your office involved in preparing or verifying any financial components of the Swiss
4 Watch reporting before it was shared with legislators or the public?

5 A I don't recall.

6 Q Did you ever express concerns internally about the accuracy, completeness, or
7 methodology used for the Swiss Watch reporting?

8 A No. I was only involved in one -- and I don't know -- I guess, what do you mean by
9 "reporting"?

10 Q Information that was reported by the agency throughout this initiative.

11 A No, I didn't -- I wasn't familiar with the specifics of the information being reported out.

12 Q Did you, as CFO, personally certify or endorse any data included in Operation Swiss
13 Watch or related oversight briefings presented to the Minnesota State legislature?

14 A Not that I can recall.

15 Q In your role as CFO, did you review, validate, or sign off on any financial assertions
16 included in the 90-day report that Commissioner Harpstead presented to the Minnesota legislature?

17 A No. Not that I recall. I should say, not that I recall.

18 Q Are you familiar with fraud or program integrity concerns related to the Early Intensive
19 Developmental and Behavioral Intervention Program that DHS would administer?

20 A Yes.

21 Q Are you aware that, on February 6, 2026, DHS released findings of a third-party audit of
22 billings to 14 high-risk Medicaid services starting from January of 2022?

23 A I don't recall reading that, no.

24 Q Were you aware that this audit found that 90 percent of EIDBI claims during that period
25 did not match with DHS policies and procedures?

1 A No. Again, I wasn't at the agency at the time. I didn't see that report.

2 Q Did you conduct any audits of the EIDBI program when you served as CFO of DHS?

3 A No. It wouldn't have been my role to audit that program.

4 Ms. Wolfe. Did you contribute to any audits during that time?

5 Mr. Rybicki. Generally? Or --

6 Ms. Wolfe. Generally.

7 Did you provide documents? Did you provide testimony to investigators? Did you contribute
8 in any way to audits of the EIDBI program during your tenure?

9 Mr. Greeman. Not that I can recall.

10 BY MR. FURLA:

11 Q During your time at DHS, did you ever notice any dramatic increases in claims for the
12 EIDBI program that seemed out of the ordinary?

13 A No. I wouldn't -- that would not have come to my attention without somebody bringing
14 it forward to me.

15 Q Was it ever brought forward to you?

16 A No.

17 Q Are you familiar with fraud or program integrity concerns related with the Integrated
18 Community Supports Program?

19 A I'm aware that there are concerns. I don't have a -- I'm not familiar with what those are
20 specifically.

21 Q Do you remember hearing anything about concerns?

22 A I remember hearing very general concerns about it, but I don't have any, you know,
23 recollection of what exactly those concerns were, nor was there anything actionable for me to do at
24 that point.

25 Q Did you conduct oversight of ICS as the DHS CFO? Did you review anything that that

1 department would've submitted up?

2 A No. That work would've happened at the business area level, so the area that
3 administers the program.

4 Q What circumstances -- I know, because we just -- just so we understand exactly, on what
5 circumstances would financial information submitted at the business area level reach you?

6 A It would be something that somebody would flag for me. Somebody would raise the
7 issue with me about a specific area within, you know, a specific coverage, a specific program. It
8 would have to -- you know, it would involve an unusual level of activity that somebody wanted to get
9 some more information about and would ask me to look into, in terms of just how much have we
10 paid, is this unusual, you know, flagging whether there should be -- whether there was something
11 unusual that we needed to look into further.

12 And it would be -- it would be something that would be brought to my attention and the
13 attention of the OIG, probably -- you know, probably the compliance -- chief compliance officer as
14 well.

15 Ms. Wolfe. We'll go off the record.

16 [Recess.]

17 [REDACTED]. We can go back on the record. It's 3:42.

18 [REDACTED]:

19 Q This will be pretty brief.

20 Did Governor Walz direct you to ignore fraud within DHS-administered programs at any point
21 or time?

22 A No.

23 Q Did Attorney General Ellison direct you to ignore fraud within DHS-administered
24 programs at any point or time?

25 A No.

1 Q Do you have any reason to believe that Governor Walz was aware of fraud within
2 DHS-administered programs and chose to ignore it?

3 A No.

4 Q Do you have any reason to believe that Attorney General Ellison was aware of fraud
5 within DHS-administered programs and chose to ignore it?

6 A No.

7 [REDACTED]. We can go off the record.

8 Mr. Rybicki. Thanks, guys.

9 Ms. Wolfe. Thank you.

10 [Whereupon, at 3:43 p.m., the interview was concluded.]

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Certificate of Deponent/Interviewee

I have read the foregoing ____ pages, which contain the correct transcript of the answers made by me to the questions therein recorded.

Witness Name

Date